1	BEFORE THE STATE OF INDIANA ENVIRONMENT AL RULES BOARD
2	ENVIRONWENT AL ROLLS DOARD
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5	PUBLIC MEETING OF NOVEMBER 9, 2016
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9	PROCEEDINGS
10	before the Indiana Environmental Rules Board,
11	Beverly Gard, Chairman, taken before me, Lindy L.
12	Meyer, Jr., a Notary Public in and for the State
13	of Indiana, County of Shelby, at the Indiana
14	Government Center South, Conference Center,
15	Room A, 402 West Washington Street, Indianapolis,
16	Indiana, on Wednesday, November 9, 2016 at 1:30
17	o'clock p.m.
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20	
21	William F. Daniels, RPR/CP CM d/b/a ACCURATE REPORTING OF INDIANA
22	12922 Brighton Avenue Carmel, Indiana 46032
23	(317) 848-0088

1 APPEARANCES:

2	BOARD MEMBERS:
3	Beverly Gard, Chairman
4	Gary Powdrill Dr. Ted Niemiec
5	Joanne Alexandrovich Kelly Carmichael
6	Ken Rulon William Etzler
7	Chris Horn Gail Boydston
,	Calvin Davidson
8	Mike Mettler, Proxy, Department of Health
9	Devin Hillsdon-Smith, Proxy, Indiana Economic Development Corporation
10	David Bausman, Proxy, Lieutenant
11	Governor Bruno Pigott (nonvoting)
12	
13	IDEM STAFF MEMBERS:
14	Chris Pedersen
14	MaryAnn Stevens Jack Harmon
15	Phil Perry Lauren Aguilar
16	Nancy King
17	Janet Pittman
18	PUBLIC SPEAKERS:
19	Bill Beranek
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1	1:30 o'clock p.m. No vember 9, 2016	
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3	CHAIRMAN GARD: It's 1:30, so I will	
4	call the November 9th, 2016 meeting of the	
5	Indiana Environmental Rules Board to order. The	
6	first order of business is to determine if a	
7	quorum is present, and obviously a quorum is	
8 present.		
9	There are some there's going to be a	
10	change in the agenda, just a little bit. I'm	
11	going to we will be postponing final adoption	
12	of the CAFO/CFO Reference Update Rule until our	
13	next Board meeting. Nancy King will explain the	
14	reason for this, and the reason I kind of	
15	stammered over it a little bit is we just found	
16	this out, just within the last couple of hours.	
17	MS. KING: Thank you, Chairman Gard,	
18	members of the Board.	
19	Yeah, we just got a note this morning,	
20	actually, and better today than tomorrow, from	
21	our friends at the NRCS that certain of the	
22	standards that we were planning to go to final	
23	adoption with today on updates will be getting	

- 1 updated again here in the next couple of weeks.
- 2 They sent our program staff a couple of drafts.
- 3 The ones that I have information on -- and
- 4 I have yet to see the drafts -- would be this
- 5 NRCS Standard 522, which is a new national
- 6 standard that they say they'll be adopting with
- 7 very few changes from the national, and that has
- 8 to do with pond sealing or lining concrete.
- 9 And NRCS Standard 520 will be
- 10 incorporating old standards from 521(c) and
- 11 521(b), which have to do with pond sealing or
- 12 lining, compacted soil treatment, so bentonite,
- 13 clay, and also soil disbursement. They also said
- 14 that they will be working on the Waste Storage
- 15 Facility 313 NRCS standard as well, and that is
- 16 one that I know our staff relies on fairly
- 17 significantly.
- So, because we found this out just this
- 19 morning, we thought it made sense to postpone
- 20 final adoption of this particular rule until our
- 21 next Board meeting so we'll have a chance to take
- 22 a look at these revised standards, which will be
- 23 effective by then, and determine whether we want

- 1 to provide for this most recent update since it's
- 2 one that will affect all of our CAFO/CFO folks as
- 3 well as our program.
- 4 That is about all of the information I
- 5 have on it at the moment, but I'd be happy to get
- 6 you any additional information that I can.
- 7 Gary?
- 8 MR. POWDRILL: Will it have to go
- 9 back through preliminary adoption?
- MS. KING: No, no, it won't, because
- 11 these standards are the exact ones that is the
- 12 subject of this rule, so it's -- it is -- it's
- 13 essentially -- it's a date change. I think
- 14 the -- let me look here, see if I have it.
- 15 I believe, for example, our -- the
- 16 reference that would be in this particular rule
- 17 that you have in front of you now for the 313
- 18 Standard, for example, would be the October 2014
- 19 NRCS date. So, this would be -- if we
- 20 incorporate that, it would be moved to the 2016,
- 21 or if it's not finalized until, you know, January
- 22 or whatever, it would be the 2017 date.
- So, essentially it's just providing for

- 1 the most updated versions of these, which was the
- 2 point of this, so there should be no notice
- 3 issues and it should be not a problem in terms of
- 4 us having to go back at all.
- 5 MR. RULON: Do we have -- is there
- 6 some benefit from IDEM in terms of a regulatory
- 7 perspective of adopting this rule and then
- 8 just -- by delaying adoption, are we delaying the
- 9 agency's ability to --
- 10 MS. KING: Well, essentially -- I
- 11 don't know if you remember, Lauren has discussed
- 12 this with the Board a little bit. When -- a lot
- 13 of folks -- it really has to do with what's the
- 14 easiest one for folks to get, and normally the
- 15 most recent version is the easiest for folks to
- 16 be able to get.
- So, if one of our permit holders wants to
- 18 use these, what they need to do is request a
- 19 variance from what is basically in their permit.
- 20 That's not a particularly onerous or difficult
- 21 thing to do, so this just -- A, it's good to keep
- 22 these updated so that everybody can see in the
- 23 regulations exactly what is being required, and

1 also people tend to use the most updated versions

- 2 generally anyway.
- 3 But it keeps them from having to kind of
- 4 put -- go through that extra step of seeking a
- 5 variance if they wanted to make a change, and a
- 6 lot of them have to do -- not all of them, but a
- 7 lot of them have to do with construction, so it's
- 8 really not as much of a concern regarding their
- 9 day-to-day activities on the farm.
- 10 CHAIRMAN GARD: Any other questions
- 11 for Nancy?
- 12 (No response.)
- 13 CHAIRMAN GARD: Okay. Thank you.
- 14 MS. KING: Thank you.
- 15 CHAIRMAN GARD: I also want to ask
- 16 the Board members to introduce themselves and
- 17 your affiliation. So, we'll start with Bruno.
- 18 MR. PIGOTT: My name's Bruno Pigott.
- 19 I'm the Chief of Staff at the Department of
- 20 Environmental Management.
- 21 MR. HILLSDON-SMITH: Devin
- 22 Hillsdon-Smith, here on behalf of Economic
- 23 Development.

1 MR. BAUSMAN: David Bausman, with the

- 2 Department of Ag, proxy for the Lieutenant
- 3 Governor.
- 4 MR. METTLER: Mike Mettler, proxy for
- 5 the State Health Commissioner, Dr. Jerome Adams.
- 6 MR. HORN: Chris Horn. I'm a labor
- 7 delegate.
- 8 MS. BOYDSTON: Gail Boydston,
- 9 representing manufacturing.
- 10 CHAIRMAN GARD: Beverly Gard, general
- 11 public.
- MR. ETZLER: Bill Etzler, small
- 13 business.
- MR. RULON: Ken Rulon, agriculture.
- MR. POWDRILL: Gary Powdrill,
- 16 representing the general public.
- 17 DR. NIEMIEC: Ted Niemiec,
- 18 representing health care.
- 19 DR. ALEXANDROVICH: Joanne
- 20 Alexandrovich, local government.
- 21 MR. CARMICHAEL: Kelly Carmichael,
- 22 representing public utilities.
- 23 MR. DAVIDSON: Calvin Davidson, solid

- 1 waste.
- 2 CHAIRMAN GARD: Okay. Thank you all
- 3 very much.
- 4 The first order of business is the
- 5 approval of the summary of the August 10th, 2016
- 6 Board meeting. Are there any additions or
- 7 corrections to the summary as distributed?
- 8 (No response.)
- 9 CHAIRMAN GARD: Seeing none, do I
- 10 hear a motion to approve the minutes as
- 11 distributed?
- DR. NIEMIEC: So moved.
- 13 CHAIRMAN GARD: Is there a second?
- 14 MR. HILLSDON-SMITH: Second.
- 15 CHAIRMAN GARD: All in favor, say
- 16 aye.
- 17 MR. HORN: Aye.
- DR. NIEMIEC: Aye.
- DR. ALEXANDROVICH: Aye.
- 20 MR. RULON: Aye.
- 21 MS. BOYDSTON: Aye.
- MR. ETZLER: Aye.
- 23 MR. BAUSMAN: Aye.

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1 MR. POWDRILL: Aye.
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- 2 MR. CARMICHAEL: Aye.
- 3 MR. METTLER: Aye.
- 4 MR. DAVIDSON: Aye.
- 5 MR. HILLSDON-SMITH: Aye.
- 6 CHAIRMAN GARD: Aye.
- 7 Opposed, nay.
- 8 (No response.)
- 9 CHAIRMAN GARD: The minutes are
- 10 approved as distributed.
- Bruno, are you going to give the
- 12 Commissioner's Report?
- 13 MR. PIGOTT: Yes. Thank you,
- 14 Sen. Gard and members of the Board.
- 15 As you know, we received some rather
- 16 surprising news recently; that is, the Cubs won
- 17 the World Series.
- 18 (Laughter.)
- MR. PIGOTT: Now, it's been hard to
- 20 work, frankly.
- In other news, there was an election
- 22 yesterday. We have a new Governor-Elect, and
- 23 just a reminder to folks on the Board that with

- 1 Board terms expiring, if you're interested in
- 2 serving as a member of the Board in the future,
- 3 it's my understanding that the paperwork needs to
- 4 be submitted, and so we'd appreciate that moving
- 5 forward.
- 6 We talked -- I talked this morning to the
- 7 Chief of Staff of the Governor-Elect's Office,
- 8 and they indicated that with the news coming just
- 9 last night, that they'll be moving to assemble a
- 10 transition team, and they'll work as quickly as
- 11 possible to appoint or reappoint members of the
- 12 Board. I expect that they'll do so quickly, but
- 13 it would help the process to have paperwork in if
- 14 it hasn't already been submitted.
- 15 And that's really the only news I've got.
- 16 CHAIRMAN GARD: Well -- and it's my
- 17 understanding, if I remember from the statute,
- 18 the new Board is essentially official the first
- 19 of January. In the event that the new Board
- 20 isn't -- new members are not appointed, I think
- 21 this Board continues until new members are
- 22 appointed.
- 23 MR. PIGOTT: That's my understanding.

