# INDOT APPRAISAL TRAINING SEMINAR

February, 2010



# INDOT REAL ESTATE DIVISION

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# INDIANA DEPARTMENT OF TRANSPORTATION

Driving Indiana's Economic Growth

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Mitchell E. Daniels, Jr., Governor Karl B. Browning, Commissioner

# INDOT APPRAISAL TRAINING SEMINAR

# **INTRODUCTION- Project Development Process**

1.) Project Identification	5.) Design	b.) Consultant or Staff
• Purpose & Need for the project?	Aerial (Survey)	<ul> <li>Negotiations</li> </ul>
<ul> <li>Traffic data analysis</li> </ul>	Structural Services	a.) Office of Real Estate Region
Created in Districts	Roadway Services	b.) Consultant or Staff
2.) Project Authorization	INDOT Production Management	Relocation
Planning: Central Office [C.O.]	6.) Public Hearings	a.) Office of Real Estate Region
• Scope: Design concept; [C. O.]	<ul> <li>INDOT Hearings Section</li> </ul>	b.) Consultant or Staff
3.) Budget	7.) R/W Engineering (District Function)	Administrative Services/Vouchers
• Estimated project cost; [C.O.]	<ul> <li>Abstracting</li> </ul>	Property Management- Office R.E.
4.) Environmental- NEPA:	<ul> <li>Legal Descriptions/Plats</li> </ul>	<ul> <li>Condemnation- Acquisition R.E.</li> </ul>
National Environmental Policy Act	Begins Design Plans 30% complete	***Attorney General's Office***
INDOT Environmental Section	INDOT District Offices	R/W Certification- Prop. Manage.
EIS- Environ. Impact Statement	8.) Real Estate	Recording- Records Section
CE- Categorical Exclusion	<ul> <li>Appraising</li> </ul>	Letting- INDOT Contracts
FONSI- Find of No Significant Impact	a.) Office of Real Estate Region	Construction- District construction

#### I. HIGHWAY PLAN READING

Highway plan reading is vitally important to understand the scope of the appraisal problem assignment and to competently explain the project's proposed right-of-way (R/W) acquisition to the property owners and/or their representatives. The three classic dimensional views of highway plan reading can be illustrated with a loaf of bread as follows:

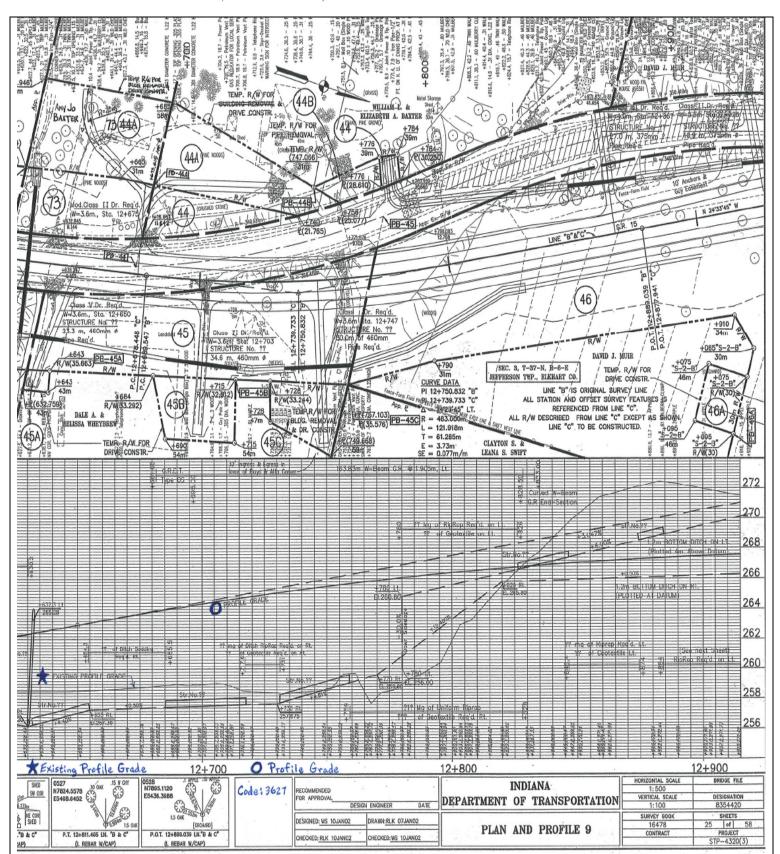
Purdue Web Site: http://trnst.ecn.purdue.edu/JTRP/planreadingcourse/CD2.asp

LOAF OF BREAD - TOP (OR PLAN) VIEW

LOAF OF BREAD - LONGITUDINAL (OR PROFILE) VIEW

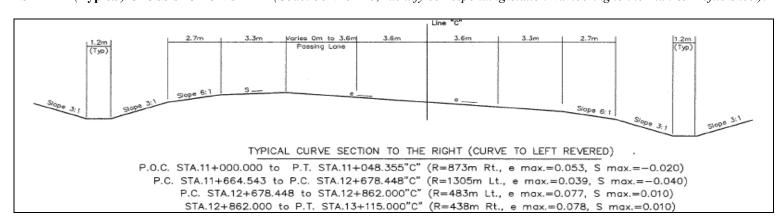
SLICE OF BREAD - CROSS SECTION

- **A. Plan & Profile Sheets-** These pages depict the "Before" existing area and the proposed roadway area "After" the construction project has been completed.
- 1.) <u>Plan View-</u> It shows an overhead view of the highway project as if you were in an airplane looking down onto the roadway; for example the top of a loaf of bread. This view typically shows the roadway layout, improvements, land improvements, existing property lines, construction limits, stationing, fee simple R/W, temporary R/W, & so forth. Appraisers should identify and record all building and land improvements that are affected by the proposed R/W acquisition; including both above and below (i.e. septic systems, etc.) the ground surface that may require compensation. Please note that the following Plan & Profile sample for Code: 3627 will realign the centerline of SR 15 to the east to soften the curve radius for motorists.
- 2.) <u>Profile View</u>- This is a side view of the project as if you were looking at the long side of a loaf of bread. It is a longitudinal section cut that typically depicts the "Existing Profile Grade" and the "(Proposed) Profile Grade" for the roadway ground elevation, along with any pertinent work that is to be performed underground. The bordering edge elevation numbers are typically set from above sea level and reflect either English or Metric numerations. Appraisers need to identify all elevation changes to the roadway grade that may affect the functional and economic use of the subject property. In the following Plan & Profile sample scenario for Parcel 73, Amy Jo Baxter (*Top left corner of the page*); the dwelling will be removed because of a project design feature to soften the dramatic elevation swing along the SR 15 hill that rises roughly 46 feet from the base (272 minus 258 = 14 meters). A substantial amount of new fill dirt to taper the access drive to Parcel 73 from the newly elevated roadway grade of SR 15 will require that the dwelling be razed with a Temporary R/W for Building Removal.



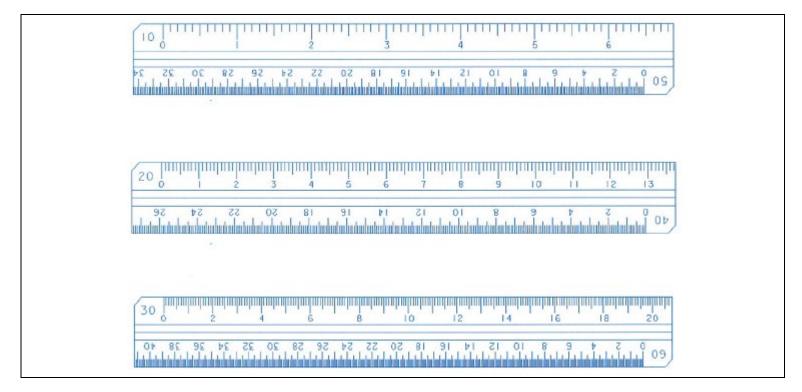
**B.** Cross Section Sheets- This front view is a diagram of the project as if you were looking at the front (short side) of a loaf of bread and lifting a slice from the middle. Each cross section diagram is cut at a certain project station along the centerline (i.e. Line "C") and that station number is shown below the cross section itself. Cross sections typically reveal slope ratios, drainage, earthwork, roadway travel lanes & shoulder widths, and so forth. Appraisers should be able to explain to the property owner the general cross section concepts.

SAMPLE (Typical) CROSS SECTION SHEET (Code: 3627-SR 15; Identify corresponding Station Numbering to the Plan & Profile Sheet):



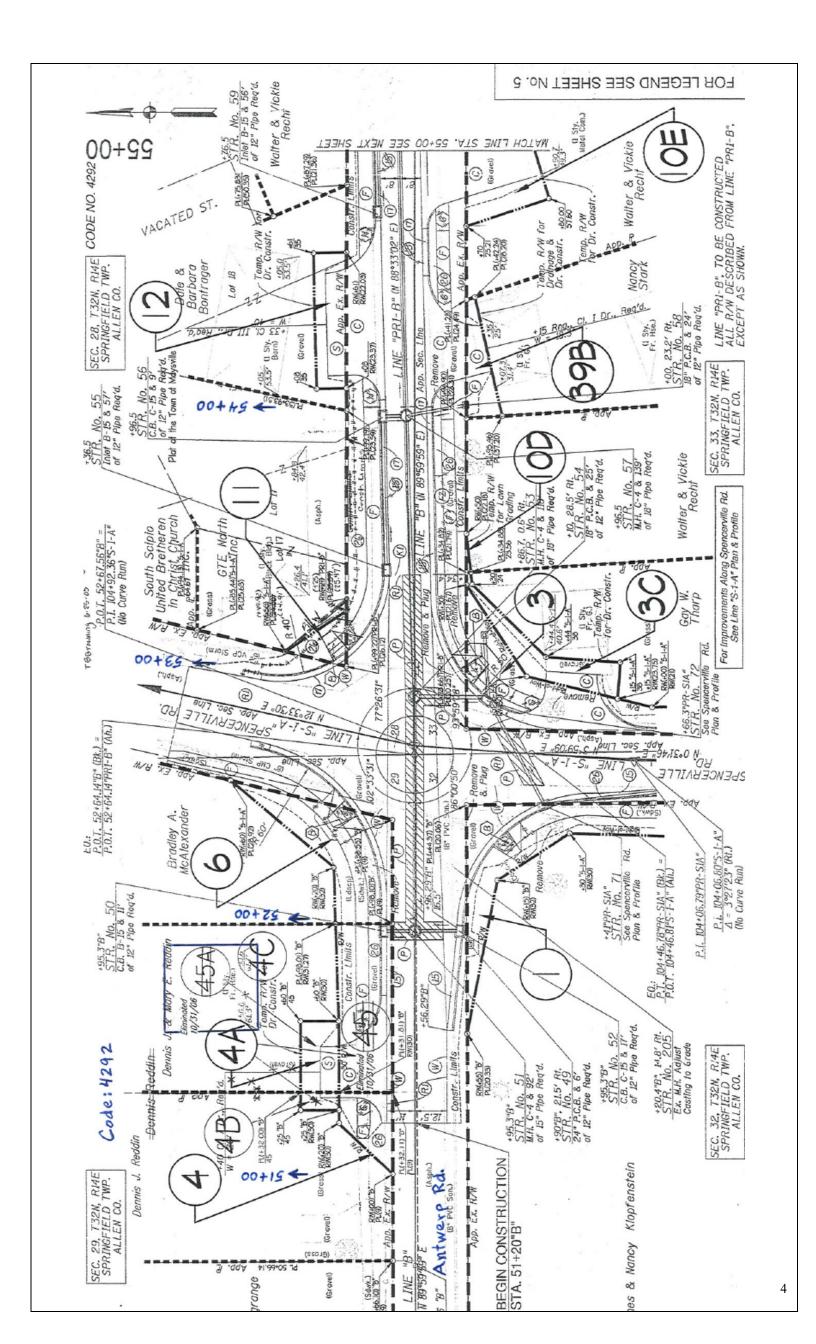
- C. Engineer Scales- There are generally three types of scales used in plan reading; one (1) English and two (2) Metric versions. These scales are very useful in measuring distances in either feet or meters from the highway plans. There are generally two methods to identify and calibrate the proper Plan View scale on full-sized plans as follows:
- 1.) To measure the Plan View of the subject property, locate the "Horizontal Scale" at the bottom right corner of the Plan & Profile sheet that typically reads; 1" = 20' (English) or 1:500 (Metric). If the scale indication is 1" = 20'; then turn the engineer scale to the number "20" labeled setting. Please note that generally the scale number will double for "half-sized" plan sheets; i.e. from "20" to "40".
- 2.) Locate on the Plan & Profile sheet along the bottom border of the Profile View the Station numbering (i.e. 12+700 to 12+800; Page 4) that is typically spaced at either 100 feet or 100 meter intervals. Place engineer scale across the stationing numbers with previously identified setting number to verify calibration scale is accurately established. Place calibrated scale on the Plan View sheet to measure distances counting each small "tic" as generally representing one (1) foot or one (1) meter on "full-sized" plan sheets.

