1	BEFORE THE STATE OF INDIANA
2	ENVIRONMENTAL RULES BOARD
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5	PUBLIC MEETING OF OCTOBER 11, 2017
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9	PROCEEDINGS
10	before the Indiana Environmental Rules Board,
11	Beverly Gard, Chairman, taken before me, Lindy L.
12	Meyer, Jr., a Notary Public in and for the State
13	of Indiana, County of Shelby, at the Indiana
14	Government Center South, Conference Center,
15	Room A, 402 West Washington Street, Indianapolis,
16	Indiana, on Wednesday, October 11, 2017 at
17	1:29 o'clock p.m.
18	
19	
20	
21	William F. Daniels, RPR/CP CM d/b/a ACCURATE REPORTING OF INDIANA
22	12922 Brighton Avenue
23	Carmel, Indiana 46032 (317) 848-0088

1 APPEARANCES:

2 BOARD MEMBERS:

Beverly Gard, Chairman

- 3 Angelique Collier
 - R. T. Green
- 4 Dr. Ted Niemiec

Joanne Alexandrovich

- 5 Karen Valiquett
 - Ken Rulon
- 6 William Etzler

Chris Horn

- 7 Gail Boydston
 - Calvin Davidson
- 8 Mike Mettler, Proxy, Department of Health
- 9 Chris Smith, Proxy, Department of Natural Resources
- 10 Devin Hillsdon-Smith, Proxy, Indiana Economic Development Corporation
- 11 Jeffrey Cummins, Proxy, Lieutenant Governor
- 12 Bruno Pigott (nonvoting)

13 IDEM STAFF MEMBERS:

Brian Rockensuess

- 14 Julia Wickard
 - Niles Parker
- 15 Bob Lugar

Chris Pedersen

- 16 Matt Stuckey
 - Keelyn Walsh
- 17 MaryAnn Stevens

Mark Derf

18 Martha Clark Mettler

Tom Newcomb

- 19 Marty Yeates
 - Nancy King
- 20 Janet Pittman

Karen Willever

21

PUBLIC SPEAKERS:

22 None

23 - - -

1	1:29 o'clock p.m. October 11, 2017
2	
3	CHAIRMAN GARD: Well, if I can have
4	your attention, I will call this meeting to
5	order. The Chair sees a quorum, and the first
6	thing that I would like to do is to go around the
7	room and have everyone introduce themselves. We
8	do have three new members: Angelique Collier,
9	from IPL, representing public utilities; Karen
10	you've got to pronounce that for me.
11	MS. VALIQUETT: Valiquett.
12	CHAIRMAN GARD: Valiquett, from Core
13	Planning Strategies, representing environmental
14	interests; and R. T. Green, representing the
15	general public. So, we welcome you to the Board,
16	and we'll go around and have everyone introduce
17	themselves and tell what constituency that they
18	are appointed to represent.
19	MR. ROCKENSUESS: Brian Rockensuess,
20	Chief of Staff, IDEM.
21	MR. HILLSDON-SMITH: Devin
22	Hillsdon-Smith, proxy for the Secretary of
23	Commerce, representing Economic Development.

1 MR. CUMMINS: Jeff Cummins, Indiana

- 2 State Department of Ag, L.G. proxy.
- 3 MR. SMITH: Chris Smith of the
- 4 Department of the Natural Resource, proxy for DNR
- 5 Director Clark.
- 6 MR. METTLER: Mike Mettler, proxy for
- 7 the State Health Commissioner.
- 8 MR. HORN: Chris Horn, representing
- 9 labor.
- 10 MS. BOYDSTON: Gail Boydston,
- 11 manufacturing.
- 12 CHAIRMAN GARD: Beverly Gard, general
- 13 public.
- 14 MR. ETZLER: Bill Etzler, small
- 15 business.
- 16 MS. COLLIER: Angelique Collier,
- 17 public utilities.
- MR. GREEN: R. T. Green, general
- 19 public.
- DR. NIEMIEC: Ted Niemiec, health.
- 21 DR. ALEXANDROVICH: Joanne
- 22 Alexandrovich, local government.
- MS. VALIQUETT: Karen Valiquett,

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1 environmental.
2
          MR. DAVIDSON: Calvin Davidson, solid
3
   waste.
          MR. RULON: Ken Rulon, agriculture.
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          CHAIRMAN GARD: And thank you,
6 everyone. Congratulations to those members that
   were reappointed. Glad to see all of you back.
7
8
          (Comm. Pigott arrived.)
9
          CHAIRMAN GARD: Are there any -- does
10 anyone want to change the order of the agenda
11
   items?
12
              (No response.)
13
          CHAIRMAN GARD: If not, they will
14
   stay as they are on the agenda.
15
        Our first order of business today is the
16 approval of the summary of the July 12th, 2017
   Board meeting. Are there any additions or
17
   corrections to the summary as presented?
18
19
              (No response.)
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CHAIRMAN GARD: If not, do I hear a

MR. ETZLER: I move approval.

DR. NIEMIEC: Second.

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motion to approve?

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1 CHAIRMAN GARD: All in favor of
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- 2 approving the minutes as presented.
- 3 MR. HILLSDON-SMITH: Aye.
- 4 DR. NIEMIEC: Aye.
- 5 MR. CUMMINS: Aye.
- 6 DR. ALEXANDROVICH: Aye.
- 7 MS. BOYDSTON: Aye.
- 8 MR. ETZLER: Aye.
- 9 MS. COLLIER: Aye.
- 10 MR. GREEN: Aye.
- 11 MS. VALIQUETT: Aye.
- 12 MR. RULON: Aye.
- 13 MR. HORN: Aye.
- MR. METTLER: Aye.
- MR. DAVIDSON: Aye.
- MR. SMITH: Aye.
- 17 CHAIRMAN GARD: Aye.
- 18 All of those opposed, nay.
- 19 (No response.)
- 20 CHAIRMAN GARD: The minutes are
- 21 approved.
- 22 Commissioner?
- 23 COMM. PIGOTT: Good afternoon.

- 1 I have a couple of announcements regarding
- 2 staffing today. First of all, I'd like to
- 3 announce that Julia Wickard, who had been with
- 4 IDEM for about eight months now, has been
- 5 promoted into our Assistant Commissioner in our
- 6 Office of Program Support.
- 7 For those of you who may not be aware of
- 8 our Office of Program Support, it deals with a
- 9 lot of the Office of Pollution Prevention and
- 10 Technical Assistance work that we do. It has --
- 11 it features Clean Communities, our CTAP program,
- 12 which is, confidentially, businesses around the
- 13 state is housed there, as well as other
- 14 administrative functions in our agency. So,
- 15 Julia is stepping up to take over the authority
- 16 over that group of programs.
- And Julia, if you're here, can you stand
- 18 up, please?
- Julia is an enormous resource for us.
- 20 She's been extremely, relentlessly and superbly
- 21 positive in our agency, and when I'm having a
- 22 down day, I go to Julia and she makes me feel
- 23 better.

1	(Laughter.)
2	COMM. PIGOTT: But more important
3	than that, and that's very important, she's got a
4	host of managerial skills. She's worked for
5	years in the agricultural arena and has been a
6	trusted person who's worked both with our
7	agricultural community and with our state
8	agencies.
9	I'm so proud to have her as a member of
10	our senior staff team, and she's doing great
11	things, and she's been working to create
12	efficiencies in that program, and one of the
13	things that she's been working on is creating a
14	safety program.
15	I'm also proud to announce that our person
16	who was in charge of our Deputy in that
17	program has agreed to take over our safety
18	program. We need to bolster our safety work. We
19	have people go out in the field on a regular
20	basis to conduct water sampling. We have people
21	who, believe it or not, climb stacks, and you'd
22	never catch me doing it, but we have people doing

23 it, and we need to make sure that our people are

- 1 safe.
- 2 So, we're intent on bolstering our safety
- 3 program, and Niles Parker, who was been the
- 4 Deputy Assistant Commissioner in that program
- 5 area is taking over our safety, and he's going to
- 6 build our safety program up, and I'm very proud
- 7 that he's been willing to do that.
- 8 And as a result, we've had a vacancy in
- 9 our Deputy position, and we looked, oh, at a
- 10 number of positions and people to fill the deputy
- 11 position in the Office of Program Support, and we
- 12 were lucky to find a fellow named Bob Lugar.
- Bob, if you're in the audience, can you
- 14 stand up?
- Bob has been serving in a number of roles.
- 16 He's got a great deal of environmental experience
- 17 working with United Water in Indianapolis. He
- 18 was the Town Manager of McCordsville. He has
- 19 years of environmental experience with a variety
- 20 of consulting firms as well.
- So, I'm really thrilled that he's joining
- 22 us at IDEM, and he'll do a great job of working
- 23 with communities around the state in these

- 1 programs that we do, our Clean Communities and
- 2 other areas, and he's got a great deal of
- 3 managerial talent, so we're excited that Bob is
- 4 joining our team as well.
- 5 Now, finally, I want to talk a little bit
- 6 about an area we never talk about here, and that
- 7 is our financial area. As any state agency, and
- 8 Chris can attest to, one of the things that
- 9 that's really important to do is to pay attention
- 10 to your budget, and we've paid attention to our
- 11 budget for years, but we haven't had the kind of
- 12 oversight over our budgetary areas that I really
- 13 like us to have.
- So, we conducted a great amount of
- 15 interviews to find a talented Chief Financial
- 16 Officer for IDEM, and after talking to, it seems
- 17 like, every financial person in the State of
- 18 Indiana, we met a woman named Kim Diller, and Kim
- 19 was a Controller at the State Board -- or
- 20 Department of Health.
- So, we thought so much of her work that we
- 22 asked her to come and work at IDEM, and I'm
- 23 sorry, Mike, but I think we got a great person