- 1 That's correct.
- 2 CHAIRMAN GARD: Yeah. And I don't
- 3 know who on this Board, who all is not going to
- 4 apply, but Kelly, you're not applying, are you?
- 5 MR. CARMICHAEL: Correct.
- 6 CHAIRMAN GARD: And so, I want to
- 7 thank you for your service the last four years.
- 8 MR. CARMICHAEL: Oh, thank you. It's
- 9 been a pleasure.
- 10 CHAIRMAN GARD: We do appreciate that
- 11 very much.
- 12 And so, is there anybody else that
- 13 definitely knows they're not going to apply?
- 14 MR. POWDRILL: Question.
- 15 CHAIRMAN GARD: Yes.
- MR. POWDRILL: When the paperwork
- 17 went out some months ago, if you sent it in, it's
- 18 still there? You don't need to resubmit it?
- MR. PIGOTT: Yes, that's my
- 20 understanding. And given the transition, we'll
- 21 make sure it gets to the right place.
- MR. POWDRILL: Okay.
- 23 CHAIRMAN GARD: Okay. So, if it's

1 in -- if we sent to the Governor's Office, which

- 2 many of us did, it'll move to the --
- 3 MR. PIGOTT: And we'll remind them --
- 4 CHAIRMAN GARD: Yes, please do.
- 5 MR. PIGOTT: -- that the paperwork is
- 6 there, and make sure that it gets to the right
- 7 place.
- 8 CHAIRMAN GARD: I'm sure there's a
- 9 lot of confusion there right now. Okay. Thank
- 10 you.
- 11 Chris Pederson for Rulemaking Updates and
- 12 comments on the Air Permitting Report.
- 13 MS. PEDERSEN: My name is Chris
- 14 Pedersen, with the Rule Development Section.
- 15 Aside from the CAFO and CFO Rule that is
- 16 being postponed from today, we really don't have
- 17 any rules that are at a point where I could
- 18 predict when they'll likely be ready to come
- 19 before you. We had tentatively looked at
- 20 February as an estimate of when we might be ready
- 21 to have another Board meeting, but that was --
- 22 that's really a placeholder at this point. We
- 23 aren't sure when the rules will be ready.

- 1 Most -- many of them are in the drafting
- 2 stage, at second notice, and that's the part of
- 3 the rulemaking process that generally takes the
- 4 longest, there's a lot going on. So, until those
- 5 start moving through that part of the process, we
- 6 really can't predict.
- 7 So, I just wanted to let you know that
- 8 we'll be keeping you updated. If we start having
- 9 some rules coming forward, we'll be contacting
- 10 Board members to let you know, you know, when we
- 11 think they'd be ready.
- 12 As far as the Air Permitting Report, that
- 13 report was in your Board packet and was also sent
- 14 out to you by e-mail, and Matt Stuckey is
- 15 available here today to answer any questions you
- 16 may have about it.
- 17 CHAIRMAN GARD: Okay.
- Are there any questions either of Matt
- 19 Stuckey or Chris?
- DR. NIEMIEC: Yes. Chris, I have one
- 21 question. It may come up later if we don't ask
- 22 it now. I know there's a tentative date for the
- 23 next meeting, based on when we anticipate those

- 1 rules being ready. However, in the agenda it
- 2 states February 2nd, which is the first Thursday
- 3 of the month. I know the original schedule had a
- 4 date of February 8th, which is a Wednesday. So,
- 5 I thought we may want to address that today.
- 6 MS. PEDERSEN: That was probably an
- 7 incorrect date, but we would be doing full notice
- 8 of the correct date if we do it in February, but
- 9 at this point, we'll just have to wait and see.
- 10 CHAIRMAN GARD: And as I understand
- 11 it, there might be a change in the month, so you
- 12 all will be notified.
- MS. PEDERSEN: Yes.
- DR. NIEMIEC: A change in the day of
- 15 the week?
- 16 CHAIRMAN GARD: No, a change -- not
- 17 have a meeting in February.
- DR. NIEMIEC: Right, but the main
- 19 issue was: Are they changing from the second
- 20 Wednesday to the first Thursday? That's what
- 21 this agenda suggests.
- 22 CHAIRMAN GARD: No.
- MS. PEDERSEN: No. If it says the

- 1 first Thursday, that's an incorrect date. It
- 2 should have been the second Wednesday.
- 3 DR. NIEMIEC: Okay. Got it. Thank
- 4 you.
- 5 MS. PEDERSEN: Yeah.
- 6 CHAIRMAN GARD: Any other questions
- 7 for Chris?
- 8 (No response.)
- 9 CHAIRMAN GARD: Thank you.
- 10 MS. PEDERSEN: Uh-huh.
- 11 CHAIRMAN GARD: Mr. Bausman will
- 12 introduce Jordan Seger, from the Department of
- 13 Agriculture, for a presentation on the Indiana
- 14 Conservation Partnership.
- MR. BAUSMAN: Thank you, Madam Chair.
- With a lot of the discussion we've had, I
- 17 think, over the last several months, I reached
- 18 out and asked that we would be able to have a
- 19 presentation from the Indiana Conservation
- 20 Partnership, which our Department of Agriculture
- 21 is a part of.
- It's a multiagency effort, and so Jordan
- 23 Seger is the Director of our Division of Soil

- 1 Conservation at ISDA, which is over half of our
- 2 Department, and so, he will give you an update on
- 3 a lot of the efforts, nonregulatory efforts, that
- 4 our Department and the Conservation Department
- 5 have been doing to address water quality issues
- 6 in the state.
- 7 So, I appreciate Jordan taking the time to
- 8 give a presentation to the Board.
- 9 MR. SEGER: Thank you. And if we can
- 10 get the slides up, I'd appreciate it, or I can do
- 11 it if I need to.
- MS. PITTMAN: That's okay.
- 13 MR. SEGER: I appreciate the invite.
- 14 It's good to be here.
- 15 I'm just going to, as David mentioned,
- 16 in 10, 15 minutes give a brief overview of the
- 17 structure called the Indiana Conservation
- 18 Partnership -- many of the entities are
- 19 represented here in the room -- and a little bit
- 20 about what we're doing when it comes to working
- 21 with Indiana landowners to promote conservation,
- 22 grow that conservation movement, and track our
- 23 progress.

- 1 I do have a handout and will speak from a
- 2 few slides here. It really is -- the
- 3 Conservation Partnership is a very unique
- 4 structure in Indiana. As I travel around the
- 5 country, there is not really another type of
- 6 structure in other states. And it's comprised
- 7 of -- comprised of --
- 8 (Laughter.)
- 9 MR. PIGOTT: We want to recognize
- 10 your good work, Jason.
- MR. SEGER: So, it's made up of eight
- 12 entities that represent local, state and federal
- 13 government, in addition to a few others. In many
- 14 cases, these entities all have staff that work
- 15 under the same roof, of what we call USDA Service
- 16 Centers, which there's about one USDA Service
- 17 Center in each county.
- Here from the state, the partners in the
- 19 room include the State Department of Ag, DNR and
- 20 IDEM, the big federal partners being U.S.
- 21 Department of Agriculture by way of the Natural
- 22 Resource Conservation Service, and Farm Service
- 23 Agency, which supports the Conservation

1 Partnership through a lot of farm bill related

- 2 funds.
- Really, our mission in the Division of the
- 4 Conservation Partnership, really what we work on,
- 5 is summed up by really the technical, financial
- 6 and educational assistance. That technical comes
- 7 from trained field staff that work alongside
- 8 landowners; the financial can come from local,
- 9 state and federal funding sources, again,
- 10 being -- the federal side, a big one there, being
- 11 the farm bill; and then the educational with
- 12 different types of events that we host.
- And really, to sum it up, it is working
- 14 with private landowners in Indiana to conserve
- 15 our air, soil and water resources while
- 16 maintaining or increasing productivity in the ag
- 17 space.
- One of the big things we work on, probably
- 19 not surprising, is water quality issues. In
- 20 Indiana, most of our water drains to the south,
- 21 ends up in the Mississippi, eventually the Gulf
- 22 of Mexico. There is a corner in the northeast
- 23 part of the state which drains into Lake Erie,

1 and the northwest part of the state that drains

- 2 into Lake Michigan.
- Why is that important? We've got some
- 4 national issues that our state faces, along with
- 5 many other states. The big one is the Gulf of
- 6 Mexico hypoxia phenomenon. Basically, nutrients
- 7 from point sources and nonpoint sources alike
- 8 entering the Mississippi River as a conduit,
- 9 flowing down to the Gulf, and creating large
- 10 algae blooms which basically deprive that water,
- 11 that large area, of salt oxygen. It makes things
- 12 like fish and shrimp and crabs and that kind of
- 13 stuff -- it makes bad habitat.
- 14 And we partner, the Conservation
- 15 Partnership, along with EPA and the 11 other big
- 16 states, mainly ag states in the basin, to really
- 17 work on this issue collectively, beyond our State
- 18 Boarders. And formalizing this whole process is
- 19 a document we call our State Nutrient Reduction
- 20 Strategy, a document that ISDA and IDEM lead,
- 21 which is our formal communication of all of this
- 22 I'm going to talk about to EPA and to Congress.
- What we're doing now here pretty recently

- 1 with the Indiana Conservation Partnership is to
- 2 try to track our progress, track our progress
- 3 working with landowners to improve water quality,
- 4 highlight those areas that we have more work to
- 5 do, so we can focus more resources.
- 6 The big step we've done here is identify
- 7 the ten major basins in Indiana. This is really
- 8 delineated as well by the monitoring, water
- 9 quality monitoring, that is done by IDEM. So,
- 10 our efforts here recently is to try to measure
- 11 and track the work we're doing in agriculture and
- 12 try to measure that and relate it to monitoring
- 13 that's already been in process by IDEM, and with
- 14 historical data sets already calculated.
- And what we're doing here with these ten
- 16 major basins is to come up with a pretty
- 17 interactive mobile-friendly platform that's just
- 18 an on-line inventory, that we can show kind of a
- 19 one-stop shop of what's going on in that basin,
- 20 any water quality issues. This happens to be
- 21 Lake Erie we're seeing a snapshot of.
- You can go click on any of these
- 23 watersheds and see the water quality monitoring