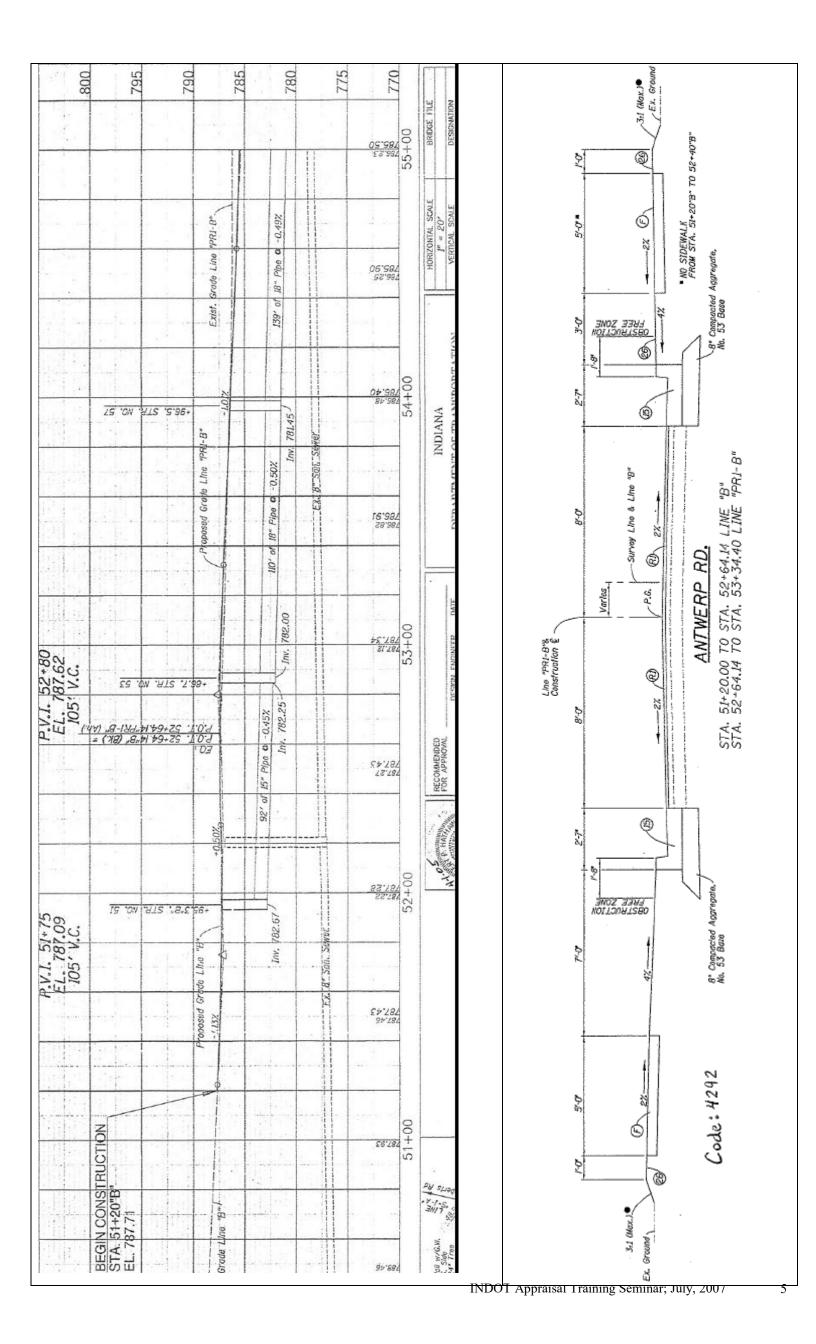
#### SAMPLE ENGLISH SCALES:



- D. Training Exercise- As previously mentioned Station numbering is typically spaced at either 100 feet or 100 meter intervals along the plan sheets and generally increases numerically along the roadway project from either southwardly to northwardly or westerly to easterly. To identify and reference points or objects located along the roadway project, appropriate Station numbering is utilized with either the letter "R" (Right) or "L" (Left) after the Station number to determine which side of the road the point or object is located. For example on the Plan Sheet below labeled Code: 4292, the western property line for Parcel 4 is labeled "PL 50+66.14" and adding an "L" would identify what side of the road this point is located. Other letter or numerical reference marks may be placed along the roadway construction path to identify pertinent objects and a LEGEND may be found in the plans to define these reference marks. Please answer the following questions using the appropriate R/W plan sheet information from Code: 4292 that is attached to the following pages (Begin Const.-STA. 51+20 "B") 1.) From the Plan View, what Station number is the eastern property line of Parcel 4 identified? 51+98.01 "L"
- 2.) Using the Plan View, how far is the new Fee Simple R/W line from the centerline of Antwerp Road (Line "B") at the eastern property line of Parcel 4-C? 31.27 feet
- 3.) According to the Plan View, what is the depth of the Temporary R/W box at the driveway of Parcel 4-A? 15 feet
- 4.) On the Plan View true or false; the "Constr. Limits" represented with a dashed line along Parcel 4 covers the entire Temp. R/W. False
- 5.) What is the approximate setback of the dwelling contained on Parcel 4, using the Scale: 1" = 40'? About 56 feet
- 6.) Using the Plan View and Legend; what does "F" and "26" represent on Parcel 4? Sidewalk, Concrete and Sodding, Nursery
- 7.) From the Profile View and located at Station 55+00; what is the approximate sea level elevation (in feet) of first the Proposed Grade Line and secondly the Existing Grade Line? Proposed Grade Line: about 786 and Existing Grade Line: about 787 (feet above sea level)
- 8.) On the Cross Section View; how many travel lanes are present and what is the width of each travel lane? Two travel lanes & 8' width
- 9.) According to the Plan View sheet, who is the property owner for Parcel 6? Bradley A. McAlexander (NOT always accurate)

			HMA, For Approaches, Type B (165#/Syd HMA, Surface on 275#/Syd HMA, Informediate on 1045#/Syd HMA, Base)	Sidewak, Concrete Concrete Steps 16.5" Full Dopth QC/QA-HIIA Pavement 16.5" Full Dopth QC/QA-HIIA, 2,76, Surface 9.5 mm, on 275#/Syd QC/QA-HIIA, 2,76, Intermediate 19.0 mm, on 1375#/Syd QC/QA-HIIA, 2,64, Base 25.0 mm	13.5" Full Depth QC/QA-HMA Pavement 165#/Syd QC/QA-HMA, 2,76, Surface 9.5 mm, on 275#/Syd QC/QA-HMA, 2,76, Intermediate 19,0 mm, on 1045#/Syd QC/QA-HMA, 2,64, Base 25.0 mm	OC/QA-HMA Parement 165#/Syd QC/QA-HMA, 2,76, Surface 9.5 mm, on 275#/Syd QC/QA-HMA, 2,76, Intermediate 19.0 mm, on anul		Milling Asphalt I" and Resurfacing with 165#/Syd OC/OA-HMA, 2,76, Surface 9,5 mm, on Variable Depth (275#/Syd) QC/OA-HMA, 2,76, elimentate 19,0 mm		Widening with HMA, Type B = (1045#/Syd HMA, Base)	Courb, Concrete (6") 8 Curtar (6")	Curb & Gutter, Depressed Sodding, Nursery	Retalning Wall Concrete Curb Ramp	(Type Is Indicated by Letter Inside Hexagon)
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# II. APPRAISAL QUALIFICATIONS FOR STAFF AND FEE CONSULTANTS

Remember: S-A-F-E

To work <u>Safely</u>, <u>Accurately</u>, <u>Fast</u>, and <u>Efficiently</u>. It is INDOT's goal to bring the project in on "TIME".

Steps for fee appraisers to obtain contractual services with INDOT:

- 1.) Be State certified or licensed by the Indiana Professional Licensing Agency
- 2.) Complete the INDOT Appraisal Seminar & pass the exam.
- 3.) Be prequalified; see below website link: <a href="http://www.in.gov/dot/business/consultants/index.html">http://www.in.gov/dot/business/consultants/index.html</a>
  4.) Seek the contracting process.

WORK SMART; COUNT YOUR STEPS

**A. INDOT Staff Appraiser-** "Must have two years of transportation right of way experience or an Indiana Real Estate Broker's License. Training and development required to remain in the classification after employment. Knowledge of real estate or real estate property management; elementary math skills; state and federal guidelines applicable to assigned real estate disciplines. Ability to define problems, collect data, establish facts and draw valid conclusions; prepare meaningful, accurate and concise reports and documents; gather, collate and classify information about data, people or things; handle standard and sensitive business contacts with property owners, utility and/or other government representatives; cooperate with co-workers on group projects." [Per INDOT Job Posting for Staff Appraiser]

**B. INDOT Staff Review Appraiser**- "Must have five (5) years full-time professional experience in transportation right of way; or must have two (2) years full-time professional experience in transportation right of way appraising and review and possess an Indiana Real Estate Brokers License; must have a knowledge of real estate principles and practices, and State of Indiana and Federal Highway Administration laws, policies and procedures relative to right of way development, appraising, acquisition, relocation and property management processes. Ability to effectively organize and manage multiple projects and priorities. Must possess a valid Indiana driver's license." [Per INDOT Job Posting for Staff Review Appraiser]

C. Consultant Appraiser Requirements- from Page 58 of the INDOT Consultant Prequalification Manual, 8/10/05; PDF file copy below:

## 12.4 Appraisal

Definition of Appraisal: 24.2(a) (3)

The term appraisal means a written statement independently and impartially prepared by a qualified appraiser setting forth an opinion of defined value of an adequately described property as of a specific date, supported by the presentation and analysis of relevant market information.

# Requirements

Appraisals prepared for INDOT must be unbiased and supported opinions of value. An appraiser must be familiar with the Department of Transportation, FHWA's Uniform Relocation Assistance and Real Property Acquisition for Federal and Federally-Assisted Programs Final Rule; 49 CFR Part 24.102 and 24.103; the Uniform Standards for Professional Appraisal Practice (USPAP); and the INDOT Appraisal Manual. Appraisals must be prepared on INDOT approved forms. Fee appraisers used by INDOT must be state certified or licensed by the Indiana Professional Licensing Agency. A person performing appraisals for INDOT must have the ability to read and understand complex right of way and construction plans.

## Submittal Requirements

Applicants shall provide a detailed resumé including:

- Appraisal related experience with emphasis on work related to the eminent domain process. Specify number of years of appraisal experience.
- A list of INDOT right of way and appraisal courses completed (including year and location)
- Affiliations with professional organizations
- Types of property appraised and any specialty areas
- 5. Experience in providing expert appraisal testimony in eminent domain cases
- Samples of appraisals which demonstrate the ability to estimate compensation utilizing a before and after analysis, i.e. complete self-contained USPAP compliant report
- A copy of the appraiser's current appraisal certificate or appraisal license issued by the Indiana Professional License Agency

**D.** Consultant Review Appraiser Requirements- from Page 59 of the *INDOT Consultant Prequalification Manual*, 8/10/05; PDF file copy below [Website: <a href="http://www.in.gov/dot/div/contract/pubs/CPQM.pdf">http://www.in.gov/dot/div/contract/pubs/CPQM.pdf</a>];

#### 12.5 Appraisal Review

#### Definition

Review appraisers examine reports of other appraisers to determine if the conclusions presented are consistent with the data reported and are reasonable and compliant with all federal and federally assisted programs rules and regulations, Indiana state laws and the INDOT Appraisal Manual, given the specific facts and data available. The review appraiser is responsible for seeking clarification and/or correction to reports when necessary. The review appraiser will recommend to INDOT if the appraisal under review is believed to be just compensation. A person performing appraisal reviews for INDOT must have the ability to read and understand complex right of way and construction plans.

#### Requirements

A review appraiser must be a certified general real estate appraiser licensed by the Indiana Professional Licensing Agency. A review appraiser must have five (5) years experience with eminent domain appraisal methodology and must have an expert understanding of the Department of Transportation, FHWA's Uniform Relocation Assistance and Real Property Acquisition for Federal and Federally-Assisted Programs Final Rule; 49 CFR Part 24.102 and 24.103; the Uniform Standards for Professional Appraisal Practice (USPAP); the INDOT Appraisal Manual and the interrelationship of appraisal / appraisal review to the overall acquisition process.

#### Submittal Requirements

Applicants shall provide a detailed resumé including:

- Appraisal related experience with emphasis on work related to the eminent domain process. Specify number of years of appraisal experience.
- A list of INDOT right of way and appraisal courses completed (including year and location)
- 3. Affiliations with professional organizations
- Types of property appraised and any specialty areas
- Experience in providing expert appraisal testimony in eminent domain cases
- Samples of appraisals which demonstrate the ability to estimate compensation utilizing a before and after analysis report
- A copy of the appraiser's current appraisal certificate or appraisal license issued by the Indiana Professional License Agency

# E. Consultant Appraisal Types Performed [2006 Appraisal Manual, Chapter 7; Page 133-134]

- 1.) Licensed Residential Appraisers may appraise:
  - a.) Residential acquisitions up to four (4) units.
  - b.) Any bareland or residential appraisal with no severance damage.
  - $c.)\ Parcels\ with\ minor\ cost-to-cure\ items\ such\ as\ the\ relocation\ of\ wells,\ septic\ systems,\ fencing,\ \&\ signs\ or\ billboards.$
- 2.) Certified Residential Appraisers may appraise:
  - a.) Multi-family residential properties.
  - b.) Partial acquisitions with setback damages to the residue dwelling or damages to the residue land.
  - c.) Properties with minor severance/angulation damages to the residue land area.
- 3.) Certified General Appraisers may appraise:
  - a.) All of the above properties plus;
  - b.) Total takes of any property types.
  - c.) Partial takes with damages to the residue.
  - d.) Properties with major cost-to-cure items (such as renovating a structure, or replacing the existing utility of a structure).
  - e.) Signs and billboards which are not owned by the fee simple property owner which must be purchased.

# F. Competency Rule for Appraisers [USPAP 2010 Edition, Page U-11]

"Prior to accepting an assignment or entering into an agreement to perform any assignment, an appraiser must properly identify the problem to be addressed and have the knowledge and experience to complete the assignment competently; or alternatively, must:

- 1.) Disclose the lack of knowledge and/or experience to the client before accepting the assignment;
- 2.) Take all steps necessary or appropriate to complete the assignment competently: and
- 3.) Describe the lack of knowledge and/or experience and the steps taken to complete the assignment competently in the report."