- 1 who -- and I don't know if Kim's here this
- 2 afternoon, but if she's here, she should stand
- 3 up. She's not. She's back at the office tending
- 4 to our finances.
- 5 We also have a person working under her
- 6 who had worked in the Budget Office in the
- 7 Governor's Office, so we're excited Josh Potter
- 8 has joined our team as well.
- 9 So, I think over the last several months
- 10 we've paid a great deal of attention to how the
- 11 agency works internally, and I thought I owed it
- 12 to you folks to give you an explanation of the
- 13 hires that we've made, and I think it'll put us
- 14 in a good position to do the work that you all
- 15 want us to do effectively, efficiently, and
- 16 managing the bottom line as well.
- 17 And I'm happy to answer any questions you
- 18 may have.
- 19 CHAIRMAN GARD: Are there any
- 20 questions for the Commissioner?
- 21 (No response.)
- 22 CHAIRMAN GARD: And I will tell you I
- 23 keep hearing good things about IDEM right now.

	~~~	D. C.			
1	COMM.	PIGOTT:	Well.	that's	great.

- 2 and, you know, we appreciate that. It's my -- I
- 3 know that every day's a new day and every day
- 4 there's a new challenge, so we'll strive to live
- 5 up to those good things and try to meet them
- 6 every day. And if we're not, I count on you
- 7 folks to help us understand where we're falling
- 8 short, because we would make corrections if
- 9 necessary. And we look at you folks as our
- 10 partners in knowing what -- how people are
- 11 thinking about what we're doing and where we can
- 12 do better at the agency, and we very much
- 13 appreciate that.
- 14 CHAIRMAN GARD: Okay. Any questions
- 15 for the Commissioner?
- 16 (No response.)
- 17 CHAIRMAN GARD: And let me say to the
- 18 new people, the rulemaking process is a little
- 19 different than the legislative process, as I
- 20 found out, it was kind of a rude awakening for
- 21 me, so don't hesitate to stop us anywhere along
- 22 the line and ask a question. Any question you
- 23 have is reasonable, because sometimes what we do

- 1 and the way we do it seems a little unreasonable,
- 2 so just please don't hesitate to stop and ask
- 3 questions, and with the support people we have
- 4 out there, somebody should be able to answer any
- 5 questions that you have.
- 6 Now I will call on Chris Pederson for
- 7 rulemaking updates and information on the Air
- 8 Permitting Report that is in your Board packet,
- 9 and thank you for that report. That was a good
- 10 report.
- 11 MS. PEDERSEN: Okay. I have actually
- 12 several things to mention to all of you.
- First, I want to go over a few
- 14 administrative things. Each of you have received
- 15 something related to the orientation packets for
- 16 our newest members, you have a complete
- 17 orientation packet.
- And for the members who have been with the
- 19 Board previously, you have a supplement that
- 20 replaces some older information in your original
- 21 orientation packet, and that includes new
- 22 organizational charts, a list of the current
- 23 Board Members and contact information.

- 1 And then we've reprinted some statutes
- 2 that apply to the operation of the Board. The
- 3 statutes haven't changed, but this format is
- 4 consistent with the ones in the new members'
- 5 packets as well as it's just easier to read.
- 6 Another item, you should have all received
- 7 an e-mail from our Ethics Officer, Kathy Mills.
- 8 Board Members are statutorily required to take
- 9 ethics training every two years. This is
- 10 something that's done on-line, and instructions
- 11 in the e-mail should be able to walk you through
- 12 how to handle that. The training period for this
- 13 started yesterday and it goes through
- 14 November 10th, so we would encourage you all to
- 15 go on-line and take that training before
- 16 the 10th.
- 17 CHAIRMAN GARD: Should all of us have
- 18 gotten that e-mail?
- MS. PEDERSEN: To the best of my
- 20 knowledge.
- 21 MS. KING: If you didn't, I can -- I
- 22 will check with Kathy to make sure. If any of
- 23 you have not gotten that e-mail, just please let

- 1 me know by the end of day today.
- 2 CHAIRMAN GARD: I didn't.
- 3 MS. KING: I'll double-check with
- 4 Kathy.
- 5 MS. PEDERSEN: Okay. Another item, a
- 6 reminder, if any of you have any changes related
- 7 to potential conflicts of interest related to
- 8 your participation on this Board, you can check
- 9 with Janet Pittman back here at our desk and get
- 10 a form to submit your information. It's only if
- 11 you have something that's changed that you think
- 12 might be an issue; otherwise, you don't have to
- 13 do anything.
- 14 And also, if any of you have a parking
- 15 ticket for this meeting today that you need to
- 16 have validated, you need to give that to Karen
- 17 back here at the desk right now, so she can get
- 18 those validated. Does anybody have one, any of
- 19 Board members have --
- MS. PITTMAN: From the state, do you
- 21 have the state garage's --
- MS. PEDERSEN: From the state
- 23 garages.

1	(No	res	ponse.	١

- 2 MS. PEDERSEN: No? Okay. Then I'll
- 3 go ahead and move on to rules. We have several
- 4 rules that should be ready for presentation at
- 5 the next meeting. Currently I'm anticipating
- 6 that will be January 10th of 2018. First would
- 7 be the Lawrence Township, Dearborn County Ozone
- 8 Redesignation Emergency Rule. This is the one
- 9 that's been coming before you at each meeting,
- 10 and is before you again today.
- The one at the next meeting will
- 12 include -- aside from the redesignation for
- 13 ozone, it will include some updates for some of
- 14 the other pollutants, and they are just
- 15 administrative changes. In addition to that,
- 16 we're hoping at the next meeting that the regular
- 17 rulemaking will actually be able to come to you
- 18 for adoption.
- This is being handled as one of our
- 20 Section 8 rulemakings, which means there's only
- 21 one adoption. It's expedited because it's a very
- 22 simple change and there's no alternatives, and
- 23 that one is primarily also to redesignate the

- 1 area to attainment for ozone, but will also
- 2 include some of the administrative changes.
- 3 The NOx Emissions from Large Affected
- 4 Units Rule. This was one that I had mentioned
- 5 last -- last meeting. It affects certain units
- 6 that are covered under the Clean Air Interstate
- 7 Rule that are not covered under the recently
- 8 adopted Cross-State Air Pollution Rule. This is
- 9 large industrial fossil fuel fire boilers and
- 10 electric generating units that are not at a power
- 11 plant.
- Originally we'd hoped that this rule would
- 13 be ready for presentation to you today, but based
- 14 on comments that we received, we are discussing
- 15 possible revisions with EPA, and we're hoping to
- 16 complete any revisions in time for the next
- 17 meeting.
- 18 The Volatile Organic Liquid Storage Tanks
- 19 Rule. This one would allow alternative
- 20 inspection methods to avoid having to empty a
- 21 tank just to allow for an inspection. These
- 22 tanks are generally very large, and they usually
- 23 contain petroleum products. Each time the tank

- 1 is emptied, degassed and refilled, it increases
- 2 the VOC emissions and is costly to the source in
- 3 downtime and raw materials.
- 4 This particular revision will only apply
- 5 to Clark, Floyd, Lake and Porter Counties because
- 6 this is a rule that is applicable to those
- 7 counties due to an ozone nonattainment situation
- 8 they had in the past, so these were requirements
- 9 that were put on these areas to get them back
- 10 into attainment. So, this is one that will only
- 11 apply to those -- to the sources in those areas,
- 12 and it will also address administrative changes,
- 13 corrections and clarifications.
- And then in addition to that, two rules
- 15 that may be ready for final adoption if they're
- 16 preliminarily adopted today are the title 327 CFR
- 17 Update and Administrative Revisions Rule and the
- 18 Underground Storage Tanks Rule.
- And if anybody has any questions about the
- 20 rules, I'll take those now before moving to the
- 21 next item.
- (No response.)
- MS. PEDERSEN: Okay. Then the last

- 1 item, the Air Permitting Report, is -- this was
- 2 in your Board packet, and I hope you've had time
- 3 to review it, and we do have someone here, Matt
- 4 Stuckey, who is available so answer any questions
- 5 about that report, if you have any. So, that's
- 6 if anybody has any questions about that report.
- 7 CHAIRMAN GARD: Yes, anybody have any
- 8 questions about the Air Permit Report?
- 9 (No response.)
- 10 CHAIRMAN GARD: Thank you for
- 11 including that.
- MS. PEDERSEN: Uh-huh.
- MR. ETZLER: I have a question.
- 14 CHAIRMAN GARD: Yes, uh-huh.
- MR. ETZLER: Mine's a simple one. On
- 16 page 8 of 15, under the New Construction Source
- 17 Modifications Update, the table that talks about
- 18 the number of permits that are past the deadline.
- 19 MR. STUCKEY: Right.
- MR. ETZLER: Just a simple question:
- 21 Are some of those permits ongoing that haven't
- 22 been -- that are past the deadline, or were they
- 23 or have they been cleaned up is my question?

- 1 MR. STUCKEY: Well, so, these totals
- 2 were through the end of the fiscal year --
- 3 MR. ETZLER: Right.
- 4 MR. STUCKEY: -- so, through June. I
- 5 don't know specifically which ones those are.
- 6 What happens with permitting, because they're
- 7 anywhere from a 120-day to a 270-day permit term,
- 8 how long we have to process them, these numbers
- 9 just continue to roll, so every month there might
- 10 be some that have rolled past the 120 days.
- 11 Typically, the only ones that would fall
- 12 into this category with the past statutory
- 13 requirements would be what we call CWOP/OWOP, so
- 14 permits -- construction without a permit/
- 15 operating without a permit. So, we're not held
- 16 to the same requirement to issue them in the same
- 17 time line, but we still strive to do so. So, I
- 18 couldn't tell you for sure based on the numbers
- 19 in front of me here.
- 20 MR. ETZLER: Let me clarify my
- 21 question. You -- in August there was one,
- 22 September there was one, then October there were
- 23 zero.

- 1 MR. STUCKEY: Uh-huh.
- 2 MR. ETZLER: So, my question is: Did
- 3 the ones in August and September get cleaned up,
- 4 and so --
- 5 MR. STUCKEY: Well, I would assume
- 6 so, right. Yeah, based on the data --
- 7 MR. ETZLER: Okay. That -- that
- 8 answers my question --
- 9 MR. STUCKEY: Okay.
- 10 MR. ETZLER: -- because you show that
- 11 there were five total, but from my perspective,
- 12 you're actually getting them cleaned up, so --
- MR. STUCKEY: Oh, absolutely, yeah.
- MR. ETZLER: You never had more than
- 15 two at any one time, I guess, that were --