1 that's being done by IDEM, by U.S. Geological

- 2 Survey, by universities, other groups, and access
- 3 that data. You can see the different
- 4 conservation efforts and funding sources that are
- 5 available, whether they be local, state or
- 6 federal funding sources, to help get conservation
- 7 projects on the ground.
- 8 You can actually see a tab directly
- 9 towards urban land users, so fertilizer and
- 10 cleaning up after pets, et cetera, et cetera, how
- 11 to get involved in some of these watershed
- 12 groups. So, this is just kind of a quick
- 13 snapshot, screen shot of what we're doing to
- 14 truly be able to highlight all of this work that
- 15 I'm going to talk a little bit more about.
- So, the Conservation Partnership, these
- 17 eight entities, we all get along, for the most
- 18 part, and you don't have to travel very far to
- 19 see how this does not work in other states. Our
- 20 Conservation Partnership leadership meets every
- 21 other month. We share goals, we have a common
- 22 business plan that we all work to achieve those
- 23 common goals, we share staff, we share funding,

1 we do training together. Like I mentioned, many

- 2 of us are housed under the same roof.
- 3 So, what we've done here recently is -- to
- 4 build upon this structure -- is we've now --
- 5 really one of the first states in the country
- 6 that do this -- is we're all sharing our data in
- 7 one spot.
- 8 So, this map's a little busy, but to
- 9 really sum that up, if there is an assisted --
- 10 and "assisted" is a key word -- if this is
- 11 assisted by one of those entities in the
- 12 Partnership, assisted conservation practice that
- 13 goes on the ground in Indiana, whether that's a
- 14 wetland construction, a grass waterway, a filter
- 15 strip, planting an acre of cover crops,
- 16 converting land to conservation tillage or
- 17 no-till, you name it, putting a waste utilization
- 18 pad on a livestock practice, if a practice
- 19 happens in Indiana assisted by the Partnership,
- 20 we're now capturing that data in one spot.
- And from there, we can then track where
- 22 we're going, and here recently when you talk
- 23 about what our work -- how that is benefiting

- 1 water quality, we're really focusing more on
- 2 outcomes. We don't just want to tout the dollars
- 3 we spend on conservation or the acres of land we
- 4 convert into conservation tillage or no-till or
- 5 the millions of acres of cover crops we've
- 6 planted.
- What we've done now -- and actually
- 8 working along with EPA Region V and nationally --
- 9 is we're taking all of that data, because we're
- 10 sharing it in one spot, and we're able to run it
- 11 through what's called low reduction modeling that
- 12 actually EPA themselves has developed.
- So, every practice that gets assisted in
- 14 Indiana, whether that be a grass waterway, cover
- 15 crops, you name it, we're now running it through
- 16 an EPA model that then generates these three
- 17 maps, being sediment, nitrogen and phosphorus,
- 18 that are kept out of the water each year that
- 19 that practice is in place.
- This is just our work in calendar year
- 21 2015. You see a little over 21,000 practices
- 22 installed, and you can see the amount of train
- 23 cars of sediment that were kept out of Indiana

- 1 waterways because those practices went in. You
- 2 can see the amount of nitrogen and the amount of
- 3 phosphorus, really our key nutrients that cause
- 4 the Gulf hypoxia issues, that cause the Lake Erie
- 5 Toledo drinking water bans, et cetera.
- 6 So, we're pretty excited to really be one
- 7 of the first states in the country that's able to
- 8 house all of this data in one spot and actually
- 9 show the outcomes and the direct water quality
- 10 improvements we're getting because this
- 11 conservation is going on the land.
- 12 And all of this is GIS based, so we can
- 13 drill down further and further on small
- 14 watersheds, drinking water bodies, recreational
- 15 water bodies. Just an example is Geist
- 16 Reservoir. You can see just in 2014 the amount
- 17 of train cars of sediment and pickup trucks of
- 18 fertilizer nutrients that were kept out of Geist
- 19 Reservoir because farmers were doing the right
- 20 thing.
- Another thing that we're really leading
- 22 the country on when it comes to tracking our
- 23 progress -- we're not just talking the talk and

- 1 saying all of this stuff is good and great. We
- 2 want to show the impacts we're making, so one of
- 3 the things that Indiana has done that really no
- 4 other state has done now is we actually track
- 5 land use practices.
- 6 In 91 counties -- we don't do Marion
- 7 County -- across the state, we've been doing this
- 8 since 1990, so we can tell how much tillage is
- 9 going on. Less tillage is better for water
- 10 quality. And you can see, just since 1990, a
- 11 365-percent increase in use of conservation
- 12 tillage across the state.
- When we see counties that may not be
- 14 tracking as well, we go focus more resources,
- 15 more staff, more educational events, come up with
- 16 different funding sources that move the needle in
- 17 those counties, so it really allows us to focus
- 18 our efforts.
- The same kind of snapshot of just no-till
- 20 since 1990. This is a survey that we do every
- 21 year. You can see since 1990, on corn and
- 22 soybean acres, Indiana farmers, in support of the
- 23 Conservation Partnership, have increased no-till

- 1 acres by 383 percent across the state.
- 2 Cover crops are something that are widely
- 3 being adopted. If you travel around the state
- 4 now and see all of these green fields, those are
- 5 cover crops. Some of that's wheat, but cover
- 6 crops, the idea, if you've got something out
- 7 there growing over the fall and winter, you've
- 8 got plant material soaking up any nutrients that
- 9 are on the ground, holding it all fall, all
- 10 winter, and then slowly releasing that back into
- 11 crops.
- So, a practice that Indiana is actually
- 13 number two in the country with using, number two
- 14 only behind the State of Texas, which is about
- 15 five times our size, but a pretty good indicator,
- 16 we feel, of all of the other good things going on
- 17 when Indiana can say we're number two in the
- 18 country for cover crops. We've got a lot of
- 19 other good things that we can show. Since 2011,
- 20 when we started measuring, a 400-percent increase
- 21 in cover crops.
- That's really what I wanted to share, the
- 23 fact that this Conservation Partnership is very

- 1 unique to the state, and that we're very proud to
- 2 have it, and really the efforts we're working on
- 3 now, along with some of the nation's most
- 4 innovative farmers in the country, to really show
- 5 how farmers are impacting in a positive way
- 6 natural resources.
- 7 And underscoring all of this, these
- 8 400-percent increases and these billions of
- 9 pounds of sediment reduced from waterways, is
- 10 it's all voluntary. Farmers are doing this
- 11 because they feel it's the right thing to do, and
- 12 in many cases, they're maintaining or increasing
- 13 their yield. So, there's no regulation or EPA
- 14 mandate that's forcing any of this to happen. I
- 15 think it just highlights the culture that we've
- 16 got here in the state, both in the public and
- 17 private sector, and the partners working on this.
- I know there's a few other partners here
- 19 in the room with the commodity groups. Indiana
- 20 Corn Marketing Council, Indiana Soybean Alliance,
- 21 Indiana Pork, Indiana Farm Bureau, Agribusiness
- 22 Council of Indiana, the Nature Conservancy are
- 23 all supporting partners in this Conservation

- 1 Partnership that we're excited to work with.
- 2 So, I appreciate the time. Sorry that it
- 3 got dark here, but appreciate the time, and if we
- 4 do have -- if time allows, I'll answer any
- 5 questions.
- 6 CHAIRMAN GARD: Are there any
- 7 questions for the presenter?
- 8 MR. POWDRILL: You mentioned at the
- 9 beginning how we are so far ahead of the other
- 10 states.
- MR. SEGER: Uh-huh.
- MR. POWDRILL: What are they doing?
- MR. SEGER: The other states -- and
- 14 we work a lot with Iowa. They're the big ag
- 15 state. They're struggling to share data like we
- 16 are, and have been for three years. They can't
- 17 get these local, state and federal entities to
- 18 talk to each other and share their information.
- We've got good leadership here, especially
- 20 with our USDA, Jane Hardesty, the head of state
- 21 conservationists, who was willing to really step
- 22 up. We went through all of the legal, the legal
- 23 paperwork you need to do to share this data. We

1 always protect farmer confidentiality, number

- 2 one, but other states are still struggling just
- 3 with sharing that data.
- We here in Indiana got that done. What
- 5 we're saying is: How do we track all of the
- 6 other good stuff that's happening? If the Rulons
- 7 plant two thousand acres of cover crops on their
- 8 own, don't take any kind of dime of cost-share
- 9 funding, we want to try to track that and take
- 10 credit for it. The other states are still
- 11 struggling with just coming up with what's
- 12 assisted.
- But that said, the 12 big states in the
- 14 Mississippi River Basin, we're working closely
- 15 with EPA and federal partners on these nutrient
- 16 reduction strategies to address the Gulf Hypoxia
- 17 area, but we are working with those other states
- 18 to share what we've done here and try to help
- 19 some of those other states get along and try to
- 20 show the impact, not just as a state, but as a
- 21 whole basin, being 12 states.
- MR. POWDRILL: Thank you.
- 23 MR. CARMICHAEL: It's certainly great

1 to see Indiana a leader in this. Are you guys

- 2 also tracking the carbon sequestration in soil of
- 3 no-till cover cropping?
- 4 MR. SEGER: That's a good question,
- 5 and that's come up more and more here recently.
- 6 We always seem to be focused on water quality.
- 7 We are working with a couple of different groups,
- 8 including EPA, to include carbon sequestration
- 9 modeling and even some nitrous oxide components
- 10 modeling into our existing data sets.
- So, we've got the raw data there that we
- 12 can go back in time and look at, but we need to
- 13 tweak some of our modeling that's right now
- 14 focused on water quality to include carbon and
- 15 nitrous oxide pieces, because there -- as you
- 16 mentioned, rightly so, there are definitely
- 17 benefits with conservation tillage, no-till and
- 18 cover crops when it comes to carbon sequestration
- 19 and even nitrous oxides. We're working on it.
- MR. RULON: I think just the more
- 21 knowledge that's there -- the nitrous oxide is
- 22 the big one. You know, it's 270 times more
- 23 deadly to the atmosphere than carbon dioxide is,

1 and adds about 75 percent of the contribution,

- 2 because when you grow stuff, it's a living
- 3 system, and nitrous is given off. So, a lot of
- 4 things -- it's 6,000 acres of cover crops, not
- 5 2000.
- 6 (Laughter.)
- 7 MR. RULON: But there's -- I didn't
- 8 hear Purdue mentioned once, but Purdue was kind
- 9 of developing a national reputation, some of the
- 10 stuff that they're doing on modeling production
- 11 systems, and these are very expensive testing
- 12 programs, three, four million dollars to monitor
- 13 what the soil gives off and how we capture that
- 14 nitrogen so it doesn't get away.
- So, one of the things that doesn't come
- 16 out in that presentation is one of the reasons
- 17 Indiana is a leader is we've had great leadership
- 18 from every side of the aisle, no matter, you
- 19 know, and nationally and everything else, and
- 20 part of that comes back to Purdue's leadership,
- 21 Jane Hardesty, as you were saying.
- But the only thing that we haven't had is
- 23 Iowa has a little problem that they have lawsuits

- 1 right now involving their water works. So, all
- 2 of the sudden this data can be used against you
- 3 in a court of law. So, luckily for us, we're
- 4 kind of already out there ahead of that, but
- 5 that's why some of the other states are really
- 6 struggling is because there's a lot of this, "We
- 7 won't talk to you because you might hurt us in
- 8 the future."
- 9 And the other thing that happens is
- 10 Indiana's soils are much poorer than Iowa's --
- MR. SEGER: Uh-huh.
- MR. RULON: -- which means you have
- 13 to be smarter and better and safer than they have
- 14 to be. So, we have a lot of economic advantages,
- 15 and we have a great partnership. I think it's
- 16 great that you've taken that initiative, and we
- 17 have a long ways to go. Don't -- I mean we talk
- 18 about reducing discharge by millions of tons, but
- 19 we're still discharging millions of tons. So,
- 20 even though we know this data is great, and it'll
- 21 be able to get us there over 10 or 20 years.
- 22 I'm Sorry if I --
- 23 MR. SEGER: Absolutely.