#### III. COMMONLY USED TERMS

R/W Appraising may be a BARREL
O' FUN but there are certain fire
control "priorities" necessary to
ensure project TIMELINESS &
these are some project backbreakers:

FIRE 1- COST-TO-CURE delays;
seek cost estimates immediately.

FIRE 2- SPLITS or PARTIAL
SELL-OFFS; return for revision
immediately.

FIRE 3- DESIGN CHANGES;
return for revision immediately.
WORK SMART, COUNT YOUR STEPS

**APPRAISAL PROBLEM ANALYSIS (APA):** The APA process is a vital first step in identifying and defining the appraisal problem, type of appraisal, and the scope of work involved to complete the assignment. Using the proper INDOT fee schedule worksheet, the APA will state the estimated fee for each parcel assignment and the APA preparer will typically be responsible for sending out to the property owners the "letters of intent" in compliance with provision 49 CFR.102 (b) from the Federal Register dated 1/04/05.

COST-TO-CURE ESTIMATES: This is an acceptable method of mitigating damages to the residue and typically involves the replacing of some type of land improvement item. The appraiser must state the reason(s) for concluding that a cost-to-cure payment is the most feasible method of measuring the damages. The cost-to-cure estimate must be equal to or less than the severance damage compensation that would result if the cost-to-cure method was not utilized. Common "simple" cost-to-cures usually involve no electrical work and include small signs, general fencing (e.g. chain link, wooden, & farm field type), small landscaping work (e.g. railroad ties, rocks, etc.) and so forth. Common "complicated" cost-to-cures consist of multiple estimates and larger signs/electrical work, extensive fencing, in-depth landscaping work, building remodeling, well & septic relocation, etc. Note typically living items (e.g. trees, shrubs.) are purchased and not cost-to-cured with the exception of commercial items such as landscaped sign planters, commercial plants inside a Temporary R/W & so forth. [FIRE 1]

**DESIGN CHANGES:** These are normally initiated by either INDOT Design or by the INDOT Office of Real Estate to correct or better facilitate a R/W problem that many times will reflect a property owners concerns and compensation issues. Typically the R/W plans will be amended to note changes i.e. a Do-Not-Disturb added to protect a certain land improvement or pulling back the R/W line to avoid severance damages. [FIRE 3]

**DESK REVIEW:** "An appraisal review that is limited to the data presented in the report, which may or may not be independently confirmed. A desk review is generally performed using a customized checklist of items. The reviewer checks the accuracy of the calculations, the reasonableness of the data, and the appropriateness of the methodology as well as compliance with client guidelines, regulatory requirements, and professional standards." [The Appraisal of Real Estate, 12<sup>th</sup> Edition; Page 637]

**ECONOMIC STUDIES:** These are also called After Value Sales, Residue Sales, Severance Studies, and/or Setback Studies. When utilized; economic studies appear almost exclusively in the after valuation as supporting data to justify severance damages. These are most commonly seen in residential setback Long Form appraisal reports.

**EXCESS LAND:** This is typically a real property residue acquired by the State during the R/W acquisition phase of a highway project and is deemed unnecessary for the completion of the project but required in the negotiation process. Excess real property can be either a property right (i.e. easement etc.) or real property in fee simple and it may be improved or unimproved but often is an uneconomic remnant.

**NAME CHANGE:** When there is a change in ownership on an assigned parcel; a name change form is completed and processed. The appraiser should send one copy of the name change notice to the appropriate INDOT District (6 Districts) Program Director I for the Office of Real Estate and then mark out the original fee owner(s) name on the parcel packet & add the new fee owner(s) name.

**PERPETUAL EASEMENT:** Fee title is maintained by the fee owner; however the acquiring agency has the right to use the R/W for the intended purpose. (i.e. drainage ditch maintenance & so forth) and compensation is paid at 95% of the fee simple market value.

**PRESENTLY EXISTING RIGHT-OF-WAY (PER):** In some instances, the R/W acquisitions or grants by the acquiring agency were either not recorded or not recorded timely. In an effort to correct this situation, parcels may include a break-out of the area of existing R/W to be acquired in fee simple by Warranty Deed. The 2006 Appraisal Manual has rules concerning the compensation for PER.

**SETBACK:** The measured distance between an improvement (living area) and the R/W line. The setback for a residential dwelling is measured from the R/W line to the closest point of living area, however PER shall be measured from the edge of travel lane pavement; not the R/W line.

**SEVERANCE DAMAGES:** The extent to which the functional utility of a property has been impacted and its market value diminished by the R/W acquisition. Factual data having a support of damages is required.

**SPLITS or PARTIAL SELL-OFFS:** When there is a partial sell-off in ownership that affects the proposed R/W acquisition, then the parcel should be returned for revision to INDOT. [FIRE 2]

**UNECONOMIC REMNANT:** A parcel of real property after the acquisition of the owner's property that has little to no value or functional utility. Typically the highest and best use for uneconomic remnants is assemblage to adjoining property owners.

# IV. APPRAISAL REPORTS

{From Chapter 2 of the Appraisal Manual}

\*\*\*Appraisal Manual Page Reference



The <u>PURPOSE</u> of the INDOT Appraisal Manual is to establish guidelines for staff & fee appraisers in the preparation of appraisal reports & all related assignments.

The ultimate **GOAL** of the INDOT Office of Real Estate is to secure required R/W from the public to complete highway improvement projects. Accomplishing this eminent domain task involves a series of seven (7) professional steps that are listed below:

- Design Engineering the Project
- Abstracting Title Information
- R/W Engineering the Parcel Deeds
- Appraising & Review of Parcels
- Buying Negotiation of Parcels
- Condemnation of Parcels (as needed)
- Property Management

WORK SMART: COUNT YOUR STEPS

\*\*\*PAGE 14

- **A.** Compliance Requirements for All Appraisal Assignments & Reports (5 Items) and also, INDOT will "reference" at least two other publications for resource material that are identified as; the Appraisal Guide (FHWA) and the Uniform Appraisal Standards for Federal Land Acquisitions dated 2000 (aka: "The Yellow Book"; a very technical manual & the 49 CFR Part 24 makes numerous references to this manual & the National Highway Institute (NHI) states that; "an appraiser must consider" this external publication.)
- 1.) Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, (URA) Public Law 91-646 dated January 2, 1971, (a.k.a. <u>The Uniform Act</u>). All appraisals must conform to Title III of the Uniform Act and appropriate Federal regulations.
- 2.) **49 CFR** (Code of Federal Regulations) **Part 24**; updated January 4, 2005; Uniform Relocation Assistance and Real Property Acquisition for Federal and Federally-Assisted Programs; Final Rule. [Agency: Federal Highway Administration (FHWA), DOT]; Effective February 3, 2005 from the Federal Register.
  - 3.) Uniform Standards of Professional Appraisal Practice (USPAP); and appropriate Indiana Law

\*\*\*\*\*NOTE: The **Jurisdictional Exception** provision in USPAP allows governmental agencies to request and obtain appraisal services without causing licensed and certified appraisers to be in violation of USPAP.\*\*\*\*\*

- 4.) INDOT Appraisal Manual; Office of Real Estate
- 5.) **Indiana Law** All appraisals are to be treated as confidential and the content of ANY appraisal prepared for the Office of Real Estate is not to be revealed to anyone other than INDOT staff personnel, FHWA personnel, and personnel from the Attorney General's Office.

However recent INDOT policy enacted March 24, 2006 provides for the DAG (Deputy Attorney General) implementation of the new provisions set forth in the Indiana House Bill known as **HB 1010**; resulting in INDOT "providing the owner of the property with an appraisal..." The DAG implementation of **HB 1010** is as follows:

"The Negotiator should give each owner a copy of the appraisal, reproduced in green, with a cover document, also in green, that reads as follows:

CONFIDENTIAL DOCUMENT. NOTICE: This appraisal document has been classified as confidential pursuant to IC 8-23-2-6(c)(2). It is being provided to you as authorized by IC 32-24-1-3(c), but with limitations set forth in Indiana Trial Rule 5(G). This appraisal report was used to establish the proposed purchase price as set forth in the Uniform Property or Easement Acquisition Offer presented to you by the State's Buyer. This appraisal is excluded from public assess, and is issued within the context of an offer to purchase real estate or real estate interests. It may not be used in court if eminent domain proceedings become necessary."

# \*\*\*PAGE 15

- B. Summary of Appraisal Reports [Primary INDOT reports used are the Waiver Valuation, Value Finding, Short Form, & Long Form]
  - 1.) Waiver Valuation (NOT an appraisal) Simplified valuation of an uncomplicated parcel; compensation is \$10,000 or less.
  - 2.) Value Finding- An uncomplicated appraisal report where the total compensation to the owner will not exceed \$20,000.
  - 3.) **Short Form-** This appraisal may be used for either a PARTIAL or TOTAL property acquisition; there is no dollar limitation.
  - 4.) Long Form- This appraisal will establish both a "Before" and "After" valuation and typically measures severance damages.
  - 5.) Narrative Report- Used in lieu of the Long Form or Short Form; following the same criterion set forth in the Long Form.
  - 6.) Excess Land Report- State owned real property declared excess; that is appraised for disposal via this appraisal report.
  - 7.) Specialty Report- An appraisal of items that are often deemed personal property & not to be relocated; i.e. machinery, etc.

#### IMPORTANT APPRAISAL PRINCIPLE:

HIGHEST & BEST USE- The reasonably probable & legal use of vacant land or an improved property, which is physically possible, appropriately supported, financially feasible, & that results in the highest value. Four major criteria:

- Legal Permissibility
- Physical Possibility
- Financial Feasibility
- Maximum Profitability

All R/W appraisal decisions "<u>HANG</u>" on this basic principle; from the APA to the final review (i.e. multiple land uses & value, change in use & damages, & so forth)

Concerning the PHOTO: Utility poles are "NOT" a reliable method to identify the R/W/property line in front of a site; therefore when R/W staking is unavailable; seek to verify with the R/W plans.

WORK SMART; COUNT YOUR STEPS

\*\*\*PAGES 16 &17

## C. Appraisal Assignments

- 1.) Each assignment from INDOT supervision should include an APA and when necessary the appropriate fee schedule estimate. The parcel packet for each parcel should include the following:
  - a.) Title and Encumbrance Report;
  - b.) Engineering Land Plat (sketch of subject site) & Fee Simple R/W lines;
  - c.) Deeds indicating areas and rights to be acquired;
  - d.) Appropriate R/W plan sheets;
  - e.) L-10 sheet and/or Computation Area Sheets.
- 2.) Right-of-Way Plans may include:
  - a.) Title Sheet; overview of project & general road system.
  - b.) Parcel Listing Sheet; showing fee title owners, parcel numbers, area of entire tract, etc.
  - c.) Typical cross sections showing proposed road design.
  - d.) Strip maps showing the relative locations of property lines and existing & proposed roads.
  - e.) Plan & Profile Sheets and Detail Sheets
  - f.) Approach tables showing the location & construction of public & private drives & entrances. (Design Plans)
  - g.) Aerial Photo Mosaic Sheets showing property lines & R/W lines.

\*\*\*PAGES 18 &19

#### D. Appraisal Problem Analysis (APA) & Fee Estimate

The APA is an agreement between the Agency & the Appraiser of the appraisal problem and the first step in the appraisal process to define the appraisal problem and scope of work involved to complete the assignment for the property to be acquired. Appraisal staff or fee personnel will perform this task by studying the R/W plans, examining pertinent material from the parcel packet and project file, and conducting a field inspection of the project area. If the APA is prepared from only the R/W plans, then a review appraiser must verify that the APA was properly analyzed to the correct appraisal report. Concerning the APA columns noted for "Rev." (Reviewer) or "Appr." (Appraiser); the APA preparer (typically the Reviewer) should check the appropriate box. Using the current INDOT fee schedule worksheet, the APA will state the estimated fee for each parcel assignment. Please note the APA should contain photo views of the front of the subject and the R/W acquisition areas. {SAMPLE COPY of APA attached to the following page} Effective on August 20, 2009 the FHWA "Notice of Intent to Acquire" letter was placed in the responsibility of INDOT Relocation and therefore will NOT be sent out to the property owner during the APA process anymore.

\*\*\*PAGES 20 thru 23

#### E. Field Check/Cost Estimates

INDOT staff appraisers/reviewers are given *Preliminary Field Check* assignments for the purpose of identifying the impact that the project will have on the property to be acquired and estimate the cost of the acquisitions. This estimate is then used for project budgeting purposes and /or to request monetary participation by the Federal Highway Administration (FHWA). Suggestions for design changes that may alleviate damages to property and/or reduce the R/W necessary for the project should be made by the appraiser during the field check. A follow-up memorandum is to be prepared and distributed within a few days of attendance at the field check.

Final Field Checks are scheduled in various stages of project development and staff appraisers/reviewers may be assigned to attend them when design changes have been made subsequent to the *Preliminary Field Check* or the appraisal process is nearing completion.

\*\*\*PAGES 24 thru 26

# F. Waiver Valuation [49 CFR Part 24.2 (a) (33)] (WV); {SAMPLE COPY of WV attached to the following page}

- 1.) This is NOT an appraisal; and completed comp sheets will be attached to the back of this valuation report.
- 2.) Simplified valuation of an uncomplicated parcel; compensation is \$10,000 or less.
- 3.) URA Rule (Uniform Act; Title III) appraisal requirements & USPAP standards relating to appraisals do not apply.
- 4.) Prepared by a knowledgeable person who is aware of the general market values in the project area.
- 5.) Cost-to-cures & owner contacts optional; but only when necessary by INDOT.
- 6.) In-depth review NOT required; must be approved by an INDOT appointed Approval Designee.