- MR. STUCKEY: No.
- 17 MR. ETZLER: -- beyond -- okay.
- 18 COMM. PIGOTT: Yes, that's right.
- MR. STUCKEY: We generally shoot for
- 20 zero as much as we can.
- 21 MR. ETZLER: Okay. That -- that's
- 22 the question.
- MR. STUCKEY: Okay. Fair enough.

- 1 MR. ETZLER: Thank you.
- 2 CHAIRMAN GARD: Yes, Ken.
- 3 MR. RULON: A just had one quick
- 4 question, because I -- is it possible maybe in
- 5 the future reports to include like a five-year
- 6 track record? Because I think you guys really
- 7 underreport your performance by just showing us
- 8 12 months, because you've already -- you're doing
- 9 so much better than five years ago. It might be
- 10 nice for us to have a five- or a ten-year
- 11 summary.
- 12 COMM. PIGOTT: We could do that in --
- 13 separately from this in terms of all of our
- 14 permits, because we do track them all.
- MR. STUCKEY: Right.
- 16 COMM. PIGOTT: And this is in context
- 17 of the Air Report. It doesn't --
- 18 MR. STUCKEY: Yeah.
- 19 COMM. PIGOTT: -- include the other
- 20 permits that we --
- 21 MR. STUCKEY: Right.
- 22 COMM. PIGOTT: -- are issuing. But
- 23 if you would like to see, we're happy to provide

- 1 information about the five-year transfer for all
- 2 of our permits so that the Board's more aware of
- 3 it. But you're right, the story that has been
- 4 told over time is of incredible improvement, and
- 5 we're happy to show you that. I thought we
- 6 bragged about it too much.
- 7 (Laughter.)
- 8 MR. STUCKEY: Never too much. Yeah,
- 9 in the report, as you see from the very
- 10 beginning, there's a regulatory requirement to
- 11 submit a report on a 12 month period ending the
- 12 fiscal year, but anytime you want data, we can
- 13 provide it. We always have -- we can do that.
- MR. RULON: You need this?
- MR. STUCKEY: That's fine.
- MR. ETZLER: It would be nice to have
- 17 a quarterly report sent to us --
- 18 COMM. PIGOTT: We can do so.
- 19 MR. ETZLER: -- if you could just
- 20 e-mail it. Even if we have no meeting, if you
- 21 could just e-mail a quarterly report and --
- 22 COMM. PIGOTT: Sure.
- 23 MR. ETZLER: -- say, "Here's where

- 1 we're at."
- 2 COMM. PIGOTT: We could easily do
- 3 that.
- 4 MR. ETZLER: I think that would be
- 5 very helpful, because sometimes I get questioned
- 6 about, you know, why things aren't moving, and it
- 7 would be nice to be able to tell people that, you
- 8 know, they really are. There's -- you know,
- 9 there's always a little glitch or something we
- 10 have to deal with.
- 11 COMM. PIGOTT: We would be happy to
- 12 do that for you, absolutely.
- 13 MR. ETZLER: Thank you.
- 14 CHAIRMAN GARD: Now, some of you all
- 15 may remember, back in the early to mid '90's,
- 16 when the time frame legislation was enacted, the
- 17 delinquent permits were up in the thousands.
- 18 COMM. PIGOTT: Yes, I can remember
- 19 since I was in NPDES that --
- 20 CHAIRMAN GARD: Right.
- 21 COMM. PIGOTT: -- we had 263 when
- 22 Comm. Easterly joined the agency. So, yeah, they
- 23 were in the thousands.

1 CHAIRMA	N GARD:	Things	have	gotten
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- 2 better.
- 3 MR. STUCKEY: Yes.
- 4 CHAIRMAN GARD: Any other questions
- 5 on the report?
- 6 (No response.)
- 7 CHAIRMAN GARD: Okay. Thank you.
- 8 MR. STUCKEY: Thank you.
- 9 CHAIRMAN GARD: Today we have one
- 10 emergency rule that the Board will be asked to
- 11 readopt, the Lawrenceburg Township, Dearborn
- 12 County Ozone redesignation. There will be
- 13 hearings prior to final adoption of the following
- 14 rules: U.S. Steel SO2 Rule Revisions and Outdoor
- 15 Hydronic Heaters. We will also have hearings
- 16 prior to preliminary adoption of Title 327 CRF
- 17 [sic] Update and Administrative Revisions and
- 18 Underground Storage Tanks.
- And finally, we will have a public hearing
- 20 on rules that do not expire under the sunset
- 21 provisions of IC 13-14-9.5-1.1. There will also
- 22 be a presentation of a nonrule policy document,
- 23 Revocation of Air Construction and/or Operating

- 1 Permits.
- 2 The rules being considered at today's
- 3 meeting were included in Board packets and are
- 4 available for public inspection at the Office of
- 5 Legal Counsel, 13th floor, Government Center --
- 6 Indiana Government Center North. The entire
- 7 Board packet is also available on IDEM's Web site
- 8 at least one week prior to each Board meeting.
- 9 A written transcript of today's meeting
- 10 will be made. The transcript and any written
- 11 submissions will be open for public inspection at
- 12 the Office of Legal Counsel. A copy of the
- 13 transcript will be posted on the Rules page of
- 14 the agency Web site when it becomes available.
- Will the official reporter for the cause
- 16 please stand and raise your right hand and state
- 17 your name?
- 18 (Reporter sworn.)
- 19 CHAIRMAN GARD: Thank you.
- The Board will now consider adoption of an
- 21 emergency rule to redesignate Lawrenceburg
- 22 Township in Dearborn County to attainment for the
- 23 2008 eight-hour ozone standard. This Emergency

- 1 Rule incorporates the federal rule.
- 2 I will enter Exhibit A, the draft
- 3 Emergency Rule, into the record of the meeting.
- 4 Keelyn Walsh -- Walsh, from the agency
- 5 will present the Emergency Rule.
- 6 MS. WALSH: Good afternoon, members
- 7 of the Board. I am Keelyn Walsh with the Rules
- 8 Development Section of the Office of Legal
- 9 Counsel, and I'm here to present the Emergency
- 10 Rule to redesignate Lawrenceburg Township in
- 11 Dearborn County to attainment for the 2008
- 12 eight-hour ozone standard for readoption.
- 13 This rule was temporarily revised in
- 14 326 IAC 1-4-16 to redesignate Lawrenceburg
- 15 Township to attainment for the 2008 eight-hour
- 16 ozone standard until the regular rulemaking is
- 17 completed.
- On April 7th, 2017, U.S. EPA published a
- 19 final rule to redesignate Lawrenceburg Township
- 20 in Dearborn County to attainment for the 2008
- 21 eight-hour ozone standard. This emergency rule
- 22 will allow affected sources to be permitted under
- 23 the prevention of significant deterioration

- 1 program under 326 IAC 2-2, instead of the more
- 2 restrictive emission offset program under
- 3 326 IAC 2.3.
- 4 Being permitted under the PSD program
- 5 instead of the emission offset program will have
- 6 a positive impact on Dearborn County's economy
- 7 and contribute greater economic benefits to the
- 8 redesignated area. Redesignating Lawrenceburg
- 9 Township to attainment for the 2008 eight-hour
- 10 ozone standard will not establish any
- 11 requirements to which the regulated sources are
- 12 not already subject.
- 13 This emergency rule was originally adopted
- 14 on April 12th, 2017, and then readopted on
- 15 July 12th, 2017. If readopted again, this
- 16 emergency rule will be filed and become effective
- 17 immediately for 90 days, at which time the
- 18 regular rulemaking will be completed and brought
- 19 to you for adoption.
- 20 IDEM requests that the Board adopt this
- 21 emergency rule as presented, and program staff
- 22 are available to answer any further questions you
- 23 may have.

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1
      Thank you.
2
         CHAIRMAN GARD: Are there any
3 questions from the Board?
            (No response.)
5
         CHAIRMAN GARD: Is there Board
6 discussion?
7
            (No response.)
8
         CHAIRMAN GARD: Is there a motion to
9 adopt the emergency rule?
10
         MR. RULON: So moved.
11
         CHAIRMAN GARD: Is there a second?
12
         MR. HILLSDON-SMITH: Second.
13
         CHAIRMAN GARD: All in favor, say
14 aye.
15
         MR. HILLSDON-SMITH: Aye.
16
         DR. NIEMIEC: Aye.
17
         MR. CUMMINS: Aye.
18
         DR. ALEXANDROVICH: Aye.
19
         MS. BOYDSTON: Aye.
20
         MR. ETZLER: Aye.
21
         MS. COLLIER: Aye.
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MR. GREEN: Aye.

MS. VALIQUETT: Aye.

22

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1 MR. RULON: Aye.
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- 2 MR. HORN: Aye.
- 3 MR. METTLER: Aye.
- 4 MR. DAVIDSON: Aye.
- 5 MR. SMITH: Aye.
- 6 CHAIRMAN GARD: Aye.
- 7 Those opposed, nay.
- 8 (No response.)
- 9 CHAIRMAN GARD: The emergency rule is
- 10 adopted.
- 11 This is a public hearing before the
- 12 Environmental Rules Board of the State of Indiana
- 13 concerning final adoption of amendments to rules
- 14 at 326 IAC 7-4.1-20, U.S. Steel Gary Works.
- 15 I will now introduce Exhibit B, the
- 16 proposed rules, into the record of the hearing.
- 17 MaryAnn Stevens from the Department will
- 18 present the rule.
- MS. STEVENS: Good afternoon, members
- 20 of the Board. I am MaryAnn Stevens, a rule
- 21 writer in the Office of Legal Counsel, Rules
- 22 Development Branch.
- The United States Steel Gary Works has

- 1 sulfur dioxide emission limitations under 326 IAC
- 2 7-4.1-20 that are applicable to the facility's
- 3 coke plant, which includes the coal handling
- 4 facilities, coke oven batteries, coke byproducts
- 5 recovery plant, coke oven desulfurization
- 6 facility, and the no. 2 coke plant boiler house.
- 7 The entire coke plant facility permanently
- 8 ceased operation as of March 30, 2015. With the
- 9 permanent shutdown of the coke plant, the sulfur
- 10 dioxide emission limitations are not necessary.
- 11 Therefore, this rulemaking is to eliminate the
- 12 sulfur dioxide limits from 326 IAC 7-4.1-20.
- 13 This rulemaking is being conducted under
- 14 statute at IC 13-14-9-8 that allows for an
- 15 abbreviated rulemaking process when the
- 16 Commissioner of IDEM makes a determination that
- 17 there is no reasonably anticipated benefit to
- 18 either the environment or persons regulated or
- 19 otherwise affected by the proposed rule from not
- 20 having a second public comment period or more
- 21 than one public hearing.
- The sulfur dioxide limits in
- 23 326 IAC 7-4.1-20 apply only to United States

- 1 Steel Gary Works facility coke plant, so
- 2 eliminating those limits affects no entity other
- 3 than United States Steel Gary Works.
- 4 The findings and determination of the
- 5 Commissioner along with its comment period was
- 6 posted in the Indiana Register on June 28, 2017,
- 7 and no comments were submitted. IDEM believes
- 8 the draft rule proposed for final adoption is the
- 9 appropriate response to the permanent shutdown of
- 10 the United States Steel Gary Works coke plant.
- 11 IDEM asks for the Board's vote for final
- 12 adoption. If there are any questions, I can
- 13 provide answers, as well as IDEM staff from the
- 14 Office of Air Quality are here to provide more
- 15 detailed answers.
- 16 Thank you.
- 17 CHAIRMAN GARD: Does anyone have any
- 18 questions for MaryAnn? Yes.
- 19 MR. RULON: Just a regulatory -- if