- 1 DR. ALEXANDROVICH: And you might not
- 2 have the answer to this, but it goes to the rate
- 3 of nutrient reduction to the waterways. I know
- 4 the farmers around the Chesapeake Bay have been
- 5 struggling to clean up the Bay for years, and I'm
- 6 just wondering how our voluntary rates compare to
- 7 what they finally agreed on for the Chesapeake,
- 8 if you might have that.
- 9 MR. SEGER: Yeah, what we're working
- 10 with now, working with IDEM and USGS, is to
- 11 structure the actual water quality monitoring
- 12 more closely around our state borders so we know
- 13 what's exactly leaving the state. The epicenter
- 14 of this is right around the western Lake Erie
- 15 Basin, which Michigan, Ohio and Indiana drain
- 16 into, Indiana having the least watershed.
- So, kind of setting up the structure and
- 18 the baseline for those larger basin-wide
- 19 reductions is still a process and being
- 20 perfected, so we can't tell you today, you know,
- 21 based on any kind of base line, "This is what
- 22 Indiana's reducing from the Mississippi River
- 23 Basin."

- 1 What we are doing, is Mr. Rulon mentioned,
- 2 is trying to track our progress and show trends,
- 3 and if we aren't trending the right way in a
- 4 certain watershed, go focus more resources there.
- 5 So, if we reduced two billion pounds of sediment
- 6 last year, let's shoot for two and a half billion
- 7 this next year and track our progress, and then
- 8 wait for the water quality monitoring, which is
- 9 very expensive and can take five, ten plus years
- 10 to be able to show where the needle's moving to
- 11 catch up with that.
- DR. ALEXANDROVICH: Thank you.
- 13 CHAIRMAN GARD: Yes.
- MR. BAUSMAN: One of the things
- 15 that -- Jordan and I have spent a lot of time the
- 16 last couple of years on this group. It impacts a
- 17 lot on the policy side for agriculture, but one
- 18 of the neat successes is that he's taken me out
- 19 and has shown some -- which is nearby -- is in
- 20 the Eagle Creek watershed, and that's a microcosm
- 21 that they've been able to do with water
- 22 monitoring coming in there and they are actually
- 23 tracking to show that we've had some very strong

- 1 conservation farmers in that watershed that the
- 2 water is coming out of the ag land cleaner as it
- 3 enters into residential communities.
- 4 And there's also -- I mean the day that we
- 5 were down there, U.S. EPA was there, IDEM,
- 6 several other agencies, and we were hearing
- 7 anecdotal evidence that even the boaters in Eagle
- 8 Creek have noticed that in the last ten years the
- 9 water's clearer, just the overall recreational
- 10 use is improving. So, that was a very
- 11 encouraging story to really see on a micro level
- 12 the impact our farmers are making across the
- 13 state.
- 14 CHAIRMAN GARD: Okay. Any other
- 15 questions for either Mr. Bausman or Jordan?
- 16 (No response.)
- 17 CHAIRMAN GARD: Thank you, Jordan.
- 18 MR. SEGER: Thank you.
- 19 CHAIRMAN GARD: That was very
- 20 interesting.
- Today there will be public hearings prior
- 22 to consideration for final adoption of the
- 23 Definition of Interference; Startup, Shutdown and

- 1 Malfunction Rules; and Total Coliform Revisions.
- 2 We have two emergency rules that the Board will
- 3 be asked to readopt: The Revision of the Total
- 4 Coliform Rules and Coal Combustion Residuals.
- 5 After our public hearings and Board
- 6 actions, we will have discussion of the above
- 7 ground storage tank advisory committee final
- 8 report, which was presented to the Board at our
- 9 last meeting, and you were given a copy at the
- 10 last meeting. I don't know if any more -- are
- 11 any available today?
- MS. KING: I didn't bring any over.
- 13 I can bring some if we need some. I completely
- 14 forgot to bring some over.
- 15 CHAIRMAN GARD: A written transcript
- 16 of today's meeting will be made. The transcript
- 17 and any written submissions will be open for
- 18 public inspection at the Office of Legal Counsel.
- 19 A copy of the transcript will be posted on the
- 20 rules page of the agency Web site when it becomes
- 21 available.
- Will the official reporter of the cause
- 23 please stand, raise your right hand and state

- 1 your name?
- 2 (Reporter sworn.)
- 3 CHAIRMAN GARD: And I did forget one
- 4 paragraph. The rules being considered at today's
- 5 meeting were included in the Board packets and
- 6 are available for public inspection at the Office
- 7 of Legal Counsel, 13th Floor, Indiana Government
- 8 Center North. The entire Board packet is also
- 9 available on IDEM's Web site at least one week
- 10 prior to each Board meeting.
- 11 This is a public hearing before the
- 12 Environmental Rules Board of the State of Indiana
- 13 concerning final adoption of amendments to rules
- 14 at 327 IAC 5-7-11, the Definition of
- 15 Interference.
- 16 I will now introduce Exhibit A, the rules
- 17 as preliminarily adopted, into the record of the
- 18 hearing.
- MaryAnn Stevens will present the rule.
- MS. STEVENS: Good afternoon, members
- 21 of the Board. I am MaryAnn Stevens, a rule
- 22 writer in the Office of Legal Counsel, Rules
- 23 Development Branch.

- 1 This Board, in response to a citizen's
- 2 petition under IC 13-14-8-5, held a hearing on
- 3 the citizen's proposal requesting revision of the
- 4 definition of "interference" at 327 IAC 5-17-11,
- 5 as it relates to a publicly owned treatment
- 6 works, also called a POTW.
- 7 The proposal was discussed at several
- 8 Board meetings after the initial presentation and
- 9 was the subject of a Board hearing. The Board's
- 10 final action at its October 2015 meeting was to
- 11 direct IDEM to conduct rulemaking to revise the
- 12 definition at 327 IAC 5-17-11 to be consistent
- 13 with the federal definition at 40 CFR 403.3,
- 14 subsection (k).
- 15 The revision to the state definition of
- 16 "interference" will more narrowly define the
- 17 term, which is intended to give more certainty to
- 18 the POTW as to what is interference. The
- 19 existing state definition of "interference" is
- 20 met if only one element is present among three
- 21 characteristics of: One, inhibits or disrupts
- 22 the POTW; two, causes a violation of the POTW's
- 23 discharge permit; and three, prevents the use of

- 1 the POTW's sewage sludge.
- 2 The revision to the definition of
- 3 "interference" will make the claim of
- 4 interference possible only if inhibition or
- 5 disruption to the POTW is also accompanied by
- 6 either a violation of the POTW's discharge permit
- 7 or prevention of use of the POTW's sewage sludge.
- 8 The first notice of comment period was
- 9 posted in the Indiana Register on January 13,
- 10 2016. One comment letter was submitted. The
- 11 second notice of comment period, including the
- 12 draft rule, was posted in the Indiana Register on
- 13 April 13, 2016. No comment letters were
- 14 submitted.
- 15 At the Board's hearing in August to
- 16 consider preliminary adoption, there was one
- 17 commenter, Mr. Bill Beranek, who spoke on behalf
- 18 of petitioners who requested the initiation of
- 19 this rulemaking. Mr. Beranek commented in favor
- 20 of the Board's adoption of the draft rule.
- 21 IDEM believes the proposed rule as
- 22 preliminarily adopted fulfills the Board's
- 23 directive to revise the definition of

- 1 "interference" at 327 IAC 5-17-11 to be
- 2 consistent with the federal definition at
- 3 40 CFR 403.3, subsection (k), and asks for the
- 4 Board's vote for final adoption.
- 5 If there are any questions, I can provide
- 6 answers, as well as IDEM staff members from the
- 7 Office of Water Quality's Permit Branch, who can
- 8 provide more detailed answers.
- 9 Thank you.
- 10 CHAIRMAN GARD: Are there any
- 11 questions for Ms. Stevens?
- 12 (No response.)
- 13 CHAIRMAN GARD: Thank you.
- 14 I don't have any speaker cards. Is there
- 15 anyone in the public that would like to speak on
- 16 this?
- DR. BERANEK: My name is Bill
- 18 Beranek, and I would just like to say I, again,
- 19 am in favor of this.
- 20 CHAIRMAN GARD: Okay. Thank you.
- Are there any questions for Dr. Beranek?
- 22 (No response.)
- 23 CHAIRMAN GARD: This hearing is

- 1 concluded. The Board will now consider final
- 2 adoption of amendments to rules at
- 3 327 IAC 5-7-11, the definition of "interference."
- 4 Is there any Board discussion?
- 5 (No response.)
- 6 CHAIRMAN GARD: A motion needs to be
- 7 made to adopt the final rule.
- 8 MR. POWDRILL: So moved.
- 9 CHAIRMAN GARD: Is there a second?
- 10 MR. DAVIDSON: Second.
- 11 CHAIRMAN GARD: This is a roll-call
- 12 vote.
- 13 Dr. Alexandrovich?
- DR. ALEXANDROVICH: Yes.
- 15 CHAIRMAN GARD: Ms. Boydston?
- MS. BOYDSTON: Yes.
- 17 CHAIRMAN GARD: Mr. Powdrill?
- MR. POWDRILL: Yes.
- 19 CHAIRMAN GARD: Mr. Davidson?
- MR. DAVIDSON: Yes.
- 21 CHAIRMAN GARD: Mr. Horn?
- MR. HORN: Yes.
- 23 CHAIRMAN GARD: Mr. Hillsdon-Smith?