STATE FORM 18389 Revised 04/05

# APPRAISAL PROBLEM & FEE ESTIMATE SHEET

Project	Location	SR 15 @	SR 120	) in Bristol	IN	Pres	sent Use	Deli and Busines	l Bed & Breal	kfast	Code	4492
	praisal must	$\overline{}$				remen	its: [See a		24.103 & 24.	103(a).	from Federal	Register/Vol.
70,#2]	المصيحة المحسن	ntion of th		aal ahamaata	miatiaa	af tha		h ain a annna	ised (and in t	ha aaaa	of a moutial a	aguicitian an
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	E OF PROPE	CRTY		B. TYPES			F TAKINO	GS	Parcel No.	00		
=	Residential Commercial	Improve	od	PERM. R/V	V 74:	5 SF			Project/Des. Road	STP-1 SR 15	181-0 (015); 9	706590
	Industrial	Improve	cu	TEMP. R/V	V -	0-			County	Elkha		
_	Agricultural			PERPETU			NT -(	)-	Owner		Business USA,	LLC
	Special		_	ACCESS R		_						
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	Residential	TAKEN (II	ci i ians	C/01 Visual	пърсси				Lawn, tree, s			i inspection)
	Agricultural							Laterals, We				
	Commercial					<u> </u>		and parking:				
	Industrial Other					L	Other:	ı.				
Commen							omments					
E. POSS	SIBLE RESII			(Per Plans a	nd/or	Visual	Inspectio	n)				
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Prepared	By:											

1/30/06

Date

Dan A. Wait Name:

1 of

3

Page

Fee Appraiser

(Signature)

# WAIVER VALUATION

			Code
Type of Property			Project/Des.
Indicate: Residential, Commerc	cial, Bare land, Farm, Special, Inc	lustrial	
Location Owner	Ph	one	Parcel Road
Address	_		County
Area and type of Acquisition:	Fee Simple R/W		
Area and type of Acquisition.	Temporary R/W		
	Access Rights		
VALUATION PROCEDURE::  Section 24.102(c)(2) Appraisal, waiver thereof. The time delay associated with appraisal requirements freeing appraisers to do more sophisticated work. Tunderstanding of appraisal principles to be able to a are not appraisals as defined by the Uniform Act; the for waiver valuations by this rule. Since waiver valuations that have a reasonable basis for the waiver valuation the property owner(s). The definition of "appraisal" and should be considered as such when determining the values estimated are not based on a valuation whole. This is a restricted estimate made under obtain valuation services for simple acquisitions with the estimator in connection with this assignment did INTENDED USE and INTENDED USER OF REPORT	for low-value, non-complete Agency employee make determine whether or not etherefore, appraisal performations are not appraisals, tion and an Agency official in the Uniform Act and apply the impact of appraisal reproperty, but the Jurisdictional Exception country in the uniformal exception of the whole property, but the Jurisdictional Exception country in the uniformal exception in the uniformal	x acquisitions. The intent is that non- ing the determination to use the app the proposed acquisition is low value mance requirements or standards, re neither is there a requirement for ar I must still establish an amount bel praisal waiver provisions of the Unifo equirements levied by others. ut pertain to the right-of-way acquire on provision in USPAP which allows I certified appraisers to be in violatio	rappraisers make the waiver valuations, raisal waiver process must have enough and uncomplicated. Waiver valuations gardless of their source, are not required appraisal review. However, the Agency leved to be just compensation to offer rm Act are Federal law and public policy ed, as it is estimated to contribute to the governmental agencies to request and
SCOPE OF PROJECT			
SCOPE OF WORK:			
FIVE YEAR SALES HISTORY:			
PROPERTY INSPECTION AND OWNER CONTAC	T( IF APPLICABLE):		
LEGAL DESCRIPTION:			
MARKET AREA DESCRIPTION			
ZONING AND HIGHEST AND BEST USE			
DESCRIPTION AND COMMENTS ABOUT PROPE	RTY:		
SUPPORT FOR THE FAIR MARKET VALUE: (INC	CLUDING IMPROVEMENT	S AND/OR COST-TO-CURE)	1
			TOTAL \$
Heit value of Land		Circatura	
Unit value of Land		Signature Name Printed	
Fair Market Value:			Lic. No.
		Broker Licens	
Approved		Total Dua Owner	
Approved		Total Due Owner  Minimum Award	
Signature		Date	
Name Printed			
Approved For Negotiations			
Signature		Date	
Name Printed Acquiring Agency/Title			

#### G. Guidelines for Preparing Value Finding (VF), Short Form (SF) & Long Form (LF) Appraisal Reports

#### \*\*\*PAGES 26 & 27

- 1.) State Form "CF-3" (Front Page)is the first page for the VF, SF, & LF appraisal reports, containing general information **(SAMPLE COPY** of CF-3 attached to the following page);
  - a.) Code (Number)
  - b.) Type of Report (i.e. VF, SF, or LF indicate with an "X" & also indicate with an "X" Partial or Total Acquisition)
  - c.) Type of Property (i.e. Residential, Commercial, Bareland, Farm, Special, & Industrial for INDOT data base)
  - d.) Project Number/Des. #
  - e.) Location (<u>must include a "911 address"</u>; estimate the road address on vacant tracts; e.g. 5000 Block Main Street)
  - f.) Owner with Phone & Address
  - g.) Road (Number)
  - h.) County
  - i.) Tenant or Contract Buyer
  - j.) Land Areas (i.e. Before, After, Acquisition, Temp. R/W, Perpetual R/W, PER, & Access Rights)
  - k.) Certification (including the "Effective Date" {last date the property was viewed by the appraiser} & Compensation \$) l.) Summary (compensation data developed in the report with the Before & After Values OBSERVED when appropriate)
  - m.) Primary Appraiser (staff or contracted fee appraiser signature); Assisted By (signature of fee person assisting)

  - n.) Date (signature date of report must be no more than "30 days" after the effective date/last viewing)

#### \*\*\*PAGES 28 thru 31

- 2.) Scope of Work & Project; conforming to FHWA general standards [http://www.fhwa.dot.gov/REALESTATE/sow4.htm].
  - a.) Provide an appraisal meeting INDOT's definition; compatible with 49 CFR 24.2(a)(3).
  - b.) Afford the owner or representative the opportunity to accompany the appraiser on the property observation.
  - c.) Perform an observation of the subject property; appropriate to the assignment.
  - d.) Appraisal report; includes a sketch of the property with the location & dimensions of any improvements along with "digital" photographs of the subject property & comparable sales; providing maps of the property & comparable sales.
  - e.) Other appraisal report requirements:
    - Property Right(s) to be acquired (e.g. fee simple, easement, leasehold interest, limited access, etc.);
    - Value being appraised (usually fair market value) & its definition;
    - Appraised as if free & clear of contamination (or as specified);
    - Date of the appraisal report & the date of valuation (*i.e. effective date*);
    - Realty/personalty report is required per 49 CFR 24.103 (a)(2)(i);
    - Known & observed encumbrances, if any;
    - Title information;
    - Location;
    - Zoning;
    - Present use, and;
    - At least a "5-year sales history" of the property.
  - f.) In the appraisal report, identify the "highest & best use" and if different from the present use; provide an analysis.
  - g.) Present & analyze relevant market information; include research, analysis, verification, & inspection of sales.
  - h.) In developing & reporting the appraisal, "disregard" any decrease or increase in the fair market value of the real property caused by the project for which the property is to be acquired or by the likelihood that the property would be acquired.
  - i.) Report his or her analysis, opinions, & conclusions in the appraisal report.
- 3.) Additional Requirements for Scope of Work (same above website);
  - a.) Intended Use & Intended User
  - b.) Definition of Fair Market Value
  - c.) Certification (inside State Form CF-3)
  - d.) Assumptions & Limiting Conditions
- 4.) Indicate Type of Appraisal Report Format [USPAP Effective 7/01/06, Pg. 23; Complete, Limited & Departure terms removed];
  - a.) Self-Contained
  - b.) Summary
  - c.) Restricted
- 5.) Consider the "Unit Rule" [Uniform Appraisal Standards for Federal Land Acquisitions, Pgs. 53-54 and Real Estate Valuation in Litigation; Pgs. 53-54, 56-58, 62, 127-128]; This market value concept adopted by the courts to be applied in federal acquisitions has two (2) aspects as follows: { Consider Highest & Best Use}
  - a.) Requires that property be valued as a <u>whole</u> rather than the sum of the values of various interests (e.g. lessor & lessee).
  - b.) Different elements or components of a tract of land are not to be separately valued & combined (e.g. timber value).

# \*\*\*PAGE 31, 38, & 44

- 6.) Adhere to "Milestones"; Completion dates will be established with INDOT and below is a sample that is subject to change:
  - a.) Property owner contacts completed.
  - b.) All Office of Real Estate initiated design changes submitted.
  - c.) Appraiser ordered necessary cost-to-cures.
  - d.) Comparable Sales, setback study and other pertinent market information. First appraisals completed. Begin continuous flow of parcels.
  - e.) All cost-to-cures completed.
  - f.) All parcels completed.

# APPRAISAL REPORT

□ Value Fiediese	□ 0\:		
	☐ Short Form☐ Total Acquisition	☐ Long F	Page 1 of
Type of Property			Project
	esidential, Commercial, Bareland, Fa	rm, Special, Industrial)	Project
Location			Parcel
Owner		Phone	Road
Address			County
☐ Tenant ☐ Contract Bu	yer		Phone
Address			
Land Areas: Before:	After:	Acquisition	
Temp. R/W	Perpetual R/W	PER	Access Rights
I certify that, to the best of my knowle	CERTIFICATION O	F APPRAISER	
That the statements of fact contained That I understand that such appraisal That such appraisal has been made purposes; and that to the best of my appropriate established law.  That this appraisal assignment may happraisal Practices (USPAP), but is not that I have no bias with respect to the That my engagement in this assignment may really a direction in value that favore subsequent event directly related to the That any decrease or increase in the is acquired, or by the likelihood that the control of the owner, was disregarded that the reported analyses, opinions, unbiased professional analyses, opinions, unbi	MAY be used in connection with the acquisi in conformity with appropriate laws, regulatic knowledge no portion of the value assigned have called for less than would otherwise be not so limited in scope that it may tend to miss be property that is the subject of this report or ent was not contingent upon developing or recompensation for completing this assignments is the cause of the client, the amount of the he intended use of this appraisal. In fair market value of real property prior to the he property would be acquired for such important or conclusions are limited only by the report of the acquisition of such property appraised. In the acquisition of such property appraised, and results of such appraisal to anyone other do so until authorized by said officials or unfied as to such findings.  For included in my appraisal, any allowance for property appraisal assistance to the person so or the property to be acquired and residue day, which is the effective date of this appraisal in	tion of right-of-way for a project utilitions, policies and procedures applied to such property consists of such required by the specific guidelines lead the users of the report, or the parties involved with this assistant is not contingent upon the deverage of the reporting predetermined results. In the second of the second of the example of the province of the province of the second of the province of the subject of the report and the subject of this report and the subject of the report and the proper officials of the Actil I am required to do so by due province of the report of th	zing Federal funds.  able to the appraisal of property for such items which are noncompensable under of the Uniform Standards of Professional public. ignment.  elopment or reporting of a predetermined stipulated result, or the occurrence of a ublic improvement for which said property ysical deterioration within the reasonable itions and are my personal, impartial, and I no personal interest with respect to the tion.  Equiring Agency or officials of the Federal rocess of law, or until I am released from the of those signing below.
BEFORE VALUE	SUMMARY \$	PRIMARY APPRAISE	COPY
	•	Signature	
AFTER VALUE Land Taken \$	\$	Appraisal License # _ Broker #	
			iure date
Improvements \$		ASSISTED BY	
Cost-to-Cure \$		Named Typed	
Damages to Residue \$_		Broker #	
Temporary R/W \$		Date.	
TOTAL DUE OWNER	\$	Appraisal License # _ Broker # _	
	dates must be inside day" window	Date:	

**H. Value Finding (VF) Appraisal Report** (Attach subject photos, sketch depicting all improvements, engineer plat, complete comp data) \*\*\*PAGE 31 & 32 [Allows minor cost-to-cures, minor land severance/angulation, observed Before Value, & acquires minor sheds, etc.] This is an uncomplicated appraisal report where the total compensation to the owner will not exceed \$20,000; except by written supervisor approval. A Value Finding appraisal must contain as a minimum the following (Per *Appraisal Guide-FHWA & INDOT Appraisal Manual*):

- Project and parcel numbers,
- Description, location and size of the property to be acquired including photographs of improvements being affected,
- Name and address of the owners, and tenant information when applicable,
- Value appraised, date of valuation and interest being acquired,
- Basis for value of land (or land improvements) used, and a brief analysis indicating how it supports the value estimate,
- The estimate of fair market value, including a breakdown of the value of land & improvements, & value of taking & damages,
- Appraiser's **certificate** including **signature** and **date** of signature.