- 20 they chose to reopen this facility, though, then
- 21 they would have to reapply for permits?
- MS. STEVENS: Mark?
- MR. DERF: Yes.

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1 MR. RULON: So, basically, taking
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- 2 this rule away doesn't let them reopen later
- 3 without going through the process; right?
- 4 MR. DERF: Right.
- 5 MS. STEVENS: Right, yes.
- 6 MR. RULON: Thank you.
- 7 CHAIRMAN GARD: Any other questions?
- 8 (No response.)
- 9 CHAIRMAN GARD: Okay. I have no
- 10 speaker cards submitted to comment on this rule.
- 11 Does anyone out there want to comment that didn't
- 12 fill out a speaker card?
- 13 (No response.)
- 14 CHAIRMAN GARD: Okay. Seeing none,
- 15 the hearing is concluded. The Board will now
- 16 consider final adoption of the U.S. Steel SO2 Rule
- 17 Revisions at 326 IAC 7-4.1-20. Any Board
- 18 discussion?
- 19 (No response.)
- 20 CHAIRMAN GARD: Is there a motion to
- 21 final adopt the rules?
- MR. DAVIDSON: So moved.
- 23 MR. GREEN: Second.

I CHAIRMAN GARI	D: This is roll-call
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- 2 vote. Dr. Alexandrovich?
- 3 DR. ALEXANDROVICH: Yes.
- 4 CHAIRMAN GARD: Ms. Boydston?
- 5 MS. BOYDSTON: Yes.
- 6 CHAIRMAN GARD: Mr. Horn?
- 7 MR. HORN: Yes.
- 8 CHAIRMAN GARD: Mr. Smith?
- 9 MR. SMITH: Yes.
- 10 CHAIRMAN GARD: Mr. Hillsdon-Smith?
- MR. DAVIDSON: He stepped out.
- 12 CHAIRMAN GARD: Dr. Niemiec?
- DR. NIEMIEC: Yes.
- 14 CHAIRMAN GARD: Mr. Rulon?
- MR. RULON: Yes.
- 16 CHAIRMAN GARD: Mr. Etzler?
- MR. ETZLER: Yes.
- 18 CHAIRMAN GARD: Mr. Cummins?
- MR. CUMMINS: Yes.
- 20 CHAIRMAN GARD: Mr. Davidson?
- 21 MR. DAVIDSON: Yes.
- 22 CHAIRMAN GARD: Ms. Valiquett?
- MS. VALIQUETT: Yes.

1 CHAIRMAN GARD: Ms. Collier?

- 2 MS. COLLIER: Yes.
- 3 CHAIRMAN GARD: Mr. Mettler?
- 4 MR. METTLER: Yes.
- 5 CHAIRMAN GARD: Mr. Green?
- 6 MR. GREEN: Yes.
- 7 CHAIRMAN GARD: And the Chair votes
- 8 aye. So, the vote is 14 to 0. The rule is final
- 9 adopted.
- This is a public hearing before the
- 11 Environmental Rules Board of the State of Indiana
- 12 concerning final adoption of amendments to rules
- 13 at 326 IAC 4-3, Outdoor Hydronic Heaters.
- I will now introduce Exhibit C, the
- 15 preliminarily adopted rule with IDEM's suggested
- 16 changes, into the hearing of the record -- or the
- 17 record of the hearing.
- 18 Keelyn Walsh from the Department will
- 19 present the rule.
- 20 MS. WALSH: Good afternoon. I am
- 21 Keelyn Walsh, and I'm here to present Rule
- 22 No. 16-332, Outdoor Hydronic Heater Revisions,
- 23 for your consideration.

- 1 Outdoor hydronic heaters are used to heat
- 2 and provide hot water for homes and other
- 3 structures, but can emit thick smoke and
- 4 high-particulate emissions such as carbon dioxide
- 5 and volatile organic compounds if operated
- 6 improperly.
- 7 On March 16th 2015, U.S. EPA published a
- 8 new source performance standards, or NSPS, in the
- 9 Federal Register to regulate outdoor hydronic
- 10 heaters. This rule was effective on May 15th,
- 11 2015 and applies to manufacturers and retailers
- 12 of outdoor hydronic heaters. Upon the effective
- 13 date of the federal rule, all new outdoor
- 14 hydronic heaters were required to meet
- 15 particulate matter emission limits. All
- 16 requirements of the Federal NSPS have been
- 17 adopted in the state rule in Article 12 of the
- 18 IAC.
- 19 Indiana's current Outdoor Hydronic Heater
- 20 Rule at 326 IAC 4-3, effective May 18th, 2011,
- 21 relied on U.S. EPA's voluntary program to qualify
- 22 and label new installations. Upon publication of
- 23 the NSPS in 2015, however, installations of

- 1 outdoor hydronic heaters previously regulated
- 2 under the state rule became subject to the
- 3 requirements of the NSPS at 40 CFR 60,
- 4 Subpart 4Q.
- 5 The purpose of this rulemaking is to amend
- 6 Indiana's current Outdoor Hydronic Heater Rule at
- 7 326 IAC 4-3 to incorporate the requirements of
- 8 the NSPS at 40 CFR 60, Subpart 4Q for outdoor
- 9 hydronic heaters. These amendments do not make
- 10 any substantive changes or impose any new
- 11 regulations or requirements for outdoor hydronic
- 12 heater owners or operator beyond those currently
- in effect in the Federal NSPS or in the 2011
- 14 state rule at 326 IAC 4-3.
- 15 This rulemaking retains the requirements
- 16 of the 2011 state rule concerning stack height
- 17 requirements, the summertime operating ban,
- 18 opacity limits, and the notice to buyers. This
- 19 rulemaking also amends additional language as
- 20 necessary to remove the homemade unit exemption,
- 21 as all units manufactured are now regulated by
- 22 the Federal NSPS.
- 23 The proposed revisions also make it clear

- 1 that the exemptions for stack height and
- 2 summertime use apply not only to Phase 2 units
- 3 under the voluntary program, but also units
- 4 certified under the NSPS. While the NSPS applies
- 5 to more than outdoor hydronic heaters, such as
- 6 forced air furnaces, the state rule at
- 7 326 IAC 4-3 will remain limited to outdoor
- 8 hydronic heaters.
- 9 IDEM requests that the Board final adopt
- 10 this rule as presented, and the program staff are
- 11 available to answer any questions you may have.
- 12 Thank you.
- 13 CHAIRMAN GARD: Does the Board have
- 14 any questions?
- 15 (No response.)
- 16 CHAIRMAN GARD: I have no speaker
- 17 cards submitted. Does anyone out there want to
- 18 comment on the rule?
- 19 (No response.)
- 20 CHAIRMAN GARD: Okay. Hearing none
- 21 or seeing none, the hearing is concluded. The
- 22 Board will now consider final adoption of the
- 23 Outdoor Hydronic Heater Rules at 326 IAC 4-3.

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1 Board discussion?
2
           (No response.)
        CHAIRMAN GARD: Is there a motion to
3
4 adopt IDEM's suggested changes?
5
        MR. DAVIDSON: So moved.
6
        MR. RULON: Second.
        CHAIRMAN GARD: Is there a second?
8 All in favor, say aye.
9
        MR. HILLSDON-SMITH: Aye.
10
         DR. NIEMIEC: Aye.
11
         MR. CUMMINS: Aye.
12
         DR. ALEXANDROVICH: Aye.
13
         MS. BOYDSTON: Aye.
14
         MR. ETZLER: Aye.
15
         MS. COLLIER: Aye.
16
         MR. GREEN: Aye.
17
         MS. VALIQUETT: Aye.
18
         MR. RULON: Aye.
19
         MR. HORN: Aye.
20
         MR. METTLER: Aye.
21
         MR. DAVIDSON: Aye.
22
         MR. SMITH: Aye.
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CHAIRMAN GARD: Aye.

1	Opposed, nay.
2	(No response.)
3	CHAIRMAN GARD: Is there a motion to
4	final adopt the rules as amended?
5	DR. NIEMIEC: So moved.
6	CHAIRMAN GARD: Is there a second?
7	MR. SMITH: Second.
8	CHAIRMAN GARD: Roll-call vote.
9	Dr. Alexandrovich?
10	DR. ALEXANDROVICH: Yes.
11	CHAIRMAN GARD: Ms. Boydston?
12	MS. BOYDSTON: Yes.
13	CHAIRMAN GARD: Mr. Horn?
14	MR. HORN: Yes.
15	CHAIRMAN GARD: Mr. Smith?
16	MR. SMITH: Yes.
17	CHAIRMAN GARD: Mr. Hillsdon-Smith
18	MR. HILLSDON-SMITH: Yes.
19	CHAIRMAN GARD: Dr. Niemiec?
20	DR. NIEMIEC: Yes.
21	CHAIRMAN GARD: Mr. Rulon?
22	MR RIII ON: Ves

23 CHAIRMAN GARD: Mr. Etzler?

- 1 MR. ETZLER: Yes.
- 2 CHAIRMAN GARD: Mr. Cummins?
- 3 MR. CUMMINS: Yes.
- 4 CHAIRMAN GARD: Mr. Davidson?
- 5 MR. DAVIDSON: Yes.
- 6 CHAIRMAN GARD: Ms. Valiquett?
- 7 MS. VALIQUETT: Yes.
- 8 CHAIRMAN GARD: Ms. Collier?
- 9 MS. COLLIER: Yes.
- 10 CHAIRMAN GARD: Mr. Green?
- 11 MR. GREEN: Yes.
- 12 CHAIRMAN GARD: Mr. Mettler?
- 13 MR. METTLER: Yes.
- 14 CHAIRMAN GARD: And the Chair votes
- 15 aye. The vote is 15 to 0. I've got a question
- 16 about the previous vote before we move on.
- MS. METTLER: Devin was out.
- 18 MR. SMITH: Yeah.
- 19 CHAIRMAN GARD: Pardon me?
- MS. METTLER: Devin had stepped out.
- 21 CHAIRMAN GARD: Okay. That's -- I
- 22 wanted to make sure I hadn't missed something.
- 23 Okay. The rule is finally adopted.

- 1 This is a public hearing before the
- 2 Environmental Rules Board for the State of
- 3 Indiana concerning preliminary adoption of
- 4 amendments to multiple rules entitled 327 of the
- 5 Indiana Administrative Code to update references
- 6 to the Code of Federal Regulations and other
- 7 administrative changes.
- 8 I will now introduce Exhibit D, the draft
- 9 rules, into the record of the hearing.
- 10 Keelyn Walsh from the Department will
- 11 present the rule.
- MS. WALSH: Good afternoon once
- 13 again. I'm Keelyn Walsh, and I'm here to present
- 14 Rule No. 17-278, CFR Update and Administrative
- 15 Corrections and Updates, for your consideration.
- References to the Code of Federal
- 17 Regulations at 327 IAC 1-1-2 indicates the yearly
- 18 edition of the CFR that's applicable to federal
- 19 regulations that have been incorporated by
- 20 reference throughout 327 IAC, unless a previous
- 21 edition is identified in the specific rule.
- Updating Indiana rules to the July 1st,
- 23 2016 version of the CFR will provide the latest

- 1 federal requirements to the regulated entities,
- 2 with the exception of those federal regulations
- 3 more recently published in the Federal Register.
- 4 On April 25th, 2017, U.S. EPA published a
- 5 notification postponing certain compliance dates
- 6 for the effluent limitations guidelines and
- 7 standards for the steam electric power generating
- 8 point source category. This action was taken
- 9 pursuant to Section 705 of the Administrative
- 10 Procedures Act, which allows an agency to
- 11 postpone the effective date of a rule pending
- 12 judicial review. The April 25th, 2017
- 13 notification has been included in this
- 14 rulemaking.
- On June 6th, 2017, U.S. EPA published a
- 16 proposed rule to postpone the same compliance
- 17 dates as the April 25th, 2017 notification by
- 18 amending 40 CFR 423. As this is only a proposed
- 19 rule, it's not being referenced in this
- 20 rulemaking, but at such time when U.S. EPA
- 21 finalizes a proposed rule, IDEM will consider
- 22 whether an additional rulemaking at the state
- 23 level would be necessary.

- 1 In addition to updating references to the
- 2 CFR, IDEM is updating citations incorporated by
- 3 reference in several sections of Title 327. IDEM
- 4 is also making administrative changes to remove
- 5 obsolete language, correct mistakes, update
- 6 information, and ensure consistency with the rule
- 7 writing format.
- 8 This update provides consistency between
- 9 Indiana rules and federal regulations.
- 10 Consistency make expectations clear to the
- 11 regulated community and makes it easier for
- 12 interested parties to access the updated CFR
- 13 sections.
- The 2016 edition of the CFR is a
- 15 codification of the final and effective
- 16 regulations published in the Federal Register as
- 17 of July 1st, 2016. This rulemaking does not make
- 18 any substantive changes beyond those already