- 1 MR. HILLSDON-SMITH: Yes.
- 2 CHAIRMAN GARD: Mr. Carmichael?
- 3 MR. CARMICHAEL: Yes.
- 4 CHAIRMAN GARD: Dr. Niemiec?
- 5 DR. NIEMIEC: Yes.
- 6 CHAIRMAN GARD: Mr. Rulon?
- 7 MR. RULON: Yes.
- 8 CHAIRMAN GARD: Mr. Etzler?
- 9 MR. ETZLER: No.
- 10 CHAIRMAN GARD: Mr. Bausman?
- 11 MR. BAUSMAN: Yes.
- 12 CHAIRMAN GARD: Mr. Mettler?
- MR. METTLER: Yes.
- 14 CHAIRMAN GARD: And the Chair votes
- 15 aye, so 12 ayes and one nay, so the rule has been
- 16 adopted.
- 17 This is a public hearing before the
- 18 Environmental Rules Board of State of Indiana
- 9 concerning final adoption of amendments to rules
- 20 at 326 IAC 1-6 and 2-9, the Startup, Shutdown and
- 21 Malfunction Rules.
- I will now introduce Exhibit B, the rules
- 23 as preliminarily adopted with IDEM's suggested

1 changes incorporated, into the record of the

- 2 hearing.
- 3 Mr. Jack Harmon will present the rule.
- 4 MR. HARMON: Good afternoon,
- 5 Chairwoman Gard, members of the Board. My name
- 6 is Jack Harmon, and I'm with the Rules
- 7 Development Branch, Office of Legal Counsel for
- 8 IDEM, and today I'm presenting information on the
- 9 Startup, Shutdown and Malfunction, or SSM, Rules
- 10 for your consideration.
- Before you today are amendments to
- 12 Indiana's SSM Rules at 326 IAC 1-6 for your
- 13 consideration for final adoption of the proposed
- 14 rule. The SSM Rule describes how owners and
- 15 operators of industrial processes treat excess
- 16 emissions from their processes during periods of
- 17 startup, shutdown, and periods of malfunction.
- When an industrial process goes through
- 19 periods of startup or shutdown, or experiences a
- 20 malfunction, excessive emissions may occur
- 21 because processes and/or control devices are not
- 22 yet warmed up or in the process of shutting down,
- 23 or because a sudden malfunction of part of the

- 1 process abruptly halted the control device,
- 2 currently the Indiana rules at 326 IAC 1-6(a)
- 3 [sic] provides that an exemption for
- 4 noncompliance with emission limitations could be
- 5 allowed during certain SSM events.
- 6 On June 12th, 2015, the U.S. EPA published
- 7 its findings in the Federal Register at
- 8 80 FR 33839, taking action against 36 states,
- 9 including Indiana, concerning inadequacies to
- 10 startup, shutdown and malfunction provisions
- 11 within the state rules. The action instructed
- 12 states, including Indiana, to correct specific
- 13 provisions in the state implementation plans, or
- 14 SIP's, concerning the treatment of excessive
- 15 emissions to be consistent with the Clean Air
- 16 Act.
- 17 Section 302(k) of the Clean Air Act
- 18 requires SIP's to contain emission limitations
- 19 that limit the quantity, the rate, or the
- 20 concentration of emissions of air pollutants on a
- 21 continuous basis without regard to periods of
- 22 startup, shutdown or malfunction. The federal
- 23 action requires Indiana to submit a revision

- 1 correcting the inadequate SSM provisions at
- 2 326 IAC 1-6 for approval into the SIP by
- 3 November 22nd, 2016.
- 4 Following the first comment period for
- 5 this rulemaking, IDEM responded to several
- 6 comments when it published its draft rule and
- 7 second notice of comment period. Following that
- 8 second comment period, IDEM received no public
- 9 comments. At the first public hearing in August,
- 10 there were no public comments as well.
- 11 IDEM has been in communication with the
- 12 U.S. EPA regarding the rulemaking action, and EPA
- 13 is satisfied with the revision that will allow
- 14 Indiana to be in compliance with the Clean Air
- 15 Act with regard to the SSM provisions.
- 16 The rule at 326 IAC 1-6-4(a) has been
- 17 amended to remove language that exempted when an
- 18 SSM would be considered as a violation. The rule
- 19 now requires compliance at all times with the
- 20 excess limitations and standards, and makes no
- 21 distinction between periods of regular operations
- 22 versus periods of SSM.
- The rule at 326 IAC 2-9-1(h) has also been

- 1 changed because it references this rule in its
- 2 requirements, and therefore, it has been updated
- 3 to correspond to the changes at 326 IAC 1-6.
- 4 Other areas of the rule have been changed to
- 5 update minor standard language and style changes.
- 6 The amendments to 326 IAC 1-6 and
- 7 326 IAC 2-9 before you will assure that IDEM
- 8 complies with federal CAA requirements, and will
- 9 enable the EPA to approve the Indiana SIP
- 10 revisions. Having an approved program benefits
- 11 the regulated community because they are not
- 12 subject to both federal regulation and state
- 13 rules. They live in harmony.
- 14 The Department requests that the Board
- 15 approve this rule for final adoption as
- 16 presented. IDEM technical staff is here and
- 17 available should you have any questions.
- 18 Thank you.
- 19 CHAIRMAN GARD: Are there any
- 20 questions? Yes.
- 21 MS. BOYDSTON: Jack, I have one
- 22 question. I apologize I didn't catch this
- 23 earlier, but I realized as I was going through

- 1 this that if you look on page 2, Section 2, you
- 2 talk about "The owner...operator must keep a
- 3 record of all malfunctions," then it goes on to
- 4 clarify applicable air pollution control -- let
- 5 me read that. So, "The owner or operator must
- 6 keep a record of all malfunctions, startups, or
- 7 shutdowns of any emission unit or emission
- 8 control equipment that results in [a]
- 9 violation...of [the] applicable air pollution
- 10 control [regs] or...applicable emission
- 11 limitations."
- Okay. So, you talk about owner/operators
- 13 needing to keep a record if it falls under a
- 14 violation of one of those two types; right?
- 15 Later, when you talk about reporting, for
- 16 example, you talk about all malfunctions, which
- 17 is a broader definition.
- So, I'm wondering if that's what you
- 19 really meant. If I have to report, I would think
- 20 that you would intend me to record. So, it
- 21 didn't make sense to me that we were recording a
- 22 smaller subset than I actually have to report.
- 23 MR. HARMON: Okay.

1 MS. BOYDSTON: So, I was assuming,

- 2 but that's what I'm asking, and if I'm right,
- 3 then I would want it to be clarified that you
- 4 were wanting me to report based on the same
- 5 violation categories above, but it's not stated
- 6 that way, and as a manufacturing entity, clarity
- 7 in the rule is important.
- 8 MR. HARMON: Okay. Okay.
- 9 MR. PIGOTT: So, Jack or one of the
- 10 air guys, can you help us understand the intent,
- 11 I think, is Gail's question; that is to say, is
- 12 this to be limited to cases where there are
- 13 violations, and if so, should we change the
- 14 language, I think is the question, in the other
- 15 parts of the rule that seem to contradict that?
- And I wonder if anybody, Keith or any of
- 17 the air guys, could help Jack in terms of intent.
- 18 Was the intent here just to limit this just to
- 19 those instances where there are violations of the
- 20 applicable air pollution control regulations or
- 21 applicable emission limitations?
- And it's my thinking that the answer to
- 23 that would be yes, Gail, but I need confirmation

- 1 from the air guys.
- 2 MS. PEDERSEN: Phil, could you please
- 3 answer?
- 4 MR. PERRY: Yeah. My name's Phil
- 5 Perry. I'm the Chief of the Compliance and
- 6 Enforcement Branch. And what it is on the
- 7 reporting side of things, it's those that are
- 8 lasting more than one hour that have to be
- 9 reported. If it's less than an hour, they merely
- 10 have to be recorded.
- So, for instance, if somebody had
- 12 something and they exceeded an emission limit for
- 13 two or three minutes or something, a relief valve
- 14 popped off or something like that and you had to
- 15 release it just for a couple of minutes, they
- 16 would have to record that. If it lasted more
- 17 than an hour, then they would be obligated to
- 18 report that to the agency.
- MR. PIGOTT: And Gail, do you think
- 20 that the language is -- and guys, can you help us
- 21 understand whether the language is that specific,
- 22 or is it vague enough that it leaves an industry
- 23 with a lack of certainty as to what they have to

- 1 record versus report?
- 2 MS. BOYDSTON: So, as we thought
- 3 about this, we could think of examples where you
- 4 could malfunction at greater than an hour and not
- 5 be in violation. So, that's where we're coming
- 6 from. It's a possibility, and so what I'm
- 7 wondering, if -- it sounds like your intent is if
- 8 I have a violation and it lasts more than an
- 9 hour, you also want it reported.
- 10 MR. PERRY: Correct.
- MS. BOYDSTON: I would just ask that
- 12 that language be clarified so that we're, as
- 13 regulated entities, very clear about what your
- 14 intent is.
- MR. PERRY: Okay.
- MR. PIGOTT: And what we're talking
- 17 about at this point is preliminary adopt --
- 18 preliminary adoption; is that correct?
- 19 CHAIRMAN GARD: This is final.
- MR. PERRY: This is final adoption.
- 21 MS. BOYDSTON: This is final.
- MR. HARMON: This is final.
- 23 MR. PIGOTT: So, this is important

- 1 now. We can't go back --
- 2 MR. PERRY: Yeah.
- 3 MR. PIGOTT: We're going to have to
- 4 develop the language now --
- 5 MR. PERRY: Right.
- 6 MR. PIGOTT: -- and amend it.
- 7 MR. PERRY: Yeah. Now, keep in mind,
- 8 in the past five years we've not had anybody
- 9 actually even utilize this particular rule. Most
- 10 of these, the larger sources, Title V and FESOP
- 11 sources, don't -- are subject to a different set
- 12 of rules as far as emergency provisions. These
- 13 are for the smaller sources, and we have not had
- 14 people actually use this rule. So, keep that in
- 15 mind as well.
- MS. BOYDSTON: Well, that's data, but
- 17 I still want to have our rules clear.
- 18 MR. PERRY: Right.
- MS. BOYDSTON: So, we could probably
- 20 easily say something to the effect of from this
- 21 point forward, in addition to a violation, if
- 22 that violation should last longer than an hour,
- 23 just to be clear.