**I. Short Form (SF) Appraisal Report** (Attach subject photos, sketch depicting all improvements, engineer plat, complete comp data)
\*\*\*PAGES 37-39 [Allows observed Before Value/partial takes, minor cost-to-cures, minor land severance/angulation, acquire minor sheds]
This appraisal may be used for either a PARTIAL or TOTAL (direct market sales comparison) property acquisition; there is no dollar limitation. A Short Form appraisal must contain the following (Per Appraisal Guide-FHWA & INDOT Appraisal Manual):

- Project and parcel numbers,
- Name and address of the owners, including tenant information when applicable,
- Brief discussion of market area factors that influence property values and project design factors, if a partial take,
- Description, including location, size, topography, shape, access, landscaping, utilities & zoning of the property and buildings, structures or improvements in the taking area or which may be damaged, and identification of tenant owned buildings, structures and improvements to be acquired,
- Photographs of principal improvements being acquired or affected,
- Purpose of the appraisal, including the rights to be appraised, date of valuation, interest to be acquired and problem to be solved,
- Title information, including a five year sales history of the subject property,
- Statement of highest and best use which, in this format, would be the present use,
- Value appraised, date of valuation and interest being acquired,
- Sales Comparison Approach, which is normally applicable, including the selection and analysis of comparable data, a detailed explanation supporting any substantial adjustments and the indicated value conclusion,
- The estimate of fair market value, including a breakdown of the value of land and improvements, and value of taking and nominal damages,
- **Breakdown** of land and improvement values for a partial acquisition, a **statement of value** of the real property to be acquired and of **damages**, if any, to the remaining real property,
- Separate value of tenant owned buildings, structures and improvements,
- Appraiser's **certificate** including **signature** and **date** of signature for appraisers and any technicians who substantially contributed to the report,
- Addenda- Exhibits and data not included in the body of the report such as photographs, location maps, leases, legal descriptions, zoning requirements, construction plans, cost-to-cure consideration, appraisers qualifications and other applicable items.

**J. Long Form (LF) Appraisal Report** (Attach subject photos, Before/After sketch-all improvements, engineer plat, complete comp data) \*\*\*PAGES 43 & 44 [INDOT prefers that the LF be used only if the report cannot be accomplished within the scope of the WV, VF, & SF] This appraisal will establish a well supported "Before" and "After" valuation and typically measures **severance damages** (e.g. residential dwelling setback loss, commercial parking/access loss, etc.) from a highest & best use change from the R/W acquisition. The minimum criteria with provision 49 CFR 24.103(a); "in italics" below (Per Appraisal Guide-FHWA & INDOT Appraisal Manual):

- The purpose and/or the function of the appraisal;
- A definition of the estate (e.g. fee simple, etc.) being appraised,
- Statement of the assumptions & limiting conditions affecting the appraisal, Assumptions & limiting conditions must be developed or approved by the agency concerned, prior to making the appraisal assignment, or items subsequently approved by the agency,
- An adequate description of the physical characteristics of the property being appraised (and, in the case of a partial acquisition, an adequate description of the remaining property), Project & parcel designations, owners & tenants names. Include market area, site, improvements, access, photographs-identify, plat or plot plan & map locating subject & comparable sales,
- A statement of the known & observed encumbrances, if any,
- Title information, location, zoning, present use,
- An analysis of the highest & best use, of the property being appraised & any remaining property after the acquisition.
- 1.) The analysis must include consideration of any easements, leases or other title encumbrances,
- 2.) If the present use is not the highest & best use, show the basis for deciding that the property is legally & economically available & adaptable for a use other than the present use & that there is a demand.
- 3.) At least a 5-year sales history of the property,
- 4.) All relevant & reliable approaches to value consistent with commonly accepted professional appraisal practices.
- 5.) The sales comparison approach should be developed in almost all cases. In addition, the income & cost approaches should be developed when either of these approaches is reflective of what a typical buyer would consider relevant for that type of property,
- 6.) The **income** and **cost approach** should not be developed in lieu of a **sales comparison approach** except in very unusual situations. In the latter case, the lack of a **sales comparison approach** should be fully explained,
- 7.) An analysis & reconciliation of approaches to value that is sufficient to support the appraiser's opinion of value, Should identify the strengths & weaknesses of each approach as they relate to the final conclusion of value,
- 8.) A description of comparable sales, including a description of all relevant physical, legal, & economic factors such as parties to the transaction, source & method of financing, & verification by a party involved in the transaction, Specific items, if they affect the data's validity or indicated value, should include: date of sale, rental or offering; consideration paid, conditions of sale (motivation), persons whom these were verified, and when, location and total land area of the comparable, type of improvements & size, any easements & leases, mineral, water, & other rights included, analysis of highest & best use at the date of sale, zoning at the date of sale, date of the appraiser's inspection, & photographs of principal improvements,
- 9.) A statement of the value of the real property to be acquired, if a partial acquisition or an acquisition of less than fee title is involved, then prepare a similarly supported valuation of the remaining property interests after the acquisition,
- 10.) For a partial acquisition, a statement of the value of the damages & benefits, if any, to the remaining property, where appropriate, and 11.) The effective date of valuation, date of appraisal, signature, & certification of the appraiser. An example of an acceptable appraiser's certification is found on the "CF-3" (Front Page) form which is the first page of all VF, SF, & LF appraisal reports.

#### V. MARKET DATA

{From Chapter 3 of the Appraisal Manual}

\*\*\*Appraisal Manual Page Reference

Searching for comparable sales data may be a "BEAR"; however the following sources can be helpful:

- 1. Multiple Listing Service (MLS)
- 2. Local Appraisers & Brokers
- 3. INDOT Fee Appraisers4. INDOT Comp Files
- 5. Courthouse \*Sales Disclosures; KNOW the following courthouse Offices:
  - *Assessor's* = Property Tax Cards
  - *Auditor's* = Land Transfers/Plats
  - *Recorder's* = Property Deeds
  - **Plan Commission** = Zoning

NOTE: \*Sales Disclosure transactions may be found in the Assessor's Office or attached to the deeds in the Recorder's Office; counties vary.

WORK SMART; COUNT YOUR STEPS

#### \*\*\*PAGE 62

The term "Market Data" includes all comparable sales, rents, leases, expenses, vacancy rates, interest rates, costs, etc. obtained from the local market for use in real property appraising. The appraiser MUST attach all comparable sales to the back of the report.

## A. Comparable Sales Information:

#### \*\*\*PAGE 62

- 1.) Comparable sales should not be used if the transaction took place in excess of five (5) years.
- 2.) All sales of open market transactions of parcels on a current project must be developed as comparables if there if there has been a transfer of ownership within the last five (5) years.
- 3.) Additional pages may be added if necessary. It is important that all pertinent information be included which may affect its use in support of the market value determination.
- 4.) The appraiser must personally observe the exterior of each developed comparable sale to ascertain it is similar to the subject.
- 5.) The five (5) comparable form types are designated as; COMPARABLE LEASE DATA (MD-23), RESIDENTIAL IMPROVED LAND COMPARABLE (MD-25), UNIMPROVED LAND COMPARABLE (MD-26), COMMERCIAL IMPROVED LAND COMPARABLE (MD-27), & SIGN COMPARABLE (MD-28).

## **B. Verification of Comparable Sales:**

\*\*\*PAGE 63

- 1.) Utilize public record "Sales Disclosures", the buyer, seller, broker, or other person having direct knowledge of the price, terms, and conditions of the sale.
- 2.) Viewing the closing statement pertaining to the transaction.
- 3.) Multiple Listing Service (MLS) using caution because this data is not guaranteed.

9.) Deed book or Instrument #- (from deed) 18.) Locator Maps- (addenda)

4.) Re-verification of comparable sales which apparently were properly verified by other staff or fee appraisers is not required. However, the accuracy, validity, and analysis of all data included in the appraisal are the appraiser's professional responsibility.

#### C. Improved & Unimproved Land Comparable Forms (MD-25 & MD-26); {SAMPLE COPIES; attached to the following pages}: \*\*\*PAGE 63 thru 66

GE 05 till ti 00			
1.) Digital Photo View- (show directional)	10.) Recorded Consideration- (deed)	19.) NO Signature Requi	,
2.) Sketch- (show crossroads; north arrow and aerial-digital map)	11.) Verified By & Date- (person/firm)	Property, Project #, Inspectomp #) Suggested lette	ection Date, &
3.) <i>Date Sold</i> - (date on deed, not recorded)	12.) Financing- (e.g. Cash to Seller)	Comp #) Suggested lette	ing ociow.
		Agricultural Bareland	AGBL
4.) Actual Price- (verified sale price)	13.) Zoning- (e.g. Residential; R-1)	Commercial Bareland	CBL
•		Residential Bareland	RBL
5.) Size- (NET area; not the gross)	14.) Condition of Sale- (e.g. Arms Length)	Improved Agricultural	IAG
	, , , , , , , , , , , , , , , , , , , ,	Improved Commercial	IC
6.) <i>\$/FF</i> , <i>\$/SF</i> , <i>\$/Ac</i> (avg. price per unit)	15.) <i>Highest &amp; Best Use</i> - (present use or ?)	Improved Industrial	II
, , , , , , , , , , , , , , , , , , , ,	,	Improved Residential	IR
7.) Vendor, Vendee, Property Address	16.) Comments- (pertinent market data)	Industrial Bareland	IBL
	,	Lease Data	LD
8.) Legal Description- (Sec/Twp/Rng/Lot)	17.) Develop. of Listing Data- (MLS)	Signs/Billboards	S/B
, , , , , , , , , , , , , , , , , , , ,	, 1 , 0	Special Purpose	SP

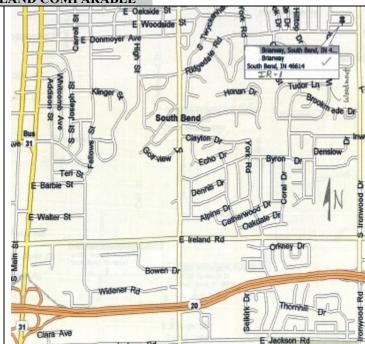


PHOTO VIEW Looking Southwest from Briar Way

SKETCH Not To Scale

Date Sold 6	/23/05 Act	t. Price \$116,500	Improvement Size	2,030 SF	\$57.39	/Per Sq. Ft.
Vendor C	George & Martha Wash	ington Et Ux.	Vendee James	& Dolly Madi	ison Et Ux.	
Property Address	0000 Briar Way			City	South E	Bend
Legal Description	Lot # 566 Twycker	nham Hills, Section "J"; sul	odivision in South Bend	Documen	nt # 05289	966
Rec. Consideration	1.00 & OGVC	Sale info. Verified By	Jesse James (Fee Apprai	ser)- MLS	Date Ver.	9/07/06
Financing Cash	To Seller	_	Zor	ning Reside	ential	
Condition of Sale	Arms Lenoth Trans	action	Highest & Rest U	se Improve	d Residentia	1

MAIN IMPROVE	MENT (Type)	Single Family Resid	OTHER IMPROVEMENT (Type)				Storage Shed	
Condition	Average	No. of Rooms	8	Construct	tion	Unknown	Size	Unknown
Stories (Levels)	1.0	No. of Bedrooms	4	Age/Cone	dition	Unknown	Floor	Unknown
Age	YB 1960	No. of Baths	2	Interior		Unknown	Doors	Yes
Size (In S.F.)	2,030 SF	Heating	GFA			LAND IMPR	OVEMEN	TS
Slab/Crawl	Slab	Cooling	Central Air	Drive	Conc	rete Fe	nce	Yes
Ext. Construction	Wood	Fireplace	One	Walks	Yes	We	ell	No
Storm Windows	Yes	Built-ins	Ironing Board	Trees	Yes	Se	otic	No
Basement (S.F.)	No	Porches	Open Front	Shrubs	Yes			
Floor Cover	Carpet/Vyl./Pergo	Wood Decks	No	Lawn	Yes			
Int. Walls	Drywall/Plaster	Swimming Pool	No			LA	ND	
Windows	Traverse/Fix Bay	Attached Garage	1.0 Car Attach.	Dimensio	ns/Size	e 70' x 115	' = 8,050 S	SF (0.185 ac.)
Insulation	Assumed Typical	Patio	Yes	Topo. /Di	rainage	Level/ App	ears adequ	iate
Closets	Assumed Typical	Extras	Jacuzzi tub	Relation '	To Gra	de Cut	Fill	Even⊠
Cabinets	Assumed Typical			Pavemen	t As <sub>j</sub>	phalt Curb	/Cut	Walks⊠
Roof	Asphalt Shingle	Setback from R/W	25' +/-	Water	r🖂	Sewer	·×	Gas⊠

VALUE ABSTRACTION (Required) Buildings \$97,500 Land Impr. \$4,000 Land \$15,000 (\$1.86/SF)

COMMENTS: House/with attached garage = \$97,000 (\$47.78/SF)

Storage Shed = \$ 500

- 1.) MLS # 198516; Please note that Comp IR-1 was listed "For Sale" with Century 21 at the time of comp inspection.
- 2.) School System: South Bend Community.
- 3.) Directions: Ironwood to Ridgedale to Woodmont north to Briar Way.