- 19 federally required.
- 20 IDEM requests that the Board preliminarily
- 21 adopt this rule as presented, and program staff
- 22 are available to answer any further questions you
- 23 may have.

- 1 Thank you.
- 2 CHAIRMAN GARD: Does the Board have
- 3 any questions about the presentation?
- 4 Yes, Dr. Alexandrovich.
- 5 DR. ALEXANDROVICH: Yes. We've had
- 6 this before about not necessarily updating to the
- 7 latest, like July 1st, 2017. Can you comment on
- 8 that, why we're not doing that?
- 9 MS. WALSH: It just has to do with
- 10 the way that, you know, the notices are published
- 11 in the Federal Register timing-wise as to when we
- 12 are able to update them ourselves. I don't know
- 13 if Chris maybe can give any further specification
- 14 on that, but --
- 15 MS. PEDERSEN: I think you kind of
- 16 got it. Yeah, generally, the official version of
- 17 the CFR is not actually even available in hard
- 18 copy until September or October, and so, as we
- 19 started this rule, we could only go up to 2016,
- 20 because even right now I'm not sure if the 2017
- 21 version would be available to us, and we would
- 22 have to have that available to do a rulemaking.
- DR. ALEXANDROVICH: Okay.

1	CHAIRMAN GARD: Okay. Any further
2	questions?
3	(No response.)
4	CHAIRMAN GARD: I have no speaker
5	cards presented. Is there anyone out there that
6	would like to comment on the rule?
7	(No response.)
8	CHAIRMAN GARD: If not, the hearing
9	is concluded. The Board will now consider
10	preliminary adoption of the revisions to 327 IAC.
11	Is there Board discussion?
12	MS. VALIQUETT: Chairman Gard?
13	CHAIRMAN GARD: Yes.
14	MS. VALIQUETT: I just have noticed a
15	typo. On page 1 of 92, "References to the
16	federal act," I think "federal" should be
17	capitalized, at the very bottom of the page.
18	CHAIRMAN GARD: Yeah, I see what
19	you're talking about, third line from the bottom.
20	MS. PEDERSEN: That's actually in the
21	title of one of our sections, and that's not

22 actually considered rule, so LSA will change that

23 as soon as we submit it.

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1 CHAIRMAN GARD: Okay. So, we don't
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- 2 need any kind a motion?
- 3 MS. PEDERSEN: No.
- 4 CHAIRMAN GARD: Okay.
- 5 You're good.
- 6 (Laughter.)
- 7 CHAIRMAN GARD: We need a motion for
- 8 preliminary adoption of the rule.
- 9 MR. CUMMINS: So moved.
- 10 CHAIRMAN GARD: Is there a second?
- 11 MR. HILLSDON-SMITH: Second.
- 12 CHAIRMAN GARD: All in favor, say
- 13 aye.
- MR. HILLSDON-SMITH: Aye.
- DR. NIEMIEC: Aye.
- MR. CUMMINS: Aye.
- 17 DR. ALEXANDROVICH: Aye.
- 18 MS. BOYDSTON: Aye.
- MR. ETZLER: Aye.
- 20 MS. COLLIER: Aye.
- 21 MR. GREEN: Aye.
- MS. VALIQUETT: Aye.
- MR. RULON: Aye.

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1 MR. HORN: Aye.
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- 2 MR. METTLER: Aye.
- 3 MR. DAVIDSON: Aye.
- 4 MR. SMITH: Aye.
- 5 CHAIRMAN GARD: Aye.
- 6 Opposed, nay.
- 7 (No response.)
- 8 CHAIRMAN GARD: The preliminary rule
- 9 is adopted.
- This is a public hearing before the
- 11 Environmental Rules Board of the State of Indiana
- 12 concerning preliminary adoption of amendments to
- 13 329 IAC 9 concerning Underground Storage Tanks.
- I will now introduce Exhibit E, the draft
- 15 rules, into the record of the hearing.
- Dan Watts from the Department will present
- 17 the rule.
- MR. WATTS: Good afternoon members of
- 19 the Board. I'm Dan Watts, a rule writer for
- 20 IDEM, and I'm here to present LSA Document 16-204
- 21 to the Board for preliminary adoption.
- IDEM is proposing amendments to 329 IAC 9
- 23 that will update the standards and requirements

- 1 for underground storage tanks to be no less
- 2 stringent than the recently amended federal UST
- 3 rules. The U.S. EPA promulgated a final rule on
- 4 July 15th, 2015 that made comprehensive changes
- 5 to the federal UST standards at 40 CFR 280 and
- 6 40 CFR 281, including amending some requirements
- 7 to be more stringent than previous requirements.
- 8 Because IDEM operates an approved state
- 9 UST program with approval from U.S. EPA, IDEM
- 10 must maintain requirements that are no less
- 11 stringent than the federal UST standards. After
- 12 a state adopts rules that are no less stringent
- 13 than the recently updated federal standards, the
- 14 U.S. EPA is also requiring that states submit an
- 15 updated application for state program approval
- 16 before October 13th, 2018. The Board doesn't
- 17 have anything to do with that application, that's
- 18 something that we take care of, and IDEM is
- 19 seeking to complete this rulemaking well in
- 20 advance of that deadline.
- 21 IDEM is proposing the direct incorporation
- 22 by reference of many subparts of 40 CFR to
- 23 replace state rules that are currently written

- 1 out as full text at 329 IAC 9. Many existing
- 2 sections in Article 9 are proposed for repeal and
- 3 will be replaced with direct incorporation by
- 4 reference of federal standards. This method will
- 5 reduce potential repetitiveness and inconsistency
- 6 between state and federal requirements, while
- 7 ensuring that state rules are no less stringent
- 8 than the federal requirements.
- 9 Sections that are proposed for
- 10 incorporation by reference include applicable
- 11 definitions for UST's, standards for new and
- 12 existing UST's, general operating requirements,
- 13 release detection, and operator training.
- 14 IDEM also is proposing to maintain some
- 15 sections of Article 9 that include state specific
- 16 requirements and are no less stringent than the
- 17 analogous federal requirements. These sections
- 18 include requirements for notification, reporting
- 19 and record keeping, releases and release
- 20 response, site investigation, corrective action,
- 21 delivery prohibition, closure, and financial
- 22 responsibility.
- In addition, IDEM is proposing amendments

- 1 that make corrections to the rules and improve
- 2 the rule language, which IDEM attempts to do with
- 3 any open rulemaking. These amendments include
- 4 correction of obsolete cross-references
- 5 typographical errors and inconsistencies,
- 6 simplification of clarification of existing rule
- 7 language, and reorganization of some rule
- 8 requirements. These changes are not anticipated
- 9 to affect the intent or scope of the rule
- 10 requirements.
- 11 Myself and other representatives from IDEM
- 12 are here to answer any questions you may have for
- 13 this rulemaking, and the Department respectfully
- 14 requests that the Board preliminarily adopt this
- 15 rule as presented.
- 16 Thank you.
- 17 CHAIRMAN GARD: Are there any
- 18 questions for Mr. Watts?
- 19 DR. ALEXANDROVICH: I do have some,
- 20 and is this the time to talk about this?
- 21 CHAIRMAN GARD: Yes.
- MR. WATTS: Yeah.
- DR. ALEXANDROVICH: Sorry; I have a

- 1 list. All right. Now, on page 4 of 28, kind of
- 2 the middle of the page, no. 2, "A reference to
- 3 'implementing agency', "department of
- 4 environmental management" is also not
- 5 capitalized. That's a minor thing.
- 6 MR. WATTS: I believe that --
- 7 DR. ALEXANDROVICH: It is in other
- 8 places.
- 9 MR. WATTS: Is it in other places?
- DR. ALEXANDROVICH: Yeah.
- MR. WATTS: This is something we'll
- 12 have to check with our administrative drafting
- 13 manual to see if that particular agency should be
- 14 capitalized. Sometimes we do, and sometimes --
- DR. ALEXANDROVICH: Okay.
- MR. WATTS: -- the Legislative
- 17 Services Agency prefers it not capitalized.
- DR. ALEXANDROVICH: Okay.
- MR. WATTS: I'll have to check on
- 20 that.
- 21 DR. ALEXANDROVICH: That was kind
- 22 of -- that's kind of minor. Other things are
- 23 more questions, I think.

- 1 MR. WATTS: Uh-huh.
- 2 DR. ALEXANDROVICH: On page 6 of 28,
- 3 the definition of "permanent closure," at the top
- 4 of the page --
- 5 MR. WATTS: Uh-huh.
- 6 DR. ALEXANDROVICH: -- it seems like
- 7 that definition may be incomplete, because it
- 8 really just refers to clean -- "emptied and
- 9 cleaned...removing all liquids and accumulated
- 10 sludges," and I think it would have to -- and has
- 11 been -- had a site assessment and approval for
- 12 final closure by the Department.
- 13 It seems incomplete. On page 10 of 28,
- 14 you have a change in service tank is also defined
- 15 as being cleaned and emptied, so it looks like it
- 16 needs a little more.
- 17 MR. WATTS: Okay. There -- federal
- 18 rules might have a -- we adopted many definitions
- 19 from the federal rules, and we may have a
- 20 definition -- there may be a definition of
- 21 "closure" in there.
- 22 DR. ALEXANDROVICH: Okay.
- MR. WATTS: I do not have the

- 1 complete definitions for the federal rules on
- 2 hand. It was 80 pages and I didn't want to print
- 3 it all off and waste paper, to tell you the
- 4 truth, but we -- those -- I could check that. I
- 5 don't know if we have -- we have the capability
- 6 to check this maybe if somebody has an iPad.
- 7 DR. ALEXANDROVICH: Well, because the
- 8 rule goes through requirements to be permanently
- 9 closed, so --
- 10 MR. WATTS: Uh-huh.
- 11 DR. ALEXANDROVICH: -- just cleaning
- 12 it and emptying it isn't really all it is, so --
- MR. WATTS: Uh-huh. Okay.
- DR. ALEXANDROVICH: I'm sorry; I'm
- 15 going to go on. On page 14 of 28, up towards the
- 16 top, "If the site assessment is incomplete, the
- 17 opener or operator shall be notified by the
- 18 commissioner and...have forty-five...days...to
- 19 complete the...assessment." So, my question
- 20 there is: How long does IDEM have to review the
- 21 assessment? I mean can they wait -- you know, is
- 22 there anything in the rule to make IDEM just --
- MR. WATTS: Do you want to do that?

- 1 DR. ALEXANDROVICH: Yeah.
- 2 MR. WATTS: Is there anyone from UST
- 3 staff going to be able to answer that today?
- 4 Okay. Tom.
- 5 MR. NEWCOMB: Good afternoon. I'm
- 6 Tom Newcomb, the UST Section Chief.
- 7 To directly answer the question, no, there
- 8 is not. Historically, at least since I've been
- 9 the Section Chief, there's a requirement to have
- 10 it done within 60 days of the UST Section
- 11 receiving a closure report. So, there might be
- 12 another rule somewhere that that is -- that
- 13 60-day limit is based on, but that's what it is.
- DR. ALEXANDROVICH: Maybe that could
- 15 be added to one of the reports, that -- you know,
- 16 how long it takes for IDEM to act on a permit or
- 17 a closure report, something like that.
- 18 MR. NEWCOMB: Okay. Thank you.
- 19 DR. ALEXANDROVICH: Okay. I'm sorry;
- 20 I'm kind of jumping through this, trying to
- 21 understand the rules. On page 20 of 28 -- no,
- 22 under no. 3, kind of in the middle of the page,
- 23 under 3(C) and (D), there's a referral to where