- 1 CHAIRMAN GARD: Bill has a --
- 2 MR. ETZLER: The rule is clear,
- 3 because you have to keep a record of all
- 4 malfunctions.
- 5 MS. BOYDSTON: No, you don't.
- 6 MR. ETZLER: Yes.
- 7 MS. BOYDSTON: It says if -- you have
- 8 to keep a record of malfunctions that result in a
- 9 violation, so if you look up the definition of a
- 10 malfunction, it's broader than malfunctions with
- 11 violations.
- 12 MR. ETZLER: Hmm. Section (a) says,
- 13 "The owner or operator must keep a record of all
- 14 malfunctions."
- MS. BOYDSTON: That result in
- 16 violations.
- 17 DR. NIEMIEC: Violations.
- 18 MR. PIGOTT: Right.
- MS. BOYDSTON: So, malfunctions
- 20 are -- by definition in rules -- are broader than
- 21 malfunctions with violations. I just -- I looked
- 22 it up, so I would know that that's the case.
- MR. PERRY: Yeah. I don't recall as

1 far as the definition of "malfunction" going

- 2 back, if it's in Article 1 or not.
- 3 MS. BOYDSTON: I think it -- I think
- 4 that's where I found it was in Article 1.
- 5 MR. PERRY: And it's specific to
- 6 malfunctions related to emissions and not
- 7 necessarily malfunctions of any equipment, so if
- 8 you had something that broke down that did not
- 9 result in excess emissions or a violation, it
- 10 wouldn't have to be reported. Otherwise,
- 11 industry and everybody would be inundated keeping
- 12 records on everything that broke down at their
- 13 facility. These are only intended for those that
- 14 result in emissions or violations.
- MS. BOYDSTON: And I understand, and
- 16 I agree with you that that's your intent. I just
- 17 want to make sure the rule says that, that's all.
- 18 CHAIRMAN GARD: You know, I really
- 19 have a problem passing a rule, even though people
- 20 never use the rule, if it's flawed.
- MS. BOYDSTON: And that's my concern.
- 22 CHAIRMAN GARD: Yeah. I don't like
- 23 that with legislation and I don't like that with

- 1 rules.
- 2 So, Nancy, do you want to give us a little
- 3 bit of guidance on the process here?
- 4 MS. KING: Well, first of all, I'd
- 5 like to say I leave the room for ten minutes, and
- 6 this happens.
- 7 (Laughter.)
- 8 MS. KING: Second of all, I missed
- 9 part of the question and the discussion, so Gail,
- 10 if you could explain to me what your problem with
- 11 the language is. Considering this language is
- 12 what it has been, it's only rearranged, I'd
- 13 really like to understand the problem before I
- 14 try to give some kind of an answer.
- MS. BOYDSTON: Yeah. So, my point,
- 16 Nancy, was in part 2(a), it says, "The owner or
- 17 operator must keep a record of all malfunctions,
- 18 startups, or shutdowns of any emission unit or
- 19 emission control equipment that results in
- 20 violations," and then it lists the two
- 21 violations.
- 22 Later, it talks about reporting
- 23 malfunctions that are greater than an hour. So,

- 1 my only point was I think the intent, and Phil's
- 2 confirmed that, that the intent was the remainder
- 3 of this rule applies to malfunctions that
- 4 resulted in a violation.
- 5 MS. KING: Where's the later language
- 6 pertaining to reporting, so I can --
- 7 MR. PERRY: It's in the --
- 8 MR. PIGOTT: (c). It's Section 2(c),
- 9 Nancy, and it says, "When a malfunction --"
- 10 MS. KING: Yeah, I can read it right
- 11 now.
- 12 MR. PIGOTT: Okay.
- MS. BOYDSTON: I think it was 2(c),
- 14 and then I think it may have been section 5, I
- 15 had some deals there.
- 16 MR. ETZLER: Again, I -- speaking to
- 17 this, you have to keep a record of all
- 18 malfunctions that result in a violation.
- MR. PIGOTT: Right.
- MR. ETZLER: You have to report all
- 21 malfunctions that last more than an hour.
- MS. BOYDSTON: Right. So --
- 23 MR. ETZLER: So, you're recording any

- 1 malfunctions.
- 2 MS. BOYDSTON: No, there are
- 3 malfunctions that are not violations.
- 4 MR. ETZLER: I get that, but this
- 5 is --
- 6 MS. KING: So, Gail, let me ask
- 7 you -- Chris Pedersen, who's been in here the
- 8 whole time, has had a suggestion that might clear
- 9 up -- and perhaps this would address the issue.
- 10 Would a change in subsection (c) that says -- a
- 11 malfunction under subsection (a)?
- MS. PEDERSEN: Right.
- MS. KING: Yeah. "When a malfunction
- 14 under subsection (a) of any emission unit or
- 15 emission control equipment occurs that lasts more
- 16 than one hour --"
- 17 MS. BOYDSTON: Yes.
- MS. KING: "-- the condition must be
- 19 reported to the Commissioner." Does that --
- 20 MS. BOYDSTON: Exactly.
- MS. KING: Does that clarify --
- 22 MS. BOYDSTON: Yes.
- MS. KING: If we were to add the

- 1 language in subsection (c) referencing
- 2 subsection (a), does that make it clear?
- 3 MS. BOYDSTON: It does. I believe it
- 4 applies in other sections. I think it also
- 5 applies at least in Section 5, but --
- 6 MS. KING: Well, Section 5 is
- 7 excessive malfunctions, which is not exactly the
- 8 same thing as regular reporting of malfunctions.
- 9 If the issue is related to what must be reported,
- 10 then it should be specific to Section 2.
- MS. BOYDSTON: So, it should at least
- 12 be in (c). Obviously, Nancy, I didn't note every
- 13 section where it applied.
- MS. KING: Yeah.
- MS. BOYDSTON: It may be just (c).
- MS. KING: Yes. Considering it's
- 17 about malfunctions, there's probably a lot of
- 18 them in here, isn't there? Actually it's a
- 19 fairly short rule, but I just want to make sure
- 20 that all of the correct references are here,
- 21 because we'll need to read them into the
- 22 record --
- MS. BOYDSTON: Yeah.

- 1 MS. KING: -- since this is the final
- 2 adoption, and I want everyone to be okay with the
- 3 language, too. So, let's see. Let me quickly
- 4 look at Section 5. I -- my reading of Section 5
- 5 is that that is a distinct issue related to
- 6 someone who has continuing and excessive
- 7 malfunction. It does not directly relate to
- 8 whether a malfunction needs to be recorded and
- 9 the duration of that malfunction. It really
- 10 seems to be more related to a pattern of issues
- 11 related to the source. I don't want to --
- MS. BOYDSTON: Yeah. So, for
- 13 Section 5, you base that on the data that was
- 14 recorded; correct?
- MR. PIGOTT: Uh-huh.
- MS. KING: Uh-huh.
- MS. BOYDSTON: So, while it isn't
- 18 specific, you can -- you would be making the
- 19 assumption that it's based on Section 2(a)?
- 20 MS. KING: Right. It would be -- it
- 21 would be based on what is required to be recorded
- 22 under Section 2, so as long as the -- if we make
- 23 a clarification in Section 2, that clears up that

- 1 issue related to duration. So, if we were to
- 2 make the change in subsection (c), "When a
- 3 malfunction under subsection (a)," which goes
- 4 back to the concept of it's a violation, "of any
- 5 emission unit occurs," if that addresses your
- 6 question and the issue, I think --
- 7 MS. BOYDSTON: Yes.
- 8 MS. KING: -- that that would work
- 9 for us. And I apologize. I raced over to get
- 10 those things that I forgot to get earlier, so I'm
- 11 sorry I wasn't here. But if in fact the Board
- 12 wishes to suggest that amendment, we just need to
- 13 read it into the record of the hearing, and then
- 14 the Board would be asked to adopt that change,
- 15 and then final adopt the rule as amended.
- 16 Procedurally that's how that would work.
- 17 DR. NIEMIEC: So, Gail, it sounds
- 18 like you're making a motion to make that
- 19 amendment.
- 20 MS. BOYDSTON: Thank you. Yes, I'll
- 21 make that motion.
- DR. NIEMIEC: Second.
- 23 CHAIRMAN GARD: This doesn't have to

- 1 be a roll call?
- 2 MS. KING: No, we don't do roll calls
- 3 when we adopt amendments to the rule. We do roll
- 4 calls with final adoption as amended.
- 5 CHAIRMAN GARD: Okay. A motion has
- 6 been made and seconded to add under
- 7 subsection (c) the words "under subsection (a)."
- 8 All in favor, say aye.
- 9 MR. HORN: Aye.
- DR. NIEMIEC: Aye.
- DR. ALEXANDROVICH: Aye.
- 12 MR. RULON: Aye.
- MS. BOYDSTON: Aye.
- MR. ETZLER: Aye.
- MR. BAUSMAN: Aye.
- MR. POWDRILL: Aye.
- 17 MR. CARMICHAEL: Aye.
- 18 MR. METTLER: Aye.
- MR. DAVIDSON: Aye.
- 20 MR. HILLSDON-SMITH: Aye.
- 21 CHAIRMAN GARD: Aye.
- 22 Opposed, nay.
- 23 (No response.)

1 CHAIRMAN GARD: That amendment is

- 2 adopted. Now, do I -- you said there could be
- 3 public comment on this, or --
- 4 MS. KING: Have we not finished the
- 5 hearing yet?
- 6 CHAIRMAN GARD: No.
- 7 MS. KING: Okay. Well, then probably
- 8 we should --
- 9 CHAIRMAN GARD: Okay.
- MS. KING: -- complete the hearing
- 11 and then do the Board action, which would be just
- 12 what you just did. I apologize. I didn't
- 13 realize that. So, somebody else might want to
- 14 talk and add some more language.
- 15 CHAIRMAN GARD: We have no speaker
- 16 cards. Is there anyone in the audience that
- 17 would like to speak on this issue or the proposed
- 18 amendment?
- MR. ETZLER: No, but I have another
- 20 question.
- 21 CHAIRMAN GARD: All right.
- MR. ETZLER: Is the intent of
- 23 section (c) -- I'm sorry -- section (b) -- no,

- 1 (c) -- do you -- is the agency interested in
- 2 malfunction -- reporting of malfunctions that
- 3 last more than an hour, or only in malfunctions
- 4 that result in violations?
- 5 MR. PERRY: The agency is interested
- 6 in basically excess emissions, and we would have
- 7 to determine if they actually are violations or
- 8 not. There may be excess emissions and we get
- 9 complaints we need to respond to, air quality
- 10 action days. There's a variety of things that we
- 11 would be interested in. We're certainly
- 12 interested in those that result in violations,
- 13 but those that would result in excess emissions,
- 14 generally they're going to be one and the same.
- MR. ETZLER: Because if you change --
- 16 if we change the language, then you won't get a
- 17 report of a malfunction that lasts more than an
- 18 hour unless it results in a violation.
- 19 MR. PERRY: Correct.
- MR. ETZLER: So, my question is:
- 21 Which does the agency want?
- MR. PERRY: Again, I think -- because
- 23 they would end up being virtually one and the

- 1 same, I think those that result in a violation
- 2 would be what the agency would be looking for.
- 3 MR. ETZLER: Okay.
- 4 CHAIRMAN GARD: Any other questions?
- 5 (No response.)
- 6 CHAIRMAN GARD: Okay. Thank you.
- 7 The Board -- this hearing is concluded, if
- 8 there's no one else that wants to speak. The
- 9 Board will now consider final adoption of
- 10 amendments to 326 IAC 1-6 and 2-9, the Startup,
- 11 Shutdown and Malfunction Rules. We do need to
- 12 make that motion and second and vote again on the
- 13 proposed amendment.
- MR. RULON: So moved.
- MS. BOYDSTON: Second.
- 16 CHAIRMAN GARD: All in favor, say
- 17 aye.
- 18 MR. HORN: Aye.
- 19 DR. NIEMIEC: Aye.
- DR. ALEXANDROVICH: Aye.
- 21 MR. RULON: Aye.
- MS. BOYDSTON: Aye.
- 23 MR. ETZLER: Aye.