\*Time Adjustment & Sale History of Comp IR-1:

Date Sold	Sale Price	Days on Market	Time between Sales	Price Adjustment	Annual Time
		(DOM)	by Months	Change by Percent	Adjustment %
1/14/1998	\$87,500	136			
9/24/2000	\$102,000	156	33 Months	Plus 14%	Plus 5.09%
6/23/2005	\$116,500	86	57 Months	Plus 12%	Plus 2.53%
OVERALL	TIME	ADJUSTMENT:	90 Months	Plus 25%	*Plus 3.33%

APPRAISER'S NAME Dan A. Wait Broker No. IB29400397 Appraisal Lic. No. CG40500428

COUNTY St. Joseph TOWNSHIP Portage Type Property Improved Residential
PROJECT NO. NH-153-8 (20) INSP. DATE 9/07/06 COMP. NO. IR-1

ALA-MD-26 SALES OF COMPARABLE PROPERTIES CODE: 4651

APPRAISER'S NAME

St. Joseph

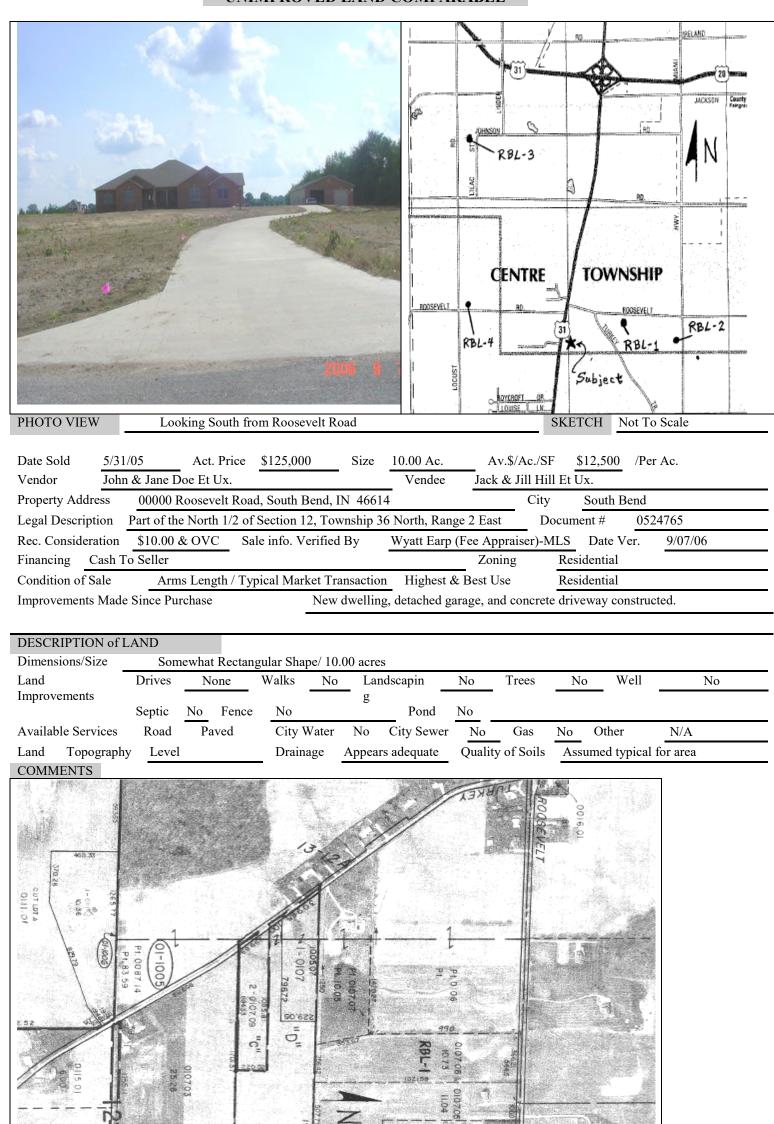
NH-153-8 (20)

COUNTY

PROJECT NO.

Dan A. Wait

(Type or Print)



INDOT Appraisal Training Seminar; July, 2007

RBL-1

Appraisal Lic. No.

Type Property

COMP. NO.

IB29400397

Broker No.

Centre

9/07/06

**TOWNSHIP** 

INSP. DATE

CG40500428

Residential Bareland

- **D.** Comparable Lease Data (MD-23); (Typically used in conjunction with commercial income properties) \*\*\*PAGE 67
- E. Sign Comparable [Billboard Data] (MD-28); {SAMPLE COPY; attached to the following page}

#### F. Economic Studies

Development and application of Economic Studies are denoted in two primary categories as follows: \*\*\*PAGES 70 & 71

- 1.) <u>Economic Studies for Component Adjustments</u>- For instance the subject property compared to selected comparable sales seeking to identify specific features and economic traits for a direct analysis and adjustment. Example study type uses may be to identify adjustments for uneconomic remnants, improvement size, time, & so forth component type adjustments. Economic study EXAMPLES to consider for "time" and "improvement size" are presented as follows:
- a.) Time Adjustment Study & Sale History of Comp IR-1:

Date Sold	Sale Price of	Days on Market	Time between	Price Adjustment	Annual Time Adjustment
	Subject Property	(DOM)	Sales by Months	Change by Percent	%
1/14/1998	\$87,500	136			
9/24/2000	\$102,000	156	33 Months	Plus 14%	Plus 5.09%
6/23/2005	\$116,500	86	57 Months	Plus 12%	Plus 2.53%
OVERALL	TIME	ADJUSTMENT:	90 Months	Plus 25%	Plus 3.33%

#### b.) Improvement Size Adjustment Study:

Comparable Sale	Extracted Dwelling Value	Calculate	Improvement Size-GLA	Baseline Adjustment
IR-1	\$45,000	Divided by	1,404 SF	\$32.05/SF
IR-2	\$48,900	Divided by	1,392 SF	\$35.13/SF
IR-3	\$48,200	Divided by	1,280 SF	\$37.66/SF

The baseline value per square foot of dwelling gross living area (GLA) may include the value of basements, central air conditioning system, built in appliances and amenities, porch, deck, patio, bathrooms, condition of dwelling and so forth. Therefore the appraiser must adjust the baseline price per square foot of gross living area of each comparable sale to reflect these amenities because separate adjustments are applied in the Improved Sales Grid for these features. The analysis of the three comparable sales indicates the above listed amenities constitute approximately 15% of the dwelling value. The three comparable sales produce a baseline adjustment range from \$32.05/SF to \$37.66/SF and the appraiser will reconcile at a reasonable value of \$35.00/SF less the 15% assigned to the amenities that equates to an overall improvement size adjustment of \$30.00/SF (rounded from \$29.75/SF).

- 2.) <u>Economic Studies Used for Residential Setback Damages</u>- Applying the economic study to "adjust" the comps to the subject in both the Before Value & After Value and this is most commonly used in Long Form (LF) residential setback damages.
  - For example from the below <u>Setback Summary Chart</u> the appraiser may select a residential damage <u>Setback Factor</u> of **40%**; then multiply this by the <u>Setback Reduction</u> percent (e.g. Before Taking- 100'; After Taking- 50'= **50%** Dwelling Setback loss); then multiply by the <u>Dwelling Value</u> extraction (e.g. **\$50,000**) to calculate the total severance damages.

Sample Residential Damage Calculation Formula; 0.40 Setback Factor x 0.50 Setback Reduction x \$50,000 Dwelling Value = \$10,000 Damages

• Another residential economic study method will compensate the setback loss on a "per foot" basis that increases the damage severity the closer the new R/W line approaches the dwelling; considering the land "privacy screening & security buffer" more valuable nearer the home {FHWA regulations provide "NO" damages for traffic "noise" with sound abatement methods utilized instead}.

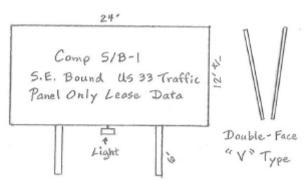
## Setback Summary Chart

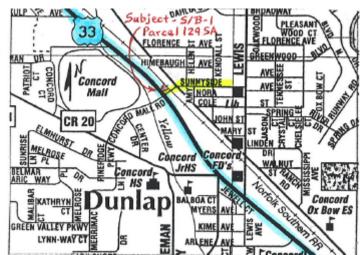
minary chare							
Summary Pair	<u>Sale</u>		Sale Price % Difference- Improvements		Differen Setback		Setback Factor
1	IR-3 IR-4	56 75	8.6%	Divided By	25.3%	=	34.0%
2	IR-5 IR-7	36 53	11.6%	Divided By	32.1%	-	36.1%
3	IR-6 IR-4	33 75	12.0%	Divided By	56.0%	=	21.5%
4	IR-5 IR-4	36 75	20.3%	Divided By	52.0%	=	39.0%
5	IR-5 IR-3	36 56	13.1%	Divided By	35.7%	=	36.6%
6	IR-1 IR-2	33 66	21.6%	Divided By	50.0%	=	43.3%
			Mean Median	35.1% 36.3%			

# SIGN COMPARABLE

PHOTO VIEW Looking southeast along US 33 at the Martin's	Super Market sign	panel. Photo Date 12-06-06		
Amount of Land Lease \$1,060/year (\$530/year per panel)	Term of Lease	Expires April 30, 2012		
Remaining Period of Lease Approx. 5 years Verified By	John Doe, Burkh	John Doe, Burkhart Advertising, Inc. (South Bend, IN)		
Land Owner Indiana Michigan Power (AEP)		Land Lease Date Unknown		
Address One Summit Square, 110 E. Wayne Street, P.O. Box	60, Fort Wayne, IN	Phone Number 1-800-311-4634		
Sign Number INDOT-LO-4506 Location NWC of US 33 @ Sunnyside Ave., Elkhart, IN (across from the Concord Mall)				
Legal Description Part of the E. ½, SE. ¼, Section 22, T37N,	R5E, Elkhart Cour	nty, IN		
Zoning PUD to B-2 standards Type Po	ster Panel	Style Double-Face Sign; "V"-Type		
Traffic Count- <i>Daily</i> 2001-25,430; 1996-22,720 Sign Length	th 24 feet	Sign Height 12 feet +/-		
HAGL (Height Above Ground Level) 6 feet Cutout Size Area N/A				
Number of Posts Two Post Size 6" +/- Post Height 18 feet +/- Post Material Steel "I" Beam				
Illuminated Two lower sign mounted lights (one for each panel) Power Run In/LF Unknown				
Sign Status Legal Non-conforming (B-3 zoning for billboards) Date Erected Unknown				
Sign Owner Burkhart Advertising, Inc.				
Address 0000 Mishawaka Ave., South Bend, IN 46615 Phone Number 1-800-777-8122				
Sign Leased to Martins Super Markets (South Bend, IN)		Sign Leased Date Unknown		
Amount of Lease \$604.44/4 week cycle Term of Lease For S.E. Bound Panel	Unknown Vo	Perified by Jane Doe- Martins Media Marketing Manager (01-18-07)		
COMMENTS. Note: This Course C/D 1 referred a resultance		1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1		

COMMENTS: Note: This Comp S/B-1 refers to panel lease data for only southeast bound US 33 traffic and this is the Subject, Parcel 129 SA. SKETCH N.T.S





APPRAISER'S NAME Dan A. Wait IB29400397 Appraisal Lic. No. CG40500428 Broker No. (Type or Print) COUNTY Elkhart TOWNSHIP Concord Type Property Commercial Billboard PROJECT NO. NH-219-5 (026)

12-06-06

INSP. DATE

COMP. NO. /SIGN COMP NO.

S/B-1

### VI. APPRAISAL GUIDELINES

{From Chapter 4 of the Appraisal Manual}

\*\*\*Appraisal Manual Page Reference

# <u>Appraisal Manual 2006</u>- Chapter 6; Pg. 122; Per IN Law: **NON COMPENSABLE DAMAGE ITEMS**

- 1.) More circuitous route to some specific location unless it affects the physical use of the site as an operating unit.
- 2.) More difficult & inconvenient access, as long as
- reasonable access remains & no material impairment.

  3.) Diversion of traffic or interference with a business
- operated on the subject; difficult or inconvenient access.
- 4.) Generally, any speculative or conjectural damages.
- 5.) Speculation about future negligence in construction..
- 6.) Damages based upon the landowners specific intended future use of the site or compensation for un-built imp.
- 7.) Advisability of building the imp. or the route location. 8.) Compensation for personal property; however fixtures
- 8.) Compensation for personal property; however fixtures are <u>not</u> personal property; should be treated as real estate.
- 9.) Loss of profits from business operated on the subject.
- 10.) Theft or loss of personal property due to the proximity of the highway.
- 11.) Cost of purchasing a replacement for the property taken. Relocation entitlements MAY cover these costs.
- 12.) Any damages for inconvenience suffered by the community or general public, when streets are being repaired or highways constructed or widened.

WORK SMART; COUNT YOUR STEPS

The purpose of this section is to provide additional guidelines to address specific appraisal situations.

#### A. Measuring Set-back

\*\*\*PAGE 78

IMPORTANT: 1.) The setback for a residential structure that contains PER (Presently Existing R/W) shall be measured from the edge of travel lane pavement to the closest point of Living Area (<u>defined as finished & heated area</u>). 2.) If the property does not contain PER measure the setback from the right-of-way line to the closest point of Living Area.

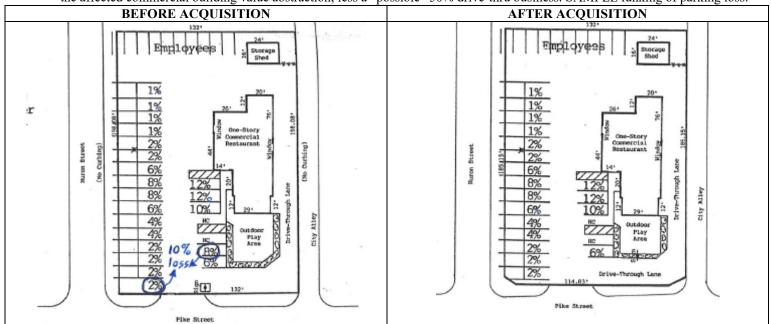
- Open porches and/or covered porches (+ garages) regardless of method of attachment to the dwelling are not deemed living area.
- Porches which have been enclosed in such a manner as to make them usable on a year round basis <u>are</u> to be considered living area.