- 1 you have to have borings where a contaminant is
- 2 detected and samples where the release is
- 3 suspected or detected. It kind of threw me for a
- 4 loop, because all of that stuff was not
- 5 previously referring to a leak or contamination,
- 6 so it's just like a closure rule. So, I'm
- 7 just -- it seems out of place.
- 8 MR. WATTS: Okay. So, 3(C) and 3(D)?
- 9 DR. ALEXANDROVICH: Yeah, and there's
- 10 a similar issue on that. I mean if you have a
- 11 leak or a contamination, one would expect them to
- 12 fix it or close it, but there are other reasons,
- 13 I think, a tank would be closed. So --
- MR. WATTS: Uh-huh.
- DR. ALEXANDROVICH: -- the way it
- 16 just reads, like all of the sudden it's like
- 17 where the contaminant is detected, like if there
- 18 was a contaminant.
- MR. WATTS: Okay.
- 20 DR. ALEXANDROVICH: And there's a
- 21 similar citation like that on page 22 -- let's
- 22 see -- under water sampling, if I can find it
- 23 myself. "For any permanent closure or

- 1 change-in-service, a ground water sample must be
- 2 collected within any area where a suspected
- 3 contaminant release has occurred...."
- 4 MR. WATTS: Okay.
- 5 DR. ALEXANDROVICH: So, it's like
- 6 closing it, and then -- it seems like it's just
- 7 out of place. I'm not sure.
- 8 MR. WATTS: Okay.
- 9 MR. RULON: I had just read this to
- 10 only be talking about closures. There's an
- 11 entire separate rule about an in-use -- I believe
- 12 in remediation. All right. This whole -- all of
- 13 this language is just about if you're closing the
- 14 tank, as I understood it.
- MR. WATTS: This language here, this
- 16 particular section we're discussing, has to do
- 17 with site assessment, and it isn't -- yeah, you
- 18 are correct, we have an entire rule dedicated to
- 19 closure, and this is just one section within that
- 20 rule. As for these requirements seeming out of
- 21 place, that question's a little bit technical for
- 22 me, and --
- 23 DR. ALEXANDROVICH: Okay. But you

- 1 guys will look into it?
- 2 MR. WATTS: Yeah, we can -- I don't
- 3 know. Tom, do you have any additional comments
- 4 on this particular section here?
- 5 DR. ALEXANDROVICH: He needs a little
- 6 assist.
- 7 MR. NEWCOMB: Well, to kind of step
- 8 back a little bit to the previous question about
- 9 the definitions of a permanent closure of a tank,
- 10 the way the definition is written, I think it's
- 11 actually based on the federal definition of
- 12 "closure." It somewhat separates what actually
- 13 happens in application where the tank is
- 14 physically being closed versus the requirement to
- 15 do a site assessment.
- 16 The rule does require that when a tank, a
- 17 regulated UST, is permanently closed, that site
- 18 assessment is then performed. So, that's why I
- 19 think the definition doesn't really speak about
- 20 doing a site assessment, because the site
- 21 assessment itself is its own thing.
- DR. ALEXANDROVICH: Right, but then
- 23 there would be two definitions to what

- 1 "permanently closed" is. Officially, and cleaned
- 2 and emptied -- emptied and cleaned, it seems it's
- 3 not complete. That's --
- 4 MR. NEWCOMB: Okay. As far as the
- 5 actual closure rule, now, the rule that is
- 6 currently in effect is, I think, mostly in its
- 7 entirety being repealed and replaced with 9-6-2.6
- 8 as the site assessment sampling requirements.
- 9 So, I guess maybe I need to ask a little bit --
- 10 for you to restate the question as far as what is
- 11 the issue.
- DR. ALEXANDROVICH: Oh, well -- so,
- 13 reading through this, the site assessment
- 14 sampling requirements, is it -- is it for
- 15 closures that are both -- well, just all of the
- 16 sudden it just mentions if the boring is -- they
- 17 have to -- "...two...soil samples are required at
- 18 the point where a contaminant is detected...."
- So, that's like the first time in that
- 20 whole discussion of detecting a contaminant, but
- 21 I think somewhere else, though, it said you have
- 22 to follow response requirements. "Samples must
- 23 be [taken] where the release is suspected or

- 1 detected," so that's assuming there was a release
- 2 suspected or detected.
- 3 MR. NEWCOMB: Well, I think those are
- 4 samples that go basically above and beyond the
- 5 standard closure sampling requirements. If you
- 6 look at page 20 of 28, the second half of the
- 7 page, where it starts with -- I'm not sure of the
- 8 nomenclature, whether that's a clause or a
- 9 subdivision, but (b), "Soil sampling for removal
- 10 closure must be conducted in compliance with the
- 11 following."
- Then when you get down to that subclause,
- 13 (i), it says, "Bottom samples must meet the
- 14 following requirements...soil sampling must
- 15 consist of a minimum of two...soil samples taken
- 16 within two...feet below both ends of each
- 17 UST...if the UST capacity is...ten thousand [or
- 18 larger, an] additional sample must be taken...."
- So, the basic requirements for UST closure
- 20 remain the same: Two bottom samples, three if
- 21 it's a 10,000 gallon or larger tank, one from,
- 22 you know, the midpoint of the side walls of the
- 23 excavation for every 20 feet of the perimeter,

- 1 and then if there's other -- if there is an
- 2 indication that there's been a release, then you
- 3 have to go and do the additional sampling.
- 4 DR. ALEXANDROVICH: Additional.
- 5 MR. NEWCOMB: That's the cited -- the
- 6 sections that you're referencing. So, if there's
- 7 a visual or a -- well, what's the word? --
- 8 olfactory indication that there's a release at a
- 9 certain location, then there's additional
- 10 sampling required.
- 11 DR. ALEXANDROVICH: Okay. I am sure
- 12 you know the rule better than I did. It confused
- 13 me, which is why I asked the questions. So, I
- 14 think I know the -- I've got a couple more; I'm
- 15 sorry. I might know the answer to this, but why
- 16 is no native soil sample required for in-place
- 17 closure? Is that because you're not disturbing
- 18 it? I didn't write the page number on that.
- MR. NEWCOMB: Let's see. In-place
- 20 closure, soil sampling.
- 21 DR. ALEXANDROVICH: I think it's
- 22 somewhere --
- MR. HILLSDON-SMITH: Page 22, bottom.

- 1 DR. ALEXANDROVICH: Yeah. Yes,
- 2 that's right.
- 3 MR. NEWCOMB: Well, actually it
- 4 starts on page 19 of 28 with "Site assessment
- 5 sampling requirements." 2.6(a), "Soil sampling
- 6 for an in-place closure must be conducted as
- 7 follows," then if you read through that, it goes
- 8 through the various steps that have to be
- 9 included in the sup -- the work plan. They have
- 10 to submit a work plan as they're requesting
- 11 permission to do an in-place closure, so they
- 12 have to actually send us a report with the
- 13 request.
- DR. ALEXANDROVICH: But --
- MR. NEWCOMB: And then it says --
- DR. ALEXANDROVICH: Oh, go ahead.
- 17 MR. NEWCOMB: "The proposed boring
- 18 locations must be as follows...one...boring every
- 19 twenty...feet around the tank area, with a
- 20 minimum of four...borings...each boring must be
- 21 within three...feet adjacent to the UST." So,
- 22 those borings will actually be closer to the tank
- 23 than -- and then it takes it back to --

- 1 DR. ALEXANDROVICH: Right. The soil
- 2 is not disturbed, so --
- 3 MR. NEWCOMB: Well, that's
- 4 actually -- three feet from an underground
- 5 storage tank for -- in most cases, you're
- 6 actually going to be drilling your backfill
- 7 material, not the native soil. So, it's a --
- 8 it's like pea gravel, for the --
- 9 DR. ALEXANDROVICH: Uh-huh.
- 10 MR. NEWCOMB: -- most part, some
- 11 places it's sand for older sites. So, the pea
- 12 gravel is going to -- basically, the tank
- 13 excavation works like a bathtub, so if there has
- 14 been a release, it's more likely going to be
- 15 concentrated in the excavation area than going
- 16 into the native soil. There's still probably
- 17 going to be some there, too, but you're going to
- 18 get a faster response, indicating whether there's
- 19 been a release by putting the holes in the
- 20 excavation itself.
- 21 DR. ALEXANDROVICH: Okay. It almost
- 22 seems the opposite, though. I'm -- because if
- 23 you excavate it, then you get a -- well, I'm

- 1 going to have to do a little more reading on that
- 2 one.
- 3 MR. NEWCOMB: Well, that -- when you
- 4 do an excavation or a removal closure, that
- 5 backfill material also has to be checked to see
- 6 if it's --
- 7 DR. ALEXANDROVICH: Right.
- 8 MR. NEWCOMB: -- contaminated as
- 9 well. You can't put it back in the hole if it's
- 10 contaminated. And then they step out further to
- 11 do the soil sampling of the native soil.
- DR. ALEXANDROVICH: But why wouldn't
- 13 you do that for an in-place closure?
- MR. NEWCOMB: Well, if it is an
- 15 in-place closure and it does -- the readings do
- 16 come back that it's contaminated, then it
- 17 automatically get listed as a leaking --
- 18 DR. ALEXANDROVICH: Okay.
- MR. NEWCOMB: -- UT site and you have
- 20 to go into the ISC -- I'm sorry -- initial site
- 21 characterization --
- DR. ALEXANDROVICH: Okay.
- MR. NEWCOMB: -- and delineate the

- 1 extent of the contamination.
- 2 DR. ALEXANDROVICH: Gotcha. Thank
- 3 you. Then another question relating to those
- 4 site plans. So, why is the site plan only
- 5 required for the in-place closure?
- 6 MR. NEWCOMB: Well, that's a good
- 7 question. Because, generally speaking, with the
- 8 removal closure, you know what you've got once
- 9 you've dug the tanks out of the ground, and
- 10 sampling doesn't happen until the tanks and the
- 11 backfill have been removed, and the piping runs
- 12 and whatnot. With an in-place closure, the
- 13 intent is to leave those tanks there and not --
- 14 basically not disturb anything that doesn't --
- DR. ALEXANDROVICH: Okay.
- MR. NEWCOMB: -- need to be
- 17 disturbed.
- 18 DR. ALEXANDROVICH: Yeah.
- MR. NEWCOMB: And there are -- a lot
- 20 of times the reason -- well, the only reason that
- 21 we generally allow an in-place closure is if
- 22 removing the tank would endanger the structural
- 23 integrity of the building, a road, or a -- a

- 1 structure, a roadway, or like a sidewalk.
- 2 So, if it's too close to something and you
- 3 can't dig it up, we allow the in-place closure.
- 4 And then there might be other reasons why they
- 5 can't punch more borings real close to the tanks,
- 6 then maybe you step out further, say, underground
- 7 utilities or whatnot, so --
- 8 DR. ALEXANDROVICH: Okay. Thank you.
- 9 MR. NEWCOMB: -- that gives us a
- 10 chance to basically negotiate where those samples
- 11 will be taken.
- DR. ALEXANDROVICH: That makes sense.
- 13 And you mentioned the pipings, so for an in-place
- 14 closure, I think it says you don't need to sample
- 15 around the piping. Wouldn't you want to do that?