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1 MR. BAUSMAN: Aye.
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- 2 MR. POWDRILL: Aye.
- 3 MR. CARMICHAEL: Aye.
- 4 MR. METTLER: Aye.
- 5 MR. DAVIDSON: Aye.
- 6 MR. HILLSDON-SMITH: Aye.
- 7 CHAIRMAN GARD: Aye.
- 8 Opposed, nay.
- 9 (No response.)
- 10 CHAIRMAN GARD: So, the motion under
- 11 subsection (c) for the amendment, which says,
- 12 "under subsection (a)," has been adopted. Is
- 13 there any further discussion?
- 14 (No response.)
- 15 CHAIRMAN GARD: I need a motion to
- 16 adopt IDEM's suggested changes.
- 17 MR. HORN: So moved.
- 18 CHAIRMAN GARD: Is there a second?
- MS. BOYDSTON: Second.
- 20 CHAIRMAN GARD: All in favor, say
- 21 aye.
- MR. HORN: Aye.
- DR. NIEMIEC: Aye.

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1 DR. ALEXANDROVICH: Aye.
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- 2 MR. RULON: Aye.
- 3 MS. BOYDSTON: Aye.
- 4 MR. ETZLER: Aye.
- 5 MR. BAUSMAN: Aye.
- 6 MR. POWDRILL: Aye.
- 7 MR. CARMICHAEL: Aye.
- 8 MR. METTLER: Aye.
- 9 MR. DAVIDSON: Aye.
- 10 MR. HILLSDON-SMITH: Aye.
- 11 CHAIRMAN GARD: Aye.
- 12 Opposed, nay.
- 13 (No response.)
- 14 CHAIRMAN GARD: Now, we need a motion
- 15 to final adopt the rule as amended.
- MR. RULON: So moved.
- 17 MS. BOYDSTON: Second.
- MR. POWDRILL: Second.
- 19 CHAIRMAN GARD: This is a roll-call
- 20 vote.
- 21 Dr. Alexandrovich?
- DR. ALEXANDROVICH: Yes.
- 23 CHAIRMAN GARD: Ms. Boydston?

- 1 MS. BOYDSTON: Yes.
- 2 CHAIRMAN GARD: Mr. Powdrill?
- 3 MR. POWDRILL: Yes.
- 4 CHAIRMAN GARD: Mr. Davidson?
- 5 MR. DAVIDSON: Yes.
- 6 CHAIRMAN GARD: Mr. Horn?
- 7 MR. HORN: Yes.
- 8 CHAIRMAN GARD: Mr. Hillsdon-Smith?
- 9 MR. HILLSDON-SMITH: Yes.
- 10 CHAIRMAN GARD: Mr. Carmichael?
- 11 MR. CARMICHAEL: Yes.
- 12 CHAIRMAN GARD: Dr. Niemiec?
- DR. NIEMIEC: Yes.
- 14 CHAIRMAN GARD: Mr. Rulon?
- MR. RULON: Yes.
- 16 CHAIRMAN GARD: Mr. Etzler?
- MR. ETZLER: Yes.
- 18 CHAIRMAN GARD: Mr. Bausman?
- MR. BAUSMAN: Yes.
- 20 CHAIRMAN GARD: Mr. Mettler?
- MR. METTLER: Yes.
- 22 CHAIRMAN GARD: The Chair votes aye.
- 23 Thirteen ayes, zero nays, the rule has been

- 1 finally adopted.
- 2 This is a public hearing before the
- 3 Environmental Rules Board of the State of Indiana

- 4 concerning final adoption of amendments to rules
- 5 at 327 IAC 8, Total Coliform Rules.
- 6 I will now introduce Exhibit C, the rules
- 7 that are preliminarily adopted, into the record
- 8 of the hearing.
- 9 MaryAnn Stevens will present the rule.
- MS. STEVENS: Good afternoon, members
- 11 of the Board. I am MaryAnn Stevens, a rule
- 12 writer in the Office of Legal Counsel, Rules
- 13 Development Branch.
- 14 This is the hearing for consideration of
- 15 final adoption of the federally required
- 16 revisions to the Total Coliform Rule adopted by
- 17 the United States Environmental Protection Agency
- 18 under the Safe Drinking Water Act. An emergency
- 19 rule has been in place since February to
- 20 temporarily provide for the requirements of the
- 21 Revised Total Coliform Rule. This is the
- 22 rulemaking that will permanently include
- 23 requirements in the -- in Indiana's

- 1 Administrative Code as part of Title 327.
- 2 This rulemaking makes revisions to the
- 3 1989 Total Coliform Rule and makes minor
- 4 revisions to various drinking water standards
- 5 affected by the revisions to the Total Coliform
- 6 Rule. The federal revisions to the Total
- 7 Coliform Rule are found at 40 CFR 141, Subpart Y,
- 8 which in the state's rule has been included
- 9 through incorporation by reference of the federal
- 10 language. The minor revisions to the various
- 11 drinking water standards occur in existing rules
- 12 at Title 327, Article 8, and have been included
- 13 by making the full text changes to the affected
- 14 existing rule language in Article 8.
- Without these federal requirements of the
- 16 Revised Total Coliform Rule being included in the
- 17 state's rules, there would be the potential for
- 18 IDEM to lose primacy to conduct the state's
- 19 drinking water program as required under the Safe
- 20 Drinking Water Act, loss of federal funding for
- 21 the drinking water programs, and regulated
- 22 entities would still be required to comply with
- 23 the federal standards but without the support,

1 training or educational assistance provided by

- 2 IDEM's drinking water programs.
- 3 IDEM received no comments during the first
- 4 and second notices of comment period, and no
- 5 comments were made at the hearing to consider
- 6 preliminary adoption.
- 7 U.S. EPA's intent in revising the 1989
- 8 federal Total Coliform Rule was to provide for
- 9 greater public health protection beyond the
- 10 original rule. Under the Revised Total Coliform
- 11 Rule, there is no longer a monthly maximum
- 12 contaminant level violation for multiple total
- 13 coliform detections.
- 14 Instead, public water systems that have an
- 15 indication of coliform contamination in the
- 16 distribution system will be required to assess
- 17 the problem and take corrective action that may
- 18 reduce cases of illnesses and deaths due to
- 19 potential fecal contamination and waterborne
- 20 pathogen exposure.
- 21 The Revised Total Coliform Rule also
- 22 updates provisions in other drinking water rules
- 23 that reference analytical methods and other

- 1 requirements in the 1989 Total Coliform Rule; for
- 2 example, the Public Notification and Water -- and
- 3 Ground Water Rules.
- 4 These revisions to the Total Coliform Rule
- 5 are in accordance with the 1996 Safe Drinking
- 6 Water Act Amendments that require the U.S. EPA to
- 7 review and revise as appropriate each national
- 8 primary drinking water regulation not less often
- 9 than every six years. These revisions also
- 10 conform to the Safe Drinking Water Act provision
- 11 that requires any revision to maintain or provide
- 12 for greater protection of the health of persons.
- 13 If there are any questions, I can provide
- 14 answers, as well as the IDEM staff members from
- 15 the Drinking Water Branch are also here with more
- 16 detailed answers.
- 17 CHAIRMAN GARD: Are there any
- 18 questions for Ms. Stevens?
- 19 (No response.)
- 20 CHAIRMAN GARD: Thank you.
- I have no speaker cards. Is there anyone
- 22 that cares to speak on this rule?
- 23 (No response.)

CHAIRMAN GARD: The hearing is

- 2 concluded. The Board will now consider final
- 3 adoption of the amendments to Total Coliform
- 4 Rules at 327 IAC 8. Is there any Board
- 5 discussion?
- 6 (No response.)
- 7 CHAIRMAN GARD: I need a motion to
- 8 final adopt the rule.
- 9 MR. ETZLER: So moved.
- 10 CHAIRMAN GARD: Is there a second?
- 11 MR. CARMICHAEL: Second.
- MS. BOYDSTON: Second.
- 13 CHAIRMAN GARD: Dr. Alexandrovich?
- 14 DR. ALEXANDROVICH: Yes.
- 15 CHAIRMAN GARD: Ms. Boydston?
- MS. BOYDSTON: Yes.
- 17 CHAIRMAN GARD: Mr. Powdrill?
- MR. POWDRILL: Yes.
- 19 CHAIRMAN GARD: Mr. Davidson?
- MR. DAVIDSON: Yes.
- 21 CHAIRMAN GARD: Mr. Horn?
- MR. HORN: Yes.
- 23 CHAIRMAN GARD: Mr. Hillsdon-Smith?

- 1 MR. HILLSDON-SMITH: Yes.
- 2 CHAIRMAN GARD: Mr. Carmichael?
- 3 MR. CARMICHAEL: Yes.
- 4 CHAIRMAN GARD: Mr. -- Dr. Niemiec?
- 5 DR. NIEMIEC: Yes.
- 6 CHAIRMAN GARD: Mr. Rulon?
- 7 MR. RULON: Yes.
- 8 CHAIRMAN GARD: Mr. Etzler?
- 9 MR. ETZLER: Yes.
- 10 CHAIRMAN GARD: Mr. Bausman?
- 11 MR. BAUSMAN: Yes.
- 12 CHAIRMAN GARD: Mr. Mettler?
- MR. METTLER: Yes.
- 14 CHAIRMAN GARD: The Chair votes aye.
- 15 That's 13 ayes, zero nays, the rule has been
- 16 finally adopted.
- 17 The Board will now consider adoption of an
- 18 emergency rule incorporated -- to incorporate
- 19 federal rules to the Total Coliform Rule known as
- 20 the Revised Total Coliform Rule. This is the
- 21 third extension of the emergency rule which we
- 22 originally adopted at the February Board meeting.
- I will enter Exhibit D, the draft

1 emergency rule, into the record of the meeting.