#### **B.** Determination of Damages

\*\*\*PAGES 78 & 79

Appraising for eminent domain involves problems not usually encountered in other appraisal assignments. The purpose of an appraisal in these instances is to determine the severance damages suffered by the owners of interest in the property rights acquired by the acquiring Agency. The courts have recognized "two methods" of estimating damages in condemnation cases.

- 1.) Appraise the entire property immediately Before the acquisition & then appraise the residue immediately After the acquisition. The difference between the two appraisals equals the total severance damages to the property. "<u>APPLICATION CONCEPTS":</u>
  - Residential- See Page 19 (F., 2.) of this seminar, concerning setback damage economic study applications. Also obtaining 3 separate Before & After comparables that reveal a loss in value due to the setback change (may be difficult & time consuming). The dwelling setback may have been typical when the house was built [e.g. 1920's Bungalow: 30' setback, 1950's Ranch: 60' setback, 1990's Two-Story: 150' setback] but may not be typical for present day market standards. Generally severance damages are triggered when the new R/W reduces the dwelling setback less than "typical" market standards; however a judgment call with the extra influence of zoning/subdivision setback ordinances.
  - Commercial- Method #1: Economic/functional utility loss from the R/W acquisition affecting the expected market rent income (e.g. building to parking ratio loss, access change causing functional utility loss, etc.). In the Income Approach seek Before & After market lease data to show a change in rent income; then construct Before & After operating statements with the NOI divided by the market cap rate to calculate value. The difference between the Before & After values will reveal the severance damages. Apply this same Before & After technique in the Market Approach with improved comp sale differences reflecting the damages. Method #2: Percentage ranking of the parking that grades the prime importance & convenience of each space (e.g. 1%, 4%, 10%, etc.) in both the Before (i.e. totaling 100%) & After (i.e. totaling 90%) scenarios, then applying a 10% straight line depreciation to the affected commercial building value abstraction; less a "possible" 50% drive-thru business. SAMPLE ranking of parking loss:



- 2.) Measuring damages involves totaling the various types of damages caused by the acquisition. These types of damages are specified by Indiana Statute, IC 32-24-1-9, as follows:
  - First- The fair market value of each parcel of property sought to be acquired & the value of each separate estate or interest in the property therein; {e.g. leasehold interest, furniture, fixtures, & equipment (F. F. & E.) appraised by expert, etc.}
  - Second- The fair market value of all improvements pertaining to the property, if any, on the portion of the property to be acquired.
  - Third- The damages, if any, to the residue of the property of the owner or owners caused by taking out the part sought to be acquired.
  - Fourth- The other damages, if any, that will result to any persons from the construction of the improvements in the manner proposed by the plaintiff (accuser).

#### C. Proposed Design Changes

\*\*\*PAGES 79 & 80

It is the responsibility of both appraisers and reviewers to observe any project design feature which will cause a loss of value to the residue of a particular parcel. These features might be such items as location of driveways, reduction in the acquisition to alleviate setback damages, drainage structures, etc. The following are INDOT procedures:

- 1.) If in the opinion of the appraiser, reviewer, or owner, the loss in value could be reduced or eliminated by a change in design, it is INDOT's responsibility to personally contact the Project Manager and discuss the possibility of a design change.
- 2.) If the person you contacted agrees that a design revision should be considered, prepare a proposed design change memorandum to verify the request; detailing the points, discussed recommendations, and the date of contact.
- 3.) If the decision is that no change will be made, a memorandum to the project file shall be prepared; detailing the request denial.
- 4.) Prepare design change memorandum and distribute to appropriate individuals; including INDOT staff & consultants.
- 5.) Retain the parcel packet and continue the appraisal process as far as possible; awaiting R/W Engineering recall for changes.

#### D. Uneconomic Remnants

\*\*\*PAGE 81

- 1.) An uneconomic remnant as defined under 49 CFR 24.2 (a) (27) means "a parcel of real property in which the owner is left with an interest after the partial acquisition of the owner's property and which the Agency has determined has little or no value or utility to the owner".
- 2.) The phrase "little or no value or utility to the owner" is subject to interpretations. In some instances, the owner may have good reason to prefer to retain the remnant while in others; the owner may insist that the remainder is of little or no value.
- 3.) The Uniform Act requires an agency to offer to acquire all uneconomic remnants. The AGENCY is responsible for determining whether a remnant is uneconomic. The appraiser's value conclusion on any remainder may therefore result in the establishment of an offering price should that remnant be determined to be uneconomic.
- 4.) In most cases, the decision with regard to acquiring excess land which is considered to be an uneconomic remnant to the owner is determined by the Administrators of INDOT. It is important that the appraiser perform a complete "Before & After" appraisal of this type property so that an accurate value of the whole can be easily established; if it is later determined to be a total take.

# E. Cost-To-Cure Estimates

\*\*\*PAGES 81 & 82

Typically a cost-to-cure replaces, relocates, redesigns, or remodels certain site improvements that are affected by the R/W acquisition and is an acceptable method of estimating & mitigating damages to land or improvements either in the R/W or on the residue. The appraiser must state the reason(s) for concluding that a cost-to-cure payment is the most feasible method of measuring the damages and the cost estimate must be equal to or less than the resulting severance damage compensation. Typical items requiring cost-to-cure estimates are; fence relocations, relocating signs/billboards, septic systems, well relocations, gasoline storage tanks, pump islands, re-designing parking areas, re-designing structures, etc. These guidelines are to be followed when in need of cost-to-cure estimates:

- 1.) A written estimate from an appropriate local contractor is the preferred source for all such estimates.
- 2.) While a written estimate is preferable; for cost-to-cure estimates under \$5,000.00 (formerly \$1,500 until 2006) a verbal estimate by a local provider of the necessary services are acceptable. The name, location, & phone # of the estimate provider must be included in the appraisal for verification purposes. Complex estimates like sign relocation, septic systems, parking replacement, etc. always require written estimates.
- 3.) Written estimates by a local contractor must be provided when the cost-to-cure estimate exceeds \$5,000.00.
- 4.) If every effort to obtain an estimate from a local contractor has been exhausted; a recognized cost manual may be used. Documentation as to why the cost manual is being used along with reference to the cost manual with date/page stated in appraisal.
- 5.) Appraisal consultants are compensated in the fee schedule for payment of cost-to-cure estimates.

# F. Septic Systems & Private Wells Affected by the Acquisition $***PAGE\ 82$

When any portion of a septic system is in the right-of-way to be acquired, the appraiser must check with the local Sanitation Department, the local Board of Health, or other local officials to determine whether a permit may be issued for the re-installation. If current standards require a septic system other than the present use, the cost-to-cure estimate must include the cost to replace the system to meet local code.

If the septic system cannot be replaced, due to code requirements, condition of the remaining soil, etc; the parcel may need to be changed to a "total take". The appraiser must present the information to the review appraiser and the Region Program Director 1 or LPA official for a decision as to a change in the acquisition.

Property Management special needs for Septic Systems & Private Wells:

- Identify in the appraisal what part of the <u>septic system</u> is in the area of acquisition; e.g. fingers only, tank only, or tank & fingers. This affects what property management will pay the contractor for demolition costs.
- Identify in the appraisal what part of the <u>private well</u> is in the area of acquisition so property management can include that in their contract if it is necessary to cap the well. Also identify private well type; e.g. Water, Gas, or Oil.

# G. Appraisal of Non-Residential Property with an Owner Occupied Dwelling

This requirement is for the purpose of assisting the Relocation sections in computing supplemental housing payments to parcel owners. When appraising parcels having a non-residential highest & best use but having an owner occupied dwelling being taken in the R/W, the appraiser is required to include a valuation for the residential unit including the dwelling, a typical home site, all attendant buildings, and land improvements. This valuation will be accomplished by developing a value for the residential unit as if it were a residential total take.

A description of the residential unit should be included if not already accomplished in the body of the report. The appraiser should make a concluding statement setting out the total estimated value of the residential unit. It will not be necessary to indicate this value estimate in any other part of the report.

## H. Temporary R/W

\*\*\*PAGE 83

A temporary R/W is land that the State will lease from the property owner for a three year period and reverts to the fee owner upon completion of the project OR upon completion of building removal. Temporary R/W is to be valued by a present-worth rental value for a three year period. A current rate of return based upon the economic conditions applicable to the area will used. Temporary R/W examples include; driveway construction, grading, drainage, building removable, sign removable, etc. "SAMPLE" appraisal application formula:

0.110 ac. (Temporary R/W) x \$10,000/ac. (Market Value) x 0.10 (Discount Rate) x 2.736 (Discounted Cash Flow Factor) = \$300 Rounded

#### **QUICK FACTS for Temporary R/W Parcels:**

- One exception to the policy is R/W acquired for a temporary run-a-round on agricultural land. Since the land is rendered unusable
  for agriculture for a significant period of time due to compaction; INDOT will compensate the owner at "95%" of the unit market
  value.
- If the land residue will become an uneconomic remnant/non-developmental or damaged and the owner will retain the residue; then the compensation for the temporary R/W will be paid at a damaged unit value because it is paid in the After acquisition scenario (e.g. Temporary R/W for building removal).
- Land improvements located in the area of temporary R/W can be addressed in three different ways:
  - 1. The State construction phase will replace with similar type materials certain site improvements; i.e. typically concrete, asphalt, gravel, & lawn.
  - 2. If a land improvement (e.g. tree, bush, light pole, etc.) is outside the construction limits and will be unaffected by the construction contractor then Design may approve a "DO NOT DISTURB" be placed on the plans.
  - 3. If the first and second methods can not be accomplished then the appraiser must either pay an "observed depreciated contributory value" for the improvement or seek a cost-to-cure for removal & replacement; sometimes twice for special signs and fences (i.e. Install away from temporary R/W & re-install to original location after construction)
- <u>Discount Rate</u>- "Rate selection requires appraisal judgment as well as a knowledge of prevailing market attitudes and economic indicators. Some of the obvious economic indicators that should be considered are the rate of inflation or deflation, the prevailing interest rates on U.S. government securities, current interest rates on mortgage loans offered by banks and insurance companies, and the prevailing yield rates on corporate bonds." [<u>Capitalization Theory and Techniques</u>, Charles B. Akerson, MAI; Page 42]
- <u>Discounted Cash Flow (DCF) Factors</u> can be used to establish the "Present Value" (PV) of a future payment discounted to the current date and may be calculated with at least "two" different formulas using a financial calculator (HP-12C) as follows:

current date and may be calculated with at least "two" different formulas using a financial calculator (HP-12C) as follows:				
METHOD ONE: UNEVEN		METHOD TWO: EVEN		
Using Discounted Cash Flow	Uneven Payments (HP-12C)	Using Discounted Cash Flow	Even Payments (HP-12C)	
Blue Key CFo	= \$1.00 initial payment	Blue Key BEG (7)	Calculator set to Begin Mode	
Blue Key CFj	= \$1.00 annual rent	White Key PMT	= \$1.00 (CHS) initial payment	
Blue Key Nj	= 2 two more payments	White Key n	= 3 three payments	
White Key i	= 10% market discount rate	White Key i	= 10% market discount rate	
Gold Key NPV	= ??? solution to problem	White Key FV	= -0- future value	
Answer NPV	= \$2.736calculated NPV	White Key PV	= ??? solution to problem	
CFo = Initial Cash Flow	Nj = # Equal Consecutive CF's	Answer PV	= <b>\$2.736</b> calculated PV	
CFj = 1 up to final Cash Flow	NPV = Net Present Value	PV = Present Value	PMT = Payment	
Table below calculated values:	1% to 14% using <u>uneven</u> DCF	Table below calculated values:	1% to 14% using even DCF	
1%	2.9704	1%	2.9704	
2%	2.9416	2%	2.9416	
3%	2.9135	3%	2.9135	
4%	2.8861	4%	2.8861	
5%	2.8594	5%	2.8594	
6%	2.8334	6%	2.8334	
7%	2.8080	7%	2.8080	
8%	2.7833	8%	2.7833	
9%	2.7591	9%	2.7591	
10%	2.7355	10%	2.7355	
11%	2.7125	11%	2.7125	
12%	2.6901	12%	2.6901	
13%	2.6681	13%	2.6681	
14%	2.6467	14%	2.6467	

#### I. Perpetual Easements

\*\*\*PAGE 83

Fee title is maintained by the fee owner; however the acquiring agency has the right to use the R/W for the intended purpose (e.g. drainage construction). Compensation for these acquisitions is calculated at "95%" of the fee simple value.

#### J. Compensation for Fencing

\*\*\*PAGES 84 thru 86

In an effort to establish some basis for consistency for valuing agricultural type fencing and to ascertain that the property owner is duly compensated for the property being acquired, the following scenarios and solutions will be the policy of INDOT.

Assume: Limited access taking with no frontage road.

Considerations: Type & condition of current fencing. Utility served by the existing fence.

Policy:

- If the existing fencing is comparable or superior to the fence which will be erected in its place, pay a depreciated cost value for all fencing in the area of acquisition.
- If the existing has deteriorated to the point of having little or no value, pay nothing for the fencing in the area of acquisition.
- If it is assumed that all cross fences will be left in place, pay a cost-to-cure for end sets, bearing in mind the "<u>right hand rule</u>", if there is not other indications of the ownership of fencing.