- MR. NEWCOMB: Let's see.
- 17 DR. ALEXANDROVICH: I'm on 21 of 28,
- 18 no. 4. Oh, no, that's not what I was --
- MR. NEWCOMB: No, paragraph 3 says --
- 20 DR. ALEXANDROVICH: Okay.
- 21 MR. NEWCOMB: -- they will be. They
- 22 must be sampled.
- DR. ALEXANDROVICH: Okay. I guess I

- 1 misread it.
- 2 MR. NEWCOMB: Oh, it's only if
- 3 they're directly above the tanks for an in-place
- 4 closure. Same thing with the removal closure.
- 5 We've been over sites where the dispensers are
- 6 sitting directly above the tanks. Well, when --
- 7 by the time you've dug the tanks out, all of the
- 8 piping and the dispensers are gone, so there is
- 9 no need to sample.
- 10 DR. ALEXANDROVICH: So, you would
- 11 sample if it was an in-place closure and some of
- 12 that piping remained? There would be sampling
- 13 nearby?
- MR. NEWCOMB: Yeah, the -- well, and
- 15 what the rule is envisioning here, first on
- 16 page 21 of 28, paragraph 3, it says the native
- 17 soil sample -- "Native soil under piping and
- 18 dispenser[s]...which routinely contains regulated
- 19 substances, must be sampled." And then when you
- 20 get down to 4, it's "...not required if [the]
- 21 dispensers and piping...are located directly
- 22 above the UST system...."
- 23 DR. ALEXANDROVICH: Gotcha.

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1 MR. NEWCOMB: So, the idea, again, is
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- 2 that for the looser backfill, the sample is going
- 3 to tell you if there's been a release.
- 4 DR. ALEXANDROVICH: All right. Thank
- 5 you very much. I'm done.
- 6 CHAIRMAN GARD: Okay. That's fine.
- 7 Any other questions on the rule?
- 8 (No response.)
- 9 CHAIRMAN GARD: This hearing is
- 10 concluded. The Board will now consider
- 11 preliminary adoption of the Revisions to
- 12 329 IAC 9, the Underground Storage Tanks. Any
- 13 further Board discussion?
- 14 (No response.)
- 15 CHAIRMAN GARD: Is there a motion to
- 16 preliminarily adopt the rules?
- MR. CUMMINS: So moved.
- 18 CHAIRMAN GARD: Is there a second?
- 19 MR. DAVIDSON: Second.
- 20 CHAIRMAN GARD: All in favor, say
- 21 aye.
- 22 MR. HILLSDON-SMITH: Aye.
- DR. NIEMIEC: Aye.

- 1 MR. CUMMINS: Aye.
- 2 DR. ALEXANDROVICH: Aye.
- 3 MS. BOYDSTON: Aye.
- 4 MR. ETZLER: Aye.
- 5 MS. COLLIER: Aye.
- 6 MR. GREEN: Aye.
- 7 MS. VALIQUETT: Aye.
- 8 MR. RULON: Aye.
- 9 MR. HORN: Aye.
- 10 MR. METTLER: Aye.
- 11 MR. DAVIDSON: Aye.
- MR. SMITH: Aye.
- 13 CHAIRMAN GARD: Aye.
- 14 Opposed, nay.
- 15 (No response.)
- 16 CHAIRMAN GARD: The rule is
- 17 preliminarily adopted.
- 18 This is a public hearing before the
- 19 Environmental Rules Board for rules not subject
- 20 to the sunset provisions of IC 13-14-9.5.
- 21 Rules that are exempt from expiration
- 22 under the law and have been effective for seven
- 23 years are to be the subject of a public notice

- 1 asking for comment on any of the listed rules in
- 2 a public hearing before the Board.
- 3 A notice for each affected title of the
- 4 Indiana Administrative Code this year was limited
- 5 to Titles 326 and 327 as published in the Indiana
- 6 Register with a request for written comments on
- 7 whether any of the listed rules should be renewed
- 8 under the regular rulemaking process at IC
- 9 13-14-9.
- 10 I will now introduce Exhibits F and G, the
- 11 notices published in the Indiana Register, into
- 12 the record of the hearing.
- No written comments were received for any
- 14 of the rules listed in the notices. Is there
- 15 anyone who wishes to provide comment to the Board
- 16 on any of the rules at this time?
- 17 (No response.)
- 18 CHAIRMAN GARD: If not, this hearing
- 19 is concluded. The Board must determine whether,
- 20 based on comments received, it would be -- it
- 21 would like to direct the agency to open a new
- 22 rulemaking for any of the rules listed as being
- 23 exempt from the sunset process. And if the Board

- 1 chooses not to ask for a rulemaking, a motion
- 2 should be made for no further action to be taken
- 3 on the rules.
- 4 If you have any questions about the
- 5 nonsunset process, Nancy King is available to
- 6 answer any questions. Any questions for Nancy?
- 7 (No response.)
- 8 CHAIRMAN GARD: Is there any Board
- 9 discussion?
- 10 (No response.)
- 11 CHAIRMAN GARD: Is there a motion for
- 12 no further action on these rules?
- MR. HORN: So moved.
- 14 MR. GREEN: Second.
- 15 CHAIRMAN GARD: All in favor, say
- 16 aye.
- 17 MR. HILLSDON-SMITH: Aye.
- DR. NIEMIEC: Aye.
- 19 MR. CUMMINS: Aye.
- DR. ALEXANDROVICH: Aye.
- 21 MS. BOYDSTON: Aye.
- MR. ETZLER: Aye.
- MS. COLLIER: Aye.

- 1 MR. GREEN: Aye.
- 2 MS. VALIQUETT: Aye.
- 3 MR. RULON: Aye.
- 4 MR. HORN: Aye.
- 5 MR. METTLER: Aye.
- 6 MR. DAVIDSON: Aye.
- 7 MR. SMITH: Aye.
- 8 CHAIRMAN GARD: Aye.
- 9 Opposed, nay.
- 10 (No response.)
- 11 CHAIRMAN GARD: The motion is
- 12 adopted.
- We will now have a presentation on the
- 14 nonrule policy document regarding Revocation of
- 15 Air Construction and Operating Permits. Marty
- 16 Yeates of IDEM's Office of Air Quality will
- 17 present the NPD.
- 18 MR. YEATES: Good afternoon. I'm
- 19 Marty Yeates. I'm with the IDEM Office of Air
- 20 Quality, Compliance Enforcement Branch.
- This air permit revocation nonrule policy
- 22 document pertains to construction and/or
- 23 operating air permits. The purpose of this is to

- 1 allow IDEM Office of Air Quality, or OAQ, to
- 2 maintain a more accurate listing of air permits
- 3 inventory and records concerning the air emission
- 4 sources within the State of Indiana.
- 5 The scope of this, it pertains to sources
- 6 that no longer operate, have not constructed, or
- 7 no longer exist. It extends to the Air Permits
- 8 Branch, the Compliance Enforcement Branch, the
- 9 Air Operations Branch, and the Air Programs
- 10 Branch. It does not apply to sources that are
- 11 operating, only to sources that are permanently
- 12 closed and been verified are no longer operating.
- In summary, the Office of Air Quality, Air
- 14 Permits Branch normally revokes construction or
- 15 operating air permits upon a request from the
- 16 source. However, false sources with no contact
- 17 information, with an existing valid construction
- 18 or operating air permit, and in need of
- 19 revocation, in order for IDEM to maintain more
- 20 accurate permitting, permitted sources,
- 21 inventories and records concerning air emission
- 22 sources within the state [sic].
- The actual policy, the intent of this

- 1 policy, is that when OAQ receives information
- 2 that a source has abandoned a permitted site and
- 3 ceased to operate permanently or their contact is
- 4 no longer responsive, the agency should attempt
- 5 to verify source closure, and if it's verified,
- 6 initiate permit revocation.
- 7 The air compliance inspector plays a key
- 8 role within this policy, the administering of
- 9 this policy. They would use due diligence when
- 10 the agency discovers or suspects that a source
- 11 has closed. Some of this due diligence includes
- 12 several things. The policy lists and delineates
- 13 some things, but it's not necessarily all
- 14 inclusive.
- 15 It includes things such as contacting a
- 16 corporate office if the company still exists but
- 17 in another location; verifying operational status
- 18 within the Secretary of State's Business Services
- 19 Division Web site; conducting Internet searches;
- 20 actually conducting a site visit, a site
- 21 inspection.
- Or perhaps to document that the source is
- 23 permanently closed or nonexistent: Returned

- 1 mail, sometimes mail gets returned
- 2 nondeliverable, that's a good indication that the
- 3 source is no longer in existence; nonpayment of
- 4 annual fees, permit fees; and nonsubmittal of
- 5 reports that are due quarterly or annually.
- 6 If the due diligence just described
- 7 indicates that a source does not constructively
- 8 exist or never constructed, then the air
- 9 compliance inspector creates a log entry or
- 10 inspection report that they actually conducted an
- 11 on-site inspection.
- 12 The Air Compliance Enforcement Branch will
- 13 quarterly compile a list of sources for which a
- 14 permit revocation has been proposed. It's then
- 15 submitted to Max. Max then posts it to a Web
- 16 site for the public to view. If nobody objects
- 17 within 30 days, then the Air Compliance
- 18 Enforcement Branch submits appropriate forms to
- 19 the Permits Administration and Support Section.
- Then this section would then issue a
- 21 revocation and a notice of decision. Upon that
- 22 issuance, the source is changed to permanently
- 23 closed in all of the applicable correcting

- 1 databases, and then the permit is considered to
- 2 be officially revoked.
- 3 And that basically summarizes this nonrule
- 4 policy document. Are there any questions?
- 5 CHAIRMAN GARD: Any questions about
- 6 the document?
- 7 Yes.
- 8 MR. HILLSDON-SMITH: So, if a source
- 9 is changed permanently closed, you go through all
- 10 of this, did all of your due diligence, posted 30
- 11 days, and say two years -- a year and a half or
- 12 two years later another company decides they want
- 13 to come in and start up this facility, does that
- 14 pose any issues for them if they're trying to
- 15 come in but the source is permanently closed?
- MR. YEATES: That would actually be
- 17 considered another source and they would apply
- 18 for their own operating permit.
- MR. HILLSDON-SMITH: What if it was
- 20 the same source as before, don't know what
- 21 happened to them, the contact wasn't responding,
- 22 and all of the sudden they come back and say,
- 23 "Hey, we want to get this going?" So, it is the

- 1 same source, but the permit had closed, and they
- 2 say, "Hey, we had financial issues. You know,
- 3 two years later the market's better and we want
- 4 to open this thing up." I guess I'm looking at
- 5 what does "permanently" mean for them?
- 6 MR. YEATES: "Permanently" means that
- 7 it's been verified that the construct -- the
- 8 operation is permanently stopped.
- 9 MR. HILLSDON-SMITH: Okay. And if
- 10 they wanted to go back in and start right up
- 11 again, they'd apply for a new permit?
- MR. YEATES: They would reapply for
- 13 another -- for another air operating permit.
- 14 MR. HILLSDON-SMITH: All right.
- 15 CHAIRMAN GARD: Any other questions?
- 16 (No response.)
- 17 CHAIRMAN GARD: Thank you.
- MR. YEATES: Thank you.
- 19 CHAIRMAN GARD: Now is an Open Forum.
- 20 Is there anyone that wishes to address the Board
- 21 today?
- (No response.)
- 23 CHAIRMAN GARD: I've got a couple of

- 1 questions about the process of initiating rules.
- 2 How long is it taking now when you decide you
- 3 need a rule and submit everything to -- do you