- 2 MaryAnn Stevens will present the rule.
- 3 MS. STEVENS: Good afternoon, members
- 4 of the Board. I am MaryAnn Stevens, a rule
- 5 writer in the Office of Legal Counsel, Rules
- 6 Development Branch.
- 7 IDEM requests the Board again adopt an
- 8 emergency rule that will provide Indiana with
- 9 temporary rules that are federally required by
- 10 the revisions to the Total Coliform Rule adopted
- 11 by the United States Environmental Protection
- 12 Agency under the Safe Drinking Water Act. Having
- 13 the emergency rule in place has prevented Indiana
- 14 from being deficient in meeting the federal
- 15 requirements that went into effect as of April 1,
- 16 2016.
- 17 This emergency document is the same as the
- 18 one that the Board adopted at its August 10th
- 19 meeting, but it is slightly changed from the
- 20 emergency documents that were adopted by the
- 21 Board in February and May. The emergency rule is
- 22 needed to continue the effectiveness of the
- 23 federal requirements of the Revised Total

- 1 Coliform Rule until the state's regular
- 2 rulemaking is complete.
- 3 On today's agenda, just the previous
- 4 action, the Board final adopted the Revised Total
- 5 Coliform Rule. The promulgation process for a
- 6 final adopted rule can take up to four months.
- 7 This emergency document will expire on the
- 8 effective date of the Revised Total Coliform Rule
- 9 or 90 days after filing with the publisher,
- 10 whichever takes place first. If the effective
- 11 date of the Revised Total Coliform Rule occurs
- 12 within the 90 days, today's adoption of an
- 13 emergency rule will be the last one.
- 14 If there are any questions, I can provide
- 15 answers, and we have technical staff from the
- 16 Drinking Water Branch who are here as well.
- 17 CHAIRMAN GARD: Are there any
- 18 questions?
- 19 (No response.)
- 20 CHAIRMAN GARD: Any Board discussion?
- 21 (No response.)
- 22 CHAIRMAN GARD: I need a motion to
- 23 adopt the emergency rule.

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1 MR. RULON: So moved.
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- 2 CHAIRMAN GARD: Is there a second?
- 3 MR. BAUSMAN: Second.
- 4 CHAIRMAN GARD: All in favor, say
- 5 aye.
- 6 MR. HORN: Aye.
- 7 DR. NIEMIEC: Aye.
- 8 DR. ALEXANDROVICH: Aye.
- 9 MR. RULON: Aye.
- 10 MS. BOYDSTON: Aye.
- 11 MR. ETZLER: Aye.
- MR. BAUSMAN: Aye.
- 13 MR. POWDRILL: Aye.
- 14 MR. CARMICHAEL: Aye.
- MR. METTLER: Aye.
- MR. DAVIDSON: Aye.
- 17 MR. HILLSDON-SMITH: Aye.
- 18 CHAIRMAN GARD: Aye.
- 19 Any opposed?
- 20 (No response.)
- 21 CHAIRMAN GARD: The emergency rule is
- 22 adopted.
- The Board will now consider adoption of an

- 1 emergency rule to incorporate federal
- 2 requirements for coal combustion residuals. This
- 3 is the third extension of this emergency rule,
- 4 which the Board originally adopted at the
- 5 February Board meeting.
- 6 I will enter Exhibit E, the draft
- 7 emergency rule, into the record of the meeting.
- 8 Lauren Aguilar will present the rule.
- 9 MS. AGUILAR: Good afternoon,
- 10 Chairwoman Gard, members of the Board. Hey, I'm
- 11 a little tall today. My name's Lauren Aguilar.
- 12 I'm here on behalf of the Department to request
- 13 that the Board adopt the emergency rule as
- 14 presented.
- 15 This emergency rule once again temporarily
- 16 incorporates 40 CFR 257, Subpart D, which became
- 17 effective on 10-19-2015 to deal with the
- 18 regulation of coal combustion residuals. To
- 19 remind everyone, coal combustion residuals are
- 20 materials generated from burning coal for the
- 21 purposes of generating electricity.
- Like Chairwoman Gard said, there were
- 23 previous emergency rules that were adopted by

- 1 this Board. Another adoption is necessary until
- 2 the companion rulemaking of LSA No. 16-217, which
- 3 this Board finally adopted on August 10th, 2016,
- 4 becomes effective.
- 5 The federal regulations are
- 6 self-implementing and Indiana's current rules at
- 7 329 IAC 10 are limited in scope, only regulating
- 8 CCR impoundments at final closure if waste is
- 9 closed in place. Once again, incorporating this
- 10 regulation by reference allows the Department to
- 11 have the authority to ensure compliance and take
- 12 enforcement action if necessary to ensure
- 13 protection to human health and the environment.
- 14 In addition, interested stakeholders
- 15 requested alternative compliance schedules, which
- 16 is allowed under 40 CFR 256 if it is part of the
- 17 state Solid Waste Management Plan. The
- 18 Department is continuing to work with the
- 19 U.S. EPA to amend the Indiana Solid Waste
- 20 Management Plan. Continuing enforcement
- 21 authority is a key part of this process.
- Once again, the Department respectfully
- 23 requests the Board adopt the emergency rule as

1 presented. I am happy to answer questions. We

- 2 also have program staff, including Jeff Sewell,
- 3 available should you have any questions that I
- 4 cannot answer.
- 5 CHAIRMAN GARD: Are there any
- 6 questions from the Board for Lauren?
- 7 (No response.)
- 8 CHAIRMAN GARD: Okay. None?
- 9 Thank you.
- 10 MS. AGUILAR: Okay.
- 11 CHAIRMAN GARD: I need a motion to
- 12 adopt the emergency rule.
- 13 MR. CARMICHAEL: So moved.
- 14 CHAIRMAN GARD: Second?
- MR. HILLSDON-SMITH: Second.
- 16 CHAIRMAN GARD: All in favor, say
- 17 aye.
- 18 MR. HORN: Aye.
- 19 DR. NIEMIEC: Aye.
- DR. ALEXANDROVICH: Aye.
- 21 MR. RULON: Aye.
- MS. BOYDSTON: Aye.
- MR. ETZLER: Aye.

- 1 MR. BAUSMAN: Aye.
- 2 MR. POWDRILL: Aye.
- 3 MR. CARMICHAEL: Aye.
- 4 MR. METTLER: Aye.
- 5 MR. DAVIDSON: Aye.
- 6 MR. HILLSDON-SMITH: Aye.
- 7 CHAIRMAN GARD: Aye.
- 8 Opposed, nay.
- 9 (No response.)
- 10 CHAIRMAN GARD: The emergency rule is
- 11 adopted.
- 12 At our August meeting, the final report of
- 13 the Above Ground Storage Tank Advisory Group was
- 14 presented and copies of the report were provided
- 15 to the Board members, and I think you have them
- 16 again today. I wanted to give everyone an
- 17 opportunity to review the report. We did not
- 18 finalize it until the morning of our last Board
- 19 meeting.
- The Department has provided the report to
- 21 the Governor's Office as background information
- 22 for possible legislative amendments based on the
- 23 findings and recommendations of the report.

- 1 At this time, I would like to open the
- 2 floor for discussion of the report. Any -- any
- 3 thoughts, comments, questions about the report?
- 4 (No response.)
- 5 CHAIRMAN GARD: Pretty interesting
- 6 process we went through, and I think those of us
- 7 that were on that actually learned a lot. It
- 8 just -- I love the people we're dealing with. We
- 9 just need to find a way to make agencies talk to
- 10 each other and let the right hand know what the
- 11 left hand is doing.
- DR. ALEXANDROVICH: We can use the
- 13 Conservation Partnership's model.
- 14 CHAIRMAN GARD: Yeah, uh-huh.
- Okay. We -- since this is a report by an
- 16 advisory group, we don't have the responsibility
- 17 of approving it. That group approved it. I just
- 18 wanted to give you all an opportunity to look at
- 19 it and offer any thoughts or comments that you
- 20 might have.
- This is an open forum. Is there anyone
- 22 that wishes to address the Board today?
- 23 (No response.)

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CHAIR	MAN	(iARD:	The next	meeting of

- 2 the Environmental Rules Board is tentatively set
- 3 for February the --
- 4 DR. NIEMIEC: 8th.
- 5 CHAIRMAN GARD: -- 8th. There could
- 6 possibly be a change if there -- in the month, so
- 7 if there is, you'll be notified in a timely
- 8 fashion. If it's the 8th, it'll be at 1:30 in
- 9 Conference Room A, Indiana Government Center
- 10 South.
- 11 Is there anything else that the Board
- 12 would like to bring up?
- 13 (No response.)
- 14 CHAIRMAN GARD: If not, I need a
- 15 motion to adjourn.
- MR. CARMICHAEL: So moved.
- 17 DR. NIEMIEC: Second.
- 18 CHAIRMAN GARD: All in favor, say
- 19 aye.
- 20 MR. HORN: Aye.
- DR. NIEMIEC: Aye.
- DR. ALEXANDROVICH: Aye.
- 23 MR. RULON: Aye.

1	MS. BOYDSTON: Aye.
2	MR. ETZLER: Aye.
3	MR. BAUSMAN: Aye.
4	MR. POWDRILL: Aye.
5	MR. CARMICHAEL: Aye.
6	MR. METTLER: Aye.
7	MR. DAVIDSON: Aye.
8	MR. HILLSDON-SMITH: Aye.
9	CHAIRMAN GARD: Aye.
10	Opposed, nay.
11	(No response.)
12	CHAIRMAN GARD: Thank you all. A lot
13	of sleepy people here today, I think.
14	There was the succession of
15	Thereupon, the proceedings of November 9, 2016 were concluded
16	at 2:45 o'clock p.m.
16 17	at 2:45 o'clock p.m.
	at 2:45 o'clock p.m.
17	at 2:45 o'clock p.m.
17 18	at 2:45 o'clock p.m.
17 18 19	at 2:45 o'clock p.m.

1	CERTIFICATE						
2	I, Lindy L. Meyer, Jr., the undersigned						
3	Court Reporter and Notary Public residing in the						
4	City of Shelbyville, Shelby County, Indiana, do						
5	hereby certify that the foregoing is a true and						
6	correct transcript of the proceedings taken by me						
7	on Wednesday, November 9, 2016 in this matter and						
8	transcribed by me.						
9							
10							
11		Lindy L. Meyer, Jr.,					
12		Notary Public in and					
13		for the State of Indiana.					
14							
15	My Commission expires August 26, 2024.						
16							
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