# **RIGHT HAND RULE**:

Indiana Code IC 32-26-9-2 states Lands outside or abutting municipal boundary Sec. 2. (a) The owner of a property that: (1) is located outside; (2) abuts; or (3) is adjacent to; the boundary of the corporate limits of a town or city shall separate the owner's property from adjoining properties by a partition fence constructed upon the line dividing or separating the properties regardless of when the properties were divided. (b) Except as otherwise provided in this chapter, and if a division of the partition fence has not been made between the property owners for the building, repairing, or rebuilding of the partition fence:

For a partition fence built along a property line that runs from north to south: the owner whose property lies to the east of the fence shall build the north half of the fence; and the owner whose land lies to the west of the fence shall build the south half of the fence; and for a partition fence built along a property line that runs from east to west: the owner whose property lies north of the fence shall build the west half of the fence; and the owner whose property lies to the south of the fence shall build the east half of the fence. Notwithstanding subsection (b), if either property owner has constructed one-half (1/2) of a partition fence that is not the portion required under subsection (b) and has maintained that portion of the partition fence for a period of not less than five (5) years, the property owner may continue to maintain the portion of the fence. (d) If a property owner fails to build, rebuild, or repair a partition fence after receiving notice under this chapter, township trustee of the township in which the property is located shall build, rebuild, or repair the fence as provided under this chapter. As added by P.L.2-2002, Sec.11.

- If the realignment of fields is necessary, pay a depreciated cost for end sets and fences which will be eliminated; OR
- Pay a cost-to-cure for end sets and fences which will be relocated.

Assume: Limited access taking with frontage road; OR Non-controlled access R/W taking

## Policy:

• Pay a cost-to-cure for relocation of fences on the new R/W line plus end sets for all cross fences. Again recognize the "<u>right hand rule</u>" and above definition.

# **INDUSTRIAL FENCING**

- Pay a depreciated cost for the existing fence; OR
- If a specialized type fence is required by the industrial operation, Design should be contacted in an effort to have the farm field type fence replaced during construction with the type of fencing required. Pay a token value for the existing fence since the owner will no longer have any control over the placement, upkeep, etc.
- Ornamental, Decorative or Super-adequate Fencing; handle the same as Industrial Fencing.
- Fencing Temporary R/W to Contain Livestock. The Department's Standard Highway Specifications (1993), Section 1077.13, Paragraph 400 states, "At locations involving temporary R/W where it is necessary to remove existing fence, unless otherwise directed, by temporary R/W. The fence shall be sufficient to prevent encroachment of livestock on the R/W". [Stock Tight]

#### K. Lessee Owned Improvements

\*\*\*PAGE 86

At the time of the owner contact and/or property inspection it is the responsibility of the appraiser to determine ownership of the improvements. If any improvements are lessee owned, it will be necessary to determine:

- 1. Intent of the parties as to ownership of improvements made by lessee.
- 2. Terms of the lease, if any, concerning improvements made by the lessee.
- 3. The method in which the improvements are affixed to the property.

It will be necessary to determine if the improvement is personal property or real estate. All real estate will be appraised with a separate value broken out in the appraisal report and personal property will not be appraised, but identified in the appraisal as personal property. <u>KEYS:</u>

- It may be necessary to obtain an appraisal prepared by a specialist for items not typically deemed real estate (i.e. Specialty Report).
- For properties with tenant owned improvements appraise the total property to determine its maximum selling price. Appraiser must then determine the amount of the total value which is payable to the tenant owner for buildings, structures, or other improvements. Such amount will be the contributory value of the tenant improvements or their removal value, whichever is greater.
- Concerning the Leasehold Interest; the present worth of the difference between the contract rent and the economic rent of the leased property; INDOT will refer to the "Undivided Fee Rule" {Real Estate Valuation in Litigation, 2<sup>nd</sup> Edition, Appraisal Institute, Page 384}- "In most condemnation appraisals, the appraiser is instructed to exclude from consideration existing leases and their effect, if any, on the market value of the property and to appraise the property as if all interests in it were held by one individual or entity. This concept is often referred to as the undivided fee rule (see Chapter 4). The rationale behind this rule is that the condemnor is acquiring the fee simple title to the property, not the various, separately held interests in it. The federal courts and many state courts have adopted the undivided fee rule."
- When it is not easily determined whether the improvement is real estate or personal property, the appraiser will discuss the situation with the review appraiser and if not resolved the reviewer will contact the appropriate Program Director I and Region Administrator for a resolution in the matter.

## "HOW MUCH IS A TREE WORTH?"

#### LAND IMPROVEMENT COMPENSATION

Remember to photograph, itemize, and calculate the size area (i.e. lawn, gravel, asphalt, concrete, etc.) of each land improvement type that is located inside the new R/W, including items that may be inside the PER. The payment for these items will be developed as they "CONTRIBUTE" to the entire property value.

Cost Manuals like Marshall & Swift are generally used as a basis for cost new for site improvements less an "observed depreciated contributory value" (ODCV) that is assigned to each item that factors the condition of the improvement. **EXAMPLE:** 

Marshall Valuation Service, Section 66, Pages 2 & 8, December, 2005; YARD IMPROVEMENTS:

2005, TIMES INTITE (EMERGE)				
Item Type	Cost New	Deprec	Unit Value	
Lawns; seeding/dressing	Avg. 0.32	66%	\$0.11/SF	
Trees; ea. small 15 gal.	Avg. 145.00	66%	\$50.00/ea.	
3" Aggregate base	Avg. 0.82	50%	\$0.41/SF	
3" Asphalt	Avg. 2.30	50%	\$1.15/SF	
4" concrete unreinforce	Avg. 4.30	42%	\$2.50/SF	

WORK SMART; COUNT YOUR STEPS

# L. Presently Existing R/W (PER)

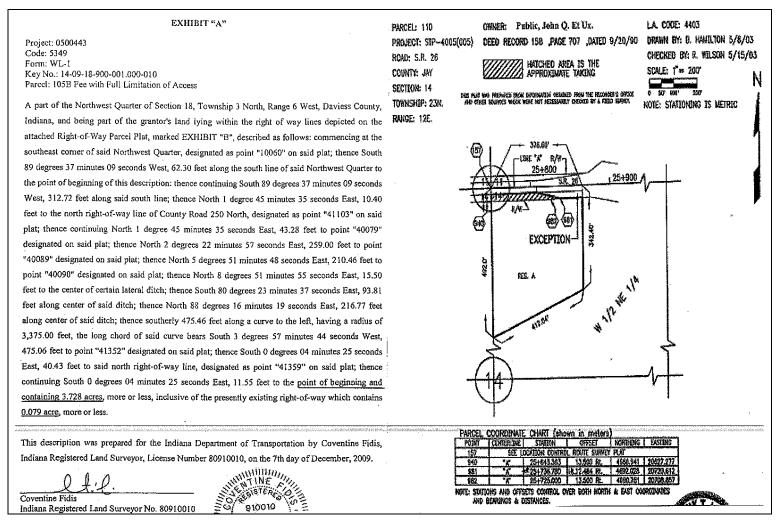
\*\*\*PAGE 87

In some instances, R/W acquisitions by the acquiring agency were not recorded or recorded timely & properly (i.e. R/W Grants). In an effort to correct this situation some parcels may include a breakout of the area of Existing R/W to be acquired by Warranty Deed as follows:

- Area under the pavement.
- Area of apparent existing R/W.
- Area of additional R/W to be acquired.

The following policy has been established by INDOT to determine Just Compensation for acquiring presently existing R/W (PER):

- A nominal amount of \$1.00 will be awarded for the entire area under the pavement.
- The fair market value for the new R/W to be acquired will be established by standard appraisal procedures.
- The value of the apparent/existing R/W will be calculated at 100% of the value of the adjacent new R/W.
- Land improvements in the existing R/W will be appraised on the basis of their contributory value to the subject property or a cost-to-cure estimate as appropriate. [SAMPLE of a Warranty Deed with PER & an Engineer Plat below:]



# M. Improvements in Existing R/W (NON-"PER")

\*\*\*PAGE 87

It is INDOT's policy to award no compensation for improvements which are encroaching on existing R/W. If extenuating circumstances indicate that compensation should be awarded for such improvements then approval must be obtained from the Region Administrator or the approving authority of the acquiring agency, and PRIOR approval must be obtained from the FHWA for federal participation projects with consistency maintained on a project basis.

## N. Change in Ownership

\*\*\*PAGE 88

When there is a change in ownership on an assigned parcel, the following procedure is to be followed:

- Complete the name change form in DUPLICATE & insert one copy in the parcel packet.
- Send one copy of the name change notice to the appropriate District (6 Districts) Program Director I for the Office of Real Estate.
- Mark out the original fee owner(s) name on the parcel packet & add the new fee owner(s) name.
- If there is NO CHANGE in the acquisition this is all that needs to be done. DO NOT send the parcel to the District or R/W Engineering consultant.
- If there IS A CHANGE in the acquisition due to a partial sell-off/split, design changes, etc. follow the normal procedure for submitting the parcel to the appropriate District Program Director I for the Office of Real Estate.

# O. Appraisals Returned for Revisions

\*\*\*PAGES 88 thru 90

- It is the responsibility of the review appraiser to return for revision any appraisal that does not meet the minimum standards set out in the INDOT Appraisal Manual or that is not made according to accepted professional appraisal practice.
- All appraisals returned will be accompanied by an "Appraisal Evaluation Sheet" setting out the reasons why the appraisal is considered unacceptable for review.
- It is the responsibility of the appraiser to make whatever changes are necessary to make the appraisal report acceptable for review.
- Follow the basics steps to correct either the appraisal report or Comparable Sales Dockets as necessary.

## P. Advertising Signs & Billboards

\*\*\*PAGES 91 thru 93

All signs in the R/W must be described, photographed, & appraised or cost-to-cured as needed. Sign ownership is the determining factor as to how the appraisal is to be handled. Since sign leases are seldom recorded, this issue may not be determined until the property owner has been contacted. It is at this point that the appraiser must inquire as to the ownership of the sign and then proceed as indicated below:

- <u>On Premise Signs</u>- An on premise sign is one that is owned by the fee owner of the property or owned by the tenant who leases the property from the fee owner & operates a business on the site. A sign owned by the fee simple owner of the land is appraised along with the appraisal of the site. A sign owned by a tenant or lessee who operates a business on the site requires a separate "Statement of Just Compensation" for each tenant or lessee.
- <u>Off Premise Signs</u>- An off premise sign is owned by a company or individual who leases only the sign site for advertising purposes; thus creating a Leasehold interest. The Leasehold interests and signs are appraised separately from the fee ownership and require a separate appraisal. The parcel number is the same as the number of the fee owner's parcel; followed by SA, SB, SC, consecutively referred to as <u>Supplemental Parcels</u>.
- <u>Parcel Packets</u>- Separate parcel packets needed for signs may not have been prepared prior to the project being sent to Appraising. The appraiser who was assigned the parcel must request the appropriate District Program Director I for the Office of Real Estate to prepare a parcel packet.
- <u>Cost-to-Cure Estimates</u>- When possible the compensation to the sign owner should be an estimate to relocate the sign on the residual property or other nearby location. To be eligible for moving, the sign must be legal & in conformance with local zoning. The proposed new location must also be equal to the current site for advertising purposes. A cost to move the sign or billboard must be obtained from a local sign company & included in the appraisal report. If the cost-to-cure exceeds the value of the sign then the sign must be appraised & purchased.
- Appraising Signs for Purchase- Advertising signs are currently being acquired as real property in the State of Indiana. To be acquired the sign must be legal and may be either conforming or non-conforming (grandfathered) with local zoning. The sign owner must have a ground lease, either written, verbal or "handshake which establishes the Leasehold interest. Small and/or non-standard painted bulletin signs; especially those owned by the advertiser are to be acquired using the cost approach. When the sign owner rents advertising space to the advertiser, the leasehold & sign structure must be treated as income property, and all three approaches to value must be used. Supplemental Parcels must contain a Leasehold Release (Quit Claim Deed).
- <u>Temporary R/W for Sign Removal</u>- When INDOT must purchase a sign or billboard, a temporary R/W may be needed for the sign removal during construction; unless the entire structure is inside the new R/W. Make sure the parcel deed(s) reflect this purpose.

# Q. Extraordinary Assumption & Hypothetical Condition

- Extraordinary Assumption: "an assumption, directly related to a specific assignment, which, if found to be false, could alter the appraiser's opinions or conclusions." [USPAP Effective 7/01/06, Pg. 3-Lines 82-83]
- Hypothetical Condition: "that which is contrary to what exists but is supposed for the purpose of analysis." [USPAP Effective 7/01/06, Pg. 3-Lines 89-90]
- All properties must be "APPRAISED AS CLEAN"; please refer to the above extraordinary assumption and hypothetical condition provided by USPAP to be referred to in the appraisal report. Refer any questions about contaminated properties to the INDOT Office of Environmental Services; 317-232-5113.

## R. Unit Rule

Consider the "<u>Unit Rule</u>" [Uniform Appraisal Standards for Federal Land Acquisitions, Pg. 53 & 54 and <u>Real Estate Valuation in Litigation</u>; Pgs. 53-54, 56-58, 62, 127-128]; This market value concept adopted by the courts to be applied in federal acquisitions has two (2) aspects as follows: {<u>Consider Highest & Best Use</u>}

- a.) Requires that property be valued as a *whole* rather than the sum of the values of various interests (e.g. lessor & lessee).
- b.) Different (natural, not man-made as a Chicago attorney claimed to not itemize land improvements acquired) elements or components of a tract of land are not to be separately valued & combined (e.g. timber value, mineral rights).

# **CASE STUDY** for Appraisal Problem Analysis (APA) on the following page:

- How many Highest & Best Uses are demonstrated for the subject property?
- How many different land value types are apparent for appraising?
- What type of appraisal assignment will the Auto Sales probably generate and why?
- What type of appraisal assignment will the Home Site probably generate and why? What critical cost-to-cure may be likely?
- How will the compensation amount for the trees in the Woodland region vary from the trees in the Home Site area?