- 4 still have to submit everything to OMB to get
- 5 approval to start a rulemaking?
- 6 MS. KING: I can answer that. Nancy
- 7 King with IDEM's Office of Legal Counsel, and
- 8 still doing rules, still hanging out with you
- 9 guys.
- We still -- our process now, the
- 11 Governor's Office has been considering what to do
- 12 about the rule moratorium that was imposed under
- 13 the Pence Administration. They're still taking
- 14 comments, I believe, from agencies on whether
- 15 that should be kept in its entirety or amended in
- 16 some way.
- 17 But essentially what that requires is that
- 18 we have to submit -- before we start a rulemaking
- 19 for us, because we have our specific rulemaking
- 20 process under 13, Title 13, which is, as you
- 21 know, different than the rest of the agencies
- 22 under Title 4, but it's essentially the same
- 23 thing. When they do a notice of intent to start

- 1 a rule, it's like our first notice, as it's
- 2 published in the Indiana Register.
- 3 Prior to having the ability to do that, we
- 4 have to submit a request explaining how this
- 5 particular rule meets the exceptions within the
- 6 moratorium, and that goes to the Office of
- 7 Management and Budget. At this point, before we
- 8 do that, we currently have to submit to the
- 9 Governor's Office just a real quick -- kind of a
- 10 "This is what we're intending to do" kind of a
- 11 thing.
- Basically we use that same kind of
- 13 synopsis for the moratorium exception request to
- 14 submit to the Governor's Office. They just kind
- 15 of want to know what's on the horizon. They've
- 16 been turning those around very quickly. I think
- 17 some of that is part of just sort of the new
- 18 administration getting a handle on what
- 19 rulemakings are happening. So, that doesn't
- 20 usually impede us very much at all.
- I will say that the moratorium exception
- 22 request does on occasion take quite a bit of time
- 23 to come back from the Office of Management and

- 1 Budget to allow us to start a rulemaking. We
- 2 have to get the okay before we can submit our
- 3 first notice.
- 4 So, that -- the timing on that, especially
- 5 when they are within the legislative session or
- 6 preparing and they're doing fiscal impact
- 7 analysis, I know a lot of times it also depends
- 8 on their staff. I know they were sort of down on
- 9 staff. They have been returning things to us
- 10 more quickly and trying to work through their
- 11 backlog.
- So, it's hard to give a good figure on how
- 13 long it takes, but it does tend to slow us down,
- 14 and as you are all pretty well aware, and you new
- 15 folks will learn quickly, we are not the
- 16 speediest of rulemaking folks. Our process takes
- 17 quite a long time, generally speaking, because of
- 18 the number of notices and hearings we have before
- 19 the Board.
- But that said, it does allow us to also
- 21 answer questions like Ms. Alexandrovich raised
- 22 today pertaining to our rules, because they are
- 23 so technical and we get a lot of public input.

- 1 So, as you know, the length of time varies
- 2 depending on the intricacy or level of
- 3 controversy of a particular rulemaking.
- 4 But ours is a slow process, so anything we
- 5 can do to speed it up, we certainly try. OMB has
- 6 their job to do. It does tend to hold us up
- 7 sometimes in terms of starting a rulemaking.
- 8 They -- I know they've been trying to work on it.
- 9 I can't give you an exact time. I would love for
- 10 it to be faster, but there's a lot of things I'd
- 11 like that I don't get, so --
- 12 CHAIRMAN GARD: Well, at least
- 13 they're looking at it.
- MS. KING: They are, they're really
- 15 trying to move it along, so it's -- I know
- 16 that -- I think other agencies probably have the
- 17 same sort of issues that they deal with. It's
- 18 just that our process takes so much longer than
- 19 regular Title 4 rulemakings, so --
- 20 CHAIRMAN GARD: And then the other
- 21 question is: Are things that come out of
- 22 Washington, particularly the EPA, that we have to
- 23 initiate a rulemaking to comply with, is that

- 1 slow -- is that pretty slow right now?
- 2 MS. KING: Yeah. It -- again, when
- 3 we have rules, much like you saw with our CFR
- 4 updates, things like that, when we are
- 5 required -- because we have our various programs
- 6 that are -- we're required to maintain level
- 7 stringency of CFR's or whatever, as those rules
- 8 come out, we bring those to you.
- 9 You'll see a lot of them in our air
- 10 program, for example, with NESHAP's or the
- 11 designations, things like that, and everything is
- 12 a little -- a little unsettled. And so, yeah,
- 13 that -- it makes a difference for us. We
- 14 certainly keep up with it and try to do what we
- 15 can, but in an unsettled time, we just kind of
- 16 keep moving through our process.
- 17 In some respects, having it take a little
- 18 bit longer is sort of helpful, because hopefully
- 19 things will settle down so we know what's going
- 20 on by the time we ask you to final adopt a rule,
- 21 for example. But for example, when we have a
- 22 Section 8 where we're incorporating by reference,
- 23 we can only do that after a rule has been

- 1 finalized on the federal level.
- 2 So, when you've got, you know, issues
- 3 related to appeals of rules or you get rules
- 4 being pulled back, things like that, that can
- 5 certainly affect what we do and can sometimes
- 6 kind of derail what we've started to do based on
- 7 the time frame that it takes us to get it to you.
- 8 So, yeah, it has a definite effect, but --
- 9 CHAIRMAN GARD: Then the last
- 10 question: Do we have a new Region V
- 11 Administrator, Director yet?
- MS. KING: I have not heard that we
- 13 have a new Region V Administrator as yet.
- 14 CHAIRMAN GARD: Okay. Is there an
- 15 acting one?
- MS. KING: Yes, Bob Kaplan is the
- 17 acting Region V Administrator. He --
- 18 CHAIRMAN GARD: Okay.
- MS. KING: -- remains the acting
- 20 Administrator.
- 21 CHAIRMAN GARD: Okay.
- MS. KING: The one thing I just want
- 23 to add -- I could have done it in Open Forum, but

- 1 since I'm here, I will say it -- just especially
- 2 for our new members, and honestly, it applies to
- 3 all of you Board members, we try to get the Board
- 4 packet out to you a couple of weeks beforehand.
- 5 And I understand that it's not like the
- 6 first thing you want to grab and read. It is
- 7 exciting stuff, but that being the case, any time
- 8 you have any questions, big or small or whatever,
- 9 pertaining to anything within the Board packet,
- 10 we have the information in there for who the rule
- 11 writer is and that contact, and we are happy to
- 12 answer any questions before the Board meeting, if
- 13 that's beneficial to you.
- 14 I just wanted to make sure, because I'm
- 15 not sure it's clear in the orientation packets
- 16 for our new folks, but we're happy to answer
- 17 those questions anytime. And you can certainly
- 18 always call me or Chris Pedersen or any of our
- 19 rule writers, and we're happy to get you any
- 20 information that you don't feel is clear in the
- 21 Board packet.
- 22 CHAIRMAN GARD: Okay.
- Yes, Ken.

- 1 MR. RULON: Just -- I think I know
- 2 the answer to this, but this may be for other
- 3 people. So, you know, we've been adopting rules
- 4 for five years now where EPA has increased
- 5 stringency, and if EPA would relax a rule, that's
- 6 also going to force us to redo our rules to a
- 7 relaxed level, because we can't be more stringent
- 8 than; is that right, or not?
- 9 MS. KING: We can be more stringent
- 10 than. There is a -- there was a sort of
- 11 no-more-stringent-than bill that passed in the
- 12 last legislative session. It does not prohibit
- 13 us from being more stringent. What it requires
- 14 is that if we do a rule more stringent than, we
- 15 have to submit it to -- oh, now I have to
- 16 remember this right -- we have to submit it to
- 17 the Legislative Council, and basically that
- 18 rule -- we can go through the promulgation
- 19 process, but that rule cannot become effective
- 20 until the end of the next legislative session --
- MR. RULON: Oh, that's right.
- MS. KING: -- which gives the
- 23 legislature the opportunity to weigh in on that

- 1 particular rule. So, for purposes of federal
- 2 regulations, yeah, it -- we can leave ours in
- 3 place, certainly, but yeah, there is that little
- 4 bit of extra layer to it now.
- 5 DR. NIEMIEC: If it's already in
- 6 place, though, is it likely that you would just
- 7 make a notification to the legislature, and then
- 8 they would determine if it needs to be --
- 9 MS. KING: If it's already in place,
- 10 that does not apply. We're not going to -- we're
- 11 not going to ask them to come and take away all
- 12 of our rules. They have plenty to do during
- 13 their session. They don't need us bothering them
- 14 with those kinds of things, if at all necessary.
- 15 CHAIRMAN GARD: While we have Nancy
- 16 up here, are there any other questions?
- 17 (No response.)
- 18 MS. KING: Thank you.
- 19 CHAIRMAN GARD: Thank you.
- Well, the next meeting of the Board will
- 21 be tentatively set January the 10th, 2018 at 1:30
- 22 in this conference room. It's subject to change,
- 23 but you'll be notified and updated if in fact

- 1 there has to be a change.
- 2 And for the new members, whenever we do
- 3 meet, it's always on the second Wednesday
- 4 afternoon at 1:30. So, we've been meeting --
- 5 it's been averaging about once a quarter
- 6 recently.
- 7 So, do I hear a motion to adjourn?
- 8 DR. NIEMIEC: So moved.
- 9 MR. SMITH: Second.
- 10 CHAIRMAN GARD: All in favor, say
- 11 aye.
- DR. NIEMIEC: Aye.
- 13 MR. CUMMINS: Aye.
- DR. ALEXANDROVICH: Aye.
- 15 MS. BOYDSTON: Aye.
- 16 MR. ETZLER: Aye.
- 17 MS. COLLIER: Aye.
- 18 MR. GREEN: Aye.
- MS. VALIQUETT: Aye.
- 20 MR. RULON: Aye.
- 21 MR. HORN: Aye.
- MR. METTLER: Aye.
- MR. DAVIDSON: Aye.

1	MR. SMITH: Aye.						
2	CHAIRMAN GARD: Aye.						
3	Opposed, nay.						
4	(No response.)						
5	CHAIRMAN GARD: Okay. We are						
6	adjourned.						
7	Therease the green diagraph						
8							
9	at 2:45 o'clock p.m.						
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1	CERTIFICATE					
2	I, Lindy L. Meyer, Jr., the undersigned					
3	Court Reporter and Notary Public residing in the					
4	City of Shelbyville, Shelby County, Indiana, do					
5	hereby certify that the foregoing is a true and					
6	correct transcript of the proceedings taken by me					
7	on Wednesday, October 11, 2017 in this matter and					
8	transcribed by me.					
9						
10						
11	Lindy L. Meyer, Jr.,					
12	Notary Public in and					
13	for the State of Indiana.					
14						
15	My Commission expires August 26, 2024.					
